

Permit Fact Sheet

General Information

Permit Number	WI-0023442-10-0
Permittee Name and Address	Village of Brandon 402 S. Commercial St., Brandon, WI 53919
Permitted Facility Name and Address	Brandon Wastewater Treatment Facility 402 S. Commercial St., Brandon, Wisconsin
Permit Term	August 01, 2025 to June 30, 2030
Discharge Location	Discharge is to a man-made ditch located on the south end of the facility site approx. ¼ mile upstream from Gallagher Marsh (Lat: 43.73134° N, Lon: 88.78127° W)
Receiving Water	Unnamed tributary to Gallagher Marsh in Upper Rock River of Rock River (upper) in Fond Du Lac County
Stream Flow (Q _{7,10})	0 cubic feet per second
Stream Classification	Limited aquatic life (LAL) community, non-public water supply
Discharge Type	Existing, Continuous
Annual Average Design Flow (MGD)	0.249 Million Gallons per Day (MGD)
Industrial or Commercial Contributors	Brandon Meats discharges to sanitary sewer.
Plant Classification	A1 - Suspended Growth Processes; B - Solids Separation; C - Biological Solids/Sludges; L - Laboratory; SS - Sanitary Sewage Collection System
Approved Pretreatment Program?	N/A

Facility Description

The Village of Brandon operates an oxidation ditch wastewater treatment facility with an annual average design flow of 0.249 MGD. The facility treats wastewater for a population of approximately 900 people with no significant industrial loading. Influent wastewater is pumped to the fine screen building, gravity flows to an anoxic tank attached to an oxidation ditch. Wastewater is treated in the oxidation ditch, followed by a circular final clarifier. Treated effluent passes through a parshall flume prior to discharge. Biosolids are aerobically digested and further dewatered in a settling tank. Liquid biosolids are contract hauled to other sludge storage facilities. Liquid biosolids are not directly land applied. Disinfection does not currently take place at the facility, however, a schedule has been included in the permit to give the facility time to assess the level of disinfection needed and implement further treatment methods.

Brandon is located in a flat area and is at the top of the South Branch of the Rock River Watershed. Brandon is surrounded by some marshy areas, and groundwater elevation impacts the influent flow at the treatment plant. Typically,

influent flows stay elevated during times of wet weather but return to normal very quickly. Sewer improvements have dropped the influent flows down across all seasons and storm events.

Substantial Compliance Determination

After a desk top review of all discharge monitoring reports, CMARs, land app reports, compliance schedule items, and a site visit on 01/21/2025, this facility has been found to be in substantial compliance with their current permit.

Compliance determination made by Mark Stanek on April 15, 2025.

Sample Point Descriptions

Sample Point Designation		
Sample Point Number	Discharge Flow, Units, and Averaging Period	Sample Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)
701	0.18 MGD, October 2018- October 2024	INFLUENT- Flow is measured via magnetic meter at the influent lift station. Representative samples of the influent to the facility shall be collected after preliminary screening via refrigerated composite sampler in the headworks room.
001	Effluent flow not previously reported.	EFFLUENT- Flow is measured via ultrasonic flow meter in the headworks building. Representative effluent samples shall be collected after final clarification. Composite samples are collected in the headworks building. Grab samples are collected at the weir above the outfall pipe.
002	170 dry US tons per year estimated in permit application	HAULED SLUDGE: Representative samples of the aerobically digested liquid sludge shall be collected from the storage tanks prior to hauling to another facility. Test results shall be submitted on Form 3400-49 "Waste Characteristics Report." Hauled sludge reports shall be submitted on Form 3400-52 "Other Methods of Disposal or Distribution." each year. Limits for Outfall 002 are only applicable if sludge is land applied.

Permit Requirements

1 Influent – Monitoring Requirements

1.1 Sample Point Number: 701- Influent

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Flow Rate		MGD	Daily	Continuous	
BOD5, Total		mg/L	3/Week	24-Hr Flow	

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
				Prop Comp	
Suspended Solids, Total		mg/L	3/Week	24-Hr Flow Prop Comp	

1.1.1 Changes from Previous Permit:

Influent limitations and monitoring requirements were evaluated for this permit term and no changes were required in this permit section.

1.1.2 Explanation of Limits and Monitoring Requirements

Monitoring of influent flow, BOD₅ and total suspended solids is required by s. NR 210.04(2), Wis. Adm. Code, to assess wastewater strengths and volumes and to demonstrate the percent removal requirements in s. NR 210.05, Wis. Adm. Code, and in the Standard Requirements section of the permit.

2 Surface Water - Monitoring and Limitations

2.1 Sample Point Number: 001- Effluent

Monitoring Requirements and Effluent Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Flow Rate		MGD	Daily	Continuous	
BOD ₅ , Total	Monthly Avg	20 mg/L	3/Week	24-Hr Flow Prop Comp	
BOD ₅ , Total	Weekly Avg	30 mg/L	3/Week	24-Hr Flow Prop Comp	
Suspended Solids, Total	Monthly Avg	20 mg/L	3/Week	24-Hr Flow Prop Comp	
Suspended Solids, Total	Weekly Avg	30 mg/L	3/Week	24-Hr Flow Prop Comp	
Dissolved Oxygen	Daily Min	4.0 mg/L	5/Week	Grab	
pH Field	Daily Max	9.0 su	5/Week	Grab	
pH Field	Daily Min	6.0 su	5/Week	Grab	
Nitrogen, Ammonia (NH ₃ -N) Total		mg/L	2/Month	24-Hr Flow Prop Comp	See permit section "Sample Frequency - 2/month".
Phosphorus, Total		mg/L	2/Month	24-Hr Flow Prop Comp	Monitoring only in 2029.

Monitoring Requirements and Effluent Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Chloride		mg/L	Monthly	24-Hr Flow Prop Comp	Monitoring only in 2029.
E. coli		#/100 ml	Weekly	Grab	Monitoring only May through September annually until the final limit goes into effect per the Effluent Limitations for E. coli Schedule.
E. coli	Geometric Mean - Monthly	126 #/100 ml	Weekly	Grab	Limit Effective May through September annually per the Effluent Limitations for E. coli Schedule.
E. coli	% Exceedance	10 Percent	Monthly	Calculated	Limit Effective May through September annually per the Effluent Limitations for E. coli Schedule. See the E. coli Percent Limit permit section. Enter the result in the DMR on the last day of the month.
Nitrogen, Total Kjeldahl		mg/L	See Listed Qtr(s)	24-Hr Flow Prop Comp	Annual in rotating quarters. See Nitrogen Series Monitoring permit section.
Nitrogen, Nitrite + Nitrate Total		mg/L	See Listed Qtr(s)	24-Hr Flow Prop Comp	Annual in rotating quarters. See Nitrogen Series Monitoring permit section.
Nitrogen, Total		mg/L	See Listed Qtr(s)	Calculated	Annual in rotating quarters. See Nitrogen Series Monitoring permit section. Total Nitrogen shall be calculated as the sum of reported values for Total Kjeldahl Nitrogen and Total Nitrite + Nitrate Nitrogen.
Zinc, Total Recoverable		mg/L	Once	24-Hr Comp	Monitoring only in 2029.
Nickel, Total Recoverable		mg/L	Once	24-Hr Flow Prop Comp	Monitoring only in 2029

2.1.1 Changes from Previous Permit

Effluent limitations and monitoring requirements were evaluated for this permit term and the following changes were made from the previous permit. See additional explanation of limits under “Explanation of Limits and Monitoring Requirements” below.

- **Flow-** Monitoring has been added to the permit for eDMR reporting purposes.
- **E. coli-** Monitoring and limits have been added.
- **Total Nitrogen Monitoring (TKN, N02+N03 and Total N)-** Annual monitoring is required in specific quarters as outlined in the permit.
- **Zinc and Nickel-** Monitoring has been added once during the permit term.

2.1.2 Explanation of Limits and Monitoring Requirements

Detailed discussions of limits and monitoring requirements can be found in the attached water quality-based effluent limits (WQBEL) memo dated January 9, 2025.

Monitoring Frequencies- The Monitoring Frequencies for Individual Wastewater Permits guidance (April 12, 2021) recommends that standard monitoring frequencies be included in individual wastewater permits based on the size and type of the facility, in order to characterize effluent quality and variability, to detect events of noncompliance, and to ensure consistency in permits issued across the state. Guidance and requirements in administrative code were considered when determining the appropriate monitoring frequencies for pollutants that have final effluent limits in effect during this permit term. No changes have been made from the frequencies used during the previous permit term.

Expression of Limits- In accordance with the federal regulation 40 CFR 122.45(d) and s. NR 205.065, Wis. Adm. Code, limits in this permit are to be expressed as weekly and month average limits whenever practicable.

BOD5, TSS and pH- Categorical limits and WQBELs are included in the permit as outlined in ch. NR 210, Wis. Adm. Code. The effluent limitations for BOD5, TSS, and pH are carried over from the previous permit and are not subject to change at this time because the receiving water characteristics have not changed.

3 Land Application - Monitoring and Limitations

Municipal Sludge Description						
Sample Point	Sludge Class (A or B)	Sludge Type (Liquid or Cake)	Pathogen Reduction Method	Vector Attraction Method	Reuse Option	Amount Reused/Disposed (Dry Tons/Year)
002	N/A	Liquid	N/A	N/A	Hauled to another facility	170
Does sludge management demonstrate compliance? Yes.						
Is additional sludge storage required? No.						
Is Radium-226 present in the water supply at a level greater than 2 pCi/liter? Yes. If yes, special monitoring and recycling conditions will be included in the permit to track any potential problems in landapplying sludge from this facility.						

Municipal Sludge Description						
Sample Point	Sludge Class (A or B)	Sludge Type (Liquid or Cake)	Pathogen Reduction Method	Vector Attraction Method	Reuse Option	Amount Reused/Disposed (Dry Tons/Year)
Is a priority pollutant scan required? No.						
Priority pollutant scans are required once every 10 years at facilities with design flows between 5 MGD and 40 MGD, and once every 5 years if design flow is greater than 40 MGD.						

3.1 Sample Point Number: 002- Hauled Sludge

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Solids, Total		Percent	Annual	Composite	
Arsenic Dry Wt	Ceiling	75 mg/kg	Annual	Composite	
Arsenic Dry Wt	High Quality	41 mg/kg	Annual	Composite	
Cadmium Dry Wt	Ceiling	85 mg/kg	Annual	Composite	
Cadmium Dry Wt	High Quality	39 mg/kg	Annual	Composite	
Copper Dry Wt	Ceiling	4,300 mg/kg	Annual	Composite	
Copper Dry Wt	High Quality	1,500 mg/kg	Annual	Composite	
Lead Dry Wt	Ceiling	840 mg/kg	Annual	Composite	
Lead Dry Wt	High Quality	300 mg/kg	Annual	Composite	
Mercury Dry Wt	Ceiling	57 mg/kg	Annual	Composite	
Mercury Dry Wt	High Quality	17 mg/kg	Annual	Composite	
Molybdenum Dry Wt	Ceiling	75 mg/kg	Annual	Composite	
Nickel Dry Wt	Ceiling	420 mg/kg	Annual	Composite	
Nickel Dry Wt	High Quality	420 mg/kg	Annual	Composite	
Selenium Dry Wt	Ceiling	100 mg/kg	Annual	Composite	
Selenium Dry Wt	High Quality	100 mg/kg	Annual	Composite	
Zinc Dry Wt	Ceiling	7,500 mg/kg	Annual	Composite	
Zinc Dry Wt	High Quality	2,800 mg/kg	Annual	Composite	
Radium 226 Dry Wt		mCi/g	Annual	Composite	
PCB Total Dry Wt	Ceiling	50 mg/kg	Once	Composite	2029 only.
PCB Total Dry Wt	High Quality	10 mg/kg	Once	Composite	2029 only.
PFOA + PFOS		ug/kg	Annual	Calculated	Report the sum of PFOA and PFOS. See PFAS

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
					Permit Sections for more information.
PFAS Dry Wt			Annual	Grab	Perfluoroalkyl and Polyfluoroalkyl Substances based on updated DNR PFAS List. See PFAS Permit Sections for more information.

3.1.1 Changes from Previous Permit:

Sludge limitations and monitoring requirements were evaluated for this permit term and the following changes were made from the previous permit. See additional explanation of limits under “Explanation of Limits and Monitoring Requirements” below.

Radium- Levels of Radium 266 were found to exceed 2 pCi/L in tests conducted at Brandon Waterworks. Annual monitoring has been added to this permit to determine whether precautions need to be taken when landapplying sludge from the treatment plant.

PFAS –Monitoring is required annually pursuant to s. NR 204.06(2)(b)9., Wis. Adm. Code.

3.1.2 Explanation of Limits and Monitoring Requirements

Requirements for disposal, including land application of municipal sludge, are determined in accordance with ch. NR 204, Wis. Adm. Code. Ceiling and high-quality limits for metals in sludge are specified in s. NR 204.07(5). Requirements for pathogens are specified in s. NR 204.07(6) and in s. NR 204.07 (7) for vector attraction requirements. Limitations for PCBs are addressed in s. NR 204.07(3)(k). Radium requirements are addressed in s. NR 204.07(3)(n).

PFAS- The presence and fate of PFAS in municipal and industrial sludges is an emerging public health concern. EPA is currently developing a risk assessment to determine future land application rates and expects to release this risk assessment by the end of 2024. In the interim, the department has developed the “Interim Strategy for Land Application of Biosolids and Industrial Sludges Containing PFAS.”

Collecting sludge data on PFAS concentrations from a wide range of wastewater treatment facilities will help protect public health from exposure to elevated levels of PFAS and determine the department’s implementation of EPA’s recommendations. To quantitate this risk, PFAS sampling has been included in this WPDES permit pursuant to ss. NR 214.18(5)(b) and NR 204.06(2)(b)9., Wis. Adm. Code.

4 Schedules

4.1 Effluent Limitations for E. coli

The permittee shall comply with surface water limitations for E. coli as specified. No later than 14 days following each compliance date, the permittee shall notify the Department in writing of its compliance or noncompliance. If a submittal is required, a timely submittal fulfills the notification

Required Action	Due Date
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Status Update: The permittee shall submit information within the discharge monitoring report (DMR) comment section documenting the steps taken in preparation for properly monitoring and testing for E. coli including, but not limited to, selected test method and location of sampling.	09/30/2025
<p>Operational Evaluation Report: The permittee shall prepare and submit an Operational Evaluation Report to the Department for review and approval. The report shall include an evaluation of collected effluent data and proposed operational improvements that will optimize efficacy of disinfection at the treatment plant during the period prior to complying with final E. coli limitations and, to the extent possible, enable compliance with the final E. coli limitations. The report shall include a plan and schedule for implementation of the operational improvements. These improvements shall occur as soon as possible, but not later than January 1, 2027. The report shall state whether the operational improvements are expected to result in compliance with the final E. coli limitations.</p> <p>The permittee shall implement the operational improvements in accordance with the approved plan and schedule specified in the Operational Evaluation Report and in no case later than January 1, 2027.</p> <p>If the Operational Evaluation Report concludes that the operational improvements are expected to result in compliance with the final E. coli limitations, the permittee shall comply with the final E. coli limitations by January 1, 2027 and the permittee is not required to comply with subsequent milestones identified below in this compliance schedule ('Submit Facility Plan', 'Final Plans and Specifications', 'Treatment Plant Upgrade to Meet Limitations', 'Construction Upgrade Progress Report', 'Complete Construction', 'Achieve Compliance').</p> <p>FACILITY PLAN - If the Operational Evaluation Report concludes that operational improvements alone are not expected to result in compliance with the final E. coli limitations, the permittee shall initiate development of a facility plan for meeting final E. coli limitations and comply with the remaining required actions in this schedule of compliance.</p> <p>If the Department disagrees with the conclusion of the report and determines that the permittee can achieve final E. coli limitations using the existing treatment system with only operational improvements, the Department may reopen and modify the permit to include an implementation schedule for achieving the final E. coli limitations sooner than April 30, 2030.</p>	08/31/2026
Submit Facility Plan: If the Operational Evaluation Report concluded that the permittee cannot achieve final E. coli limitations with operational improvements alone, the permittee shall submit a Facility Plan per s. NR 110.09, Wis. Adm. Code. The permittee may submit an abbreviated facility plan if the Department determines that the modifications are minor.	02/28/2027
Final Plans and Specifications: The permittee shall submit final construction plans to the Department for approval pursuant to ch. NR 108, Wis. Adm. Code, specifying treatment plant upgrades that must be constructed to achieve compliance with final E. coli limitations and a schedule for completing construction of the upgrades by the complete construction date specified below.	02/29/2028
Treatment Plant Upgrade to Meet Limitations: The permittee shall initiate bidding, procurement, and/or construction of the project. The permittee shall obtain approval of the final construction plans and schedule from the Department pursuant to s. 281.41, Stats., prior to initiating activities defined as construction under ch. NR 108, Wis. Adm. Code. Upon approval of the final construction plans and schedule by the Department pursuant to s. 281.41, Stats., the permittee shall construct the treatment plant upgrades in accordance with the approved plans and specifications.	08/31/2028
Construction Upgrade Progress Report: The permittee shall submit a progress report on construction upgrades.	08/31/2029
Complete Construction: The permittee shall complete construction of wastewater treatment system	02/28/2030

upgrades.	
Achieve Compliance: The permittee shall achieve compliance with final E. coli limitations.	04/30/2030

4.1.1 Explanation of Schedule

A compliance schedule is included in the permit to provide time for the permittee to investigate options for meeting new effluent E. coli water quality-based effluent limits while coming into compliance with the limits as soon as reasonably possible. If the facility chooses to utilize chlorine for disinfection purposes, the permit may be modified to include limits as suggested by the document, Water Quality-Based Effluent Limitations for Brandon Wastewater Treatment Facility WPDES Permit No. WI-0023442-10, dated January 9, 2025.

Attachments

Water Quality-Based Effluent Limitations for Brandon Wastewater Treatment Facility WPDES Permit No. WI-0023442-10, January 9, 2025

Justification Of Any Waivers From Permit Application Requirements

No waivers requested or granted as part of this permit reissuance.

Prepared By: Amanda Perdsock, Wastewater Specialist

Date: June 3, 2025

CORRESPONDENCE/MEMORANDUM

State of Wisconsin

DATE: 01/09/2025

TO: Sarah Adkins – NER

FROM: Nicole Krueger – SER *Nicole Krueger*

SUBJECT: Water Quality-Based Effluent Limitations for Brandon Wastewater Treatment Facility
WPDES Permit No. WI-0023442-10

This is in response to your request for an evaluation of the need for water quality-based effluent limitations (WQBELs) using chapters NR 102, 104, 105, 106, 207, 210, 212, and 217 of the Wisconsin Administrative Code (where applicable), for the discharge from Brandon Wastewater Treatment Facility in Fond du Lac County. This municipal wastewater treatment facility (WWTF) discharges to an unnamed tributary located in the Upper Rock River Watershed in the Upper Rock River Basin. This discharge is included in the Rock River TMDL as approved by EPA in July 2011. The evaluation of the permit recommendations is discussed in more detail in the attached report.

Based on our review, the following recommendations are made on a chemical-specific basis at Outfall 001:

Parameter	Daily Maximum	Daily Minimum	Weekly Average	Monthly Average	Six-Month Average	Footnotes
BOD ₅			30 mg/L	20 mg/L		1
TSS			30 mg/L	20 mg/L		1
Dissolved Oxygen		4.0 mg/L				1
pH	9.0 s.u.	6.0 s.u.				1
Ammonia Nitrogen						1,2
Phosphorus						1,2
Chloride						1,2
Bacteria						3
Final Limit <i>E. coli</i>				126 #/100 mL geometric mean		
Chlorine	19 µg/L		7.3 µg/L	7.3 µg/L		4,5
TKN, Nitrate+Nitrite, and Total Nitrogen						6
Zinc						7
Nickel						7

Footnotes:

1. No changes from the current permit.
2. Monitoring only.
3. Bacteria limits apply during the disinfection season of May through September. Additional final limit: No more than 10 percent of *E. coli* bacteria samples collected in any calendar month may exceed 410 count/100 mL. A compliance schedule is recommended in the reissued permit.
4. Chlorine limits would only be required if Brandon decides to use chlorination for disinfection.
5. Additional limits to comply with the expression of limits requirements in ss. NR 106.07 and NR 205.065(7), Wis. Adm. Codes, are included in bold.
6. As recommended in the Department's October 1, 2019 Guidance for Total Nitrogen Monitoring in Wastewater Permits, annual total nitrogen monitoring is recommended for all minor municipal

permittees. Total Nitrogen is the sum of nitrate (NO₃), nitrite (NO₂), and total kjeldahl nitrogen (TKN) (all expressed as N).

7. Monitoring once.

No WET testing is required because information related to the discharge indicates low to no risk for toxicity.

Please consult the attached report for details regarding the above recommendations. If there are any questions or comments, please contact Nicole Krueger at Nicole.Krueger@wisconsin.gov or Diane Figiel at Diane.Figiel@wisconsin.gov.

Attachments (2) – Narrative & Outfall Map

PREPARED BY: Nicole Krueger, Water Resources Engineer – SER

E-cc: Mark Stanek, Wastewater Engineer – NER
Heidi Schmitt Marquez, Regional Wastewater Supervisor – NER
Diane Figiel, Water Resources Engineer – WY/3
Nate Willis, Wastewater Engineer – WY/3

Attachment #1
**Water Quality-Based Effluent Limitations for
Brandon Wastewater Treatment Facility**

WPDES Permit No. WI-0023442-10

Prepared by: Nicole Krueger

PART 1 – BACKGROUND INFORMATION

Facility Description

The Village of Brandon operates an oxidation ditch wastewater treatment facility with an annual average design flow of 0.249 MGD. The facility treats wastewater for a population of approximately 872 people with no significant industrial loading. Influent wastewater is pumped to the fine screen building, gravity flows to an anoxic tank attached to an oxidation ditch. Wastewater is treated in the oxidation ditch, followed by a circular final clarifier. Treated effluent passes through a Parshall flume prior to discharge. Biosolids are aerobically digested and further dewatered in a settling tank. Liquid biosolids are contract hauled to other sludge storage facilities. Liquid biosolids are not directly land applied.

Brandon is located in a flat area and is at the top of the South Branch of the Rock River Watershed. Brandon is surrounded by some marshy areas, and groundwater elevation impacts the influent flow at the treatment plant. Typically, influent flows stay elevated during times of wet weather, but return to normal very quickly. Sewer improvements have dropped the influent flows down across all seasons and storm events.

Attachment #2 is a map of the area showing the approximate location of Outfall 001.

Existing Permit Limitations

The current permit, which expired on September 30, 2023, includes the following effluent limitations and monitoring requirements.

Parameter	Daily Maximum	Daily Minimum	Weekly Average	Monthly Average	Footnotes
BOD ₅			30 mg/L	20 mg/L	1,2
TSS			30 mg/L	20 mg/L	1,2
Dissolved Oxygen		4.0 mg/L			1,2
pH	9.0 s.u.	6.0 s.u.			1
Ammonia Nitrogen					3
Phosphorus					3
Chloride					3

Footnotes:

1. These limitations are not being evaluated as part of this review. Because the water quality criteria (WQC), reference effluent flow rates, and receiving water characteristics have not changed, limitations for these water quality characteristics do not need to be re-evaluated at this time.
2. These limits are based on the Limited Aquatic Life (LAL) community of the immediate receiving water as described in s. NR 104.02(3)(b), Wis. Adm. Code.
3. Monitoring only.

Receiving Water Information

- Name: Unnamed tributary to Gallagher Marsh
- Waterbody Identification Code (WBIC): 870400
- Classification used in accordance with chs. NR 102 and 104, Wis. Adm. Code: Limited aquatic life (LAL) community, non-public water supply.
- Low flows used in accordance with chs. NR 106 and 217, Wis. Adm. Code: The following 7-Q₁₀ and 7-Q₂ values are from USGS for Station UR15, where Outfall 001 is located.

7-Q₁₀ = 0 cfs (cubic feet per second)

7-Q₂ = 0.02 cfs

- Hardness = 380 mg/L as CaCO₃. This value represents the geometric mean of data Effluent hardness is used in place of receiving water because there is no receiving water flow upstream of the discharge.
- % of low flow used to calculate limits in accordance with s. NR 106.06(4)(c)5., Wis. Adm. Code: Not applicable where the receiving water low flows are zero.
- Source of background concentration data: Background metal concentrations are not included because they don't impact the calculated WQBELs based on the 7-Q₁₀ when it is equal to zero. Background data for calculating effluent limitations for ammonia nitrogen are described later.
- Multiple dischargers: None.
- Impaired water status: The immediate receiving water is not 303(d) listed as impaired.

Effluent Information

- Design flow rate(s):
Annual average = 0.249 MGD (Million Gallons per Day)
For reference, the actual average flow from 10/01/2018 – 10/31/2024 was 0.18 MGD.
- Hardness = 380 mg/L as CaCO₃. This value represents the geometric mean of data from the permit reissuance application from 03/13/2023 – 03/24/2023.
- Acute dilution factor used in accordance with s. NR 106.06(3)(c), Wis. Adm. Code: Not applicable – this facility does not have an approved Zone of Initial Dilution (ZID).
- Water source: Domestic wastewater with water supply from wells.
- Additives: None.
- Effluent characterization: This facility is categorized as a minor municipality, so the permit application required effluent sample analyses for a limited number of common pollutants, as specified in s. NR 200.065, Table 1, Wis. Adm. Code, primarily metal substances plus ammonia, chloride, hardness and phosphorus.
- Effluent data for substances for which a single sample was analyzed is shown in the tables in Part 2 below, in the column titled “MEAN EFFL. CONC.”. Otherwise, substances with multiple effluent data are shown in the tables below or in their respective parts in this evaluation.

Effluent Chloride Data

Sample Date	Chloride mg/L	Sample Date	Chloride mg/L	Sample Date	Chloride mg/L
02/20/2018	339	04/22/2022	200	09/20/2022	179
02/27/2018	277	05/25/2022	191	10/20/2022	260
03/05/2018	248	06/27/2022	184	11/17/2022	220
03/13/2018	287	07/20/2022	167	12/14/2022	226

Attachment #1

Sample Date	Chloride mg/L	Sample Date	Chloride mg/L	Sample Date	Chloride mg/L
03/16/2022	392	08/17/2022	245		
1-day P ₉₉ = 431 mg/L					
4-day P ₉₉ = 328 mg/L					

Effluent Copper Data

	Copper µg/L
1-day P ₉₉	22.0
4-day P ₉₉	16.9
30-day P ₉₉	14.2
Mean	12.8
Std	3.19
Sample size	11
Range	7.4-18

The following table presents the average concentrations and loadings at Outfall 001 from 10/01/2019 – 10/31/2024 for all parameters with limits in the current permit to meet the requirements of s. NR 201.03(6), Wis. Adm. Code:

Parameter Averages with Limits

	Average Measurement
BOD ₅	7.0 mg/L
TSS	7.6 mg/L
pH field	7.1 s.u.
Dissolved oxygen	6.6 mg/L

**PART 2 – WATER QUALITY-BASED EFFLUENT LIMITATIONS
FOR TOXIC SUBSTANCES – EXCEPT AMMONIA NITROGEN**

Permit limits for toxic substances are required whenever any of the following occur:

1. The maximum effluent concentration exceeds the calculated limit (s. NR 106.05(3), Wis. Adm. Code)
2. If 11 or more detected results are available in the effluent, the upper 99th percentile (or P₉₉) value exceeds the comparable calculated limit (s. NR 106.05(4), Wis. Adm. Code)
3. If fewer than 11 detected results are available, the mean effluent concentration exceeds 1/5 of the calculated limit (s. NR 106.05(6), Wis. Adm. Code)

Acute Limits based on 1-Q₁₀

Daily maximum effluent limitations for toxic substances are based on the acute toxicity criteria (ATC), listed in ch. NR 105, Wis. Adm. Code. Previously daily maximum limits for toxic substances were calculated as two times the ATC. However, changes to ch. NR 106, Wis. Code, (September 1, 2016) require the Department to calculate acute limitations using the same mass balance equation as used for other limits along with the 1-Q₁₀ receiving water low flow to determine if more restrictive effluent limitations are needed to protect the receiving stream from discharges which may cause or contribute to an exceedance of the acute water quality standards. The mass balance equation is provided below.

$$\text{Limitation} = \frac{(\text{WQC}) (Q_s + (1-f) Q_e) - (Q_s - f Q_e) (C_s)}{Q_e}$$

Where:

WQC = Acute toxicity criterion or secondary acute value according to ch. NR 105, Wis. Adm. Code.

Q_s = average minimum 1-day flow which occurs once in 10 years (1-day Q₁₀)
if the 1-day Q₁₀ flow data is not available = 80% of the average minimum 7-day flow which occurs once in 10 years (7-day Q₁₀).

Q_e = Effluent flow (in units of volume per unit time) as specified in s. NR 106.06(4)(d), Wis. Adm. Code.

f = Fraction of the effluent flow that is withdrawn from the receiving water, and

C_s = Background concentration of the substance (in units of mass per unit volume) as specified in s. NR 106.06(4)(e), Wis. Adm. Code.

If the receiving water is effluent dominated under low stream flow conditions, the 1-Q₁₀ method of limit calculation produces the most stringent daily maximum limitations and should be used while making reasonable potential determinations. This is the case for Brandon.

The following tables list the calculated WQBELs for this discharge along with the results of effluent sampling. All concentrations are expressed in terms of micrograms per Liter (µg/L), except for hardness and chloride (mg/L).

Daily Maximum Limits based on Acute Toxicity Criteria (ATC)

RECEIVING WATER FLOW = 0 cfs

SUBSTANCE	REF. HARD.* mg/L	ATC	MEAN BACK-GRD.	MAX. EFFL. LIMIT**	1/5 OF EFFL. LIMIT	MEAN EFFL. CONC.	1-day P ₉₉	1-day MAX. CONC.
Chlorine		19.0		19.0				
Arsenic		340		340	68.0	<14		
Cadmium	380	133		133	26.7	0.30		
Chromium	301	4446		4446	889	<1.3		
Copper	380	54.7		54.7			22	18
Lead	356	365		365	72.9	<3.5		
Nickel	268	1080		1080	216	65		
Zinc	333	345		345	68.9	1069		
Chloride (mg/L)		757		757			431	392

* The indicated hardness may differ from the effluent hardness because the effluent hardness exceeded the maximum range in ch. NR 105, Wis. Adm. Code, over which the acute criteria are applicable. In that case, the maximum of the range is used to calculate the criterion.

** Per the changes to s. NR 106.07(3), Wis. Adm. Code, effective 09/01/2016 consideration of ambient concentrations and 1-Q₁₀ flow rates yields a more restrictive limit than the 2 × ATC method of limit calculation.

Weekly Average Limits based on Chronic Toxicity Criteria (CTC)

RECEIVING WATER FLOW = 0 cfs

SUBSTANCE	REF. HARD.* mg/L	CTC	MEAN BACK- GRD.	WEEKLY AVE. LIMIT	1/5 OF EFFL. LIMIT	MEAN EFFL. CONC.	4-day P ₉₉
Chlorine		7.28		7.28			
Arsenic		152		152	30.4	<14	
Cadmium	175	3.82		3.82	0.76	0.30	
Chromium	301	326		326	65.2	<1.3	
Copper	380	32.4		32.4			16.9
Lead	356	95.5		95.5	19.1	<3.5	
Nickel	268	169		169	33.8	65	
Zinc	333	345		345	68.9	1069	
Chloride (mg/L)		395		395			328

* The indicated hardness may differ from the receiving water hardness because the receiving water hardness exceeded the maximum range in ch. NR 105, Wis. Adm. Code, over which the chronic criteria are applicable. In that case, the maximum of the range is used to calculate the criterion.

Monthly Average Limits based on Wildlife Criteria (WC)

The effluent characterization did not include any effluent sampling results for substances for which Wildlife Criteria exist.

Monthly Average Limits based on Human Threshold Criteria (HTC)

RECEIVING WATER FLOW = 0 cfs

SUBSTANCE	HTC	MEAN BACK- GRD.	MO'LY AVE. LIMIT	1/5 OF EFFL. LIMIT	MEAN EFFL. CONC.
Cadmium	880		880	176	0.30
Chromium (+3)	8400000		8400000	1680000	<1.3
Lead	2240		2240	448	<3.5
Nickel	110000		110000	22000	65

Monthly Average Limits based on Human Cancer Criteria (HCC)

RECEIVING WATER FLOW = 0 cfs

SUBSTANCE	HCC	MEAN BACK- GRD.	MO'LY AVE. LIMIT	1/5 OF EFFL. LIMIT	MEAN EFFL. CONC.
Arsenic	40		40.0	8.00	<14

In addition to evaluating the need for limits for each individual substance for which HCC exist, s. NR 106.06(8), Wis. Adm. Code, requires the evaluation of the cumulative cancer risk. Because no effluent limits are needed based on HCC, determination of the cumulative cancer risk is not needed per s. NR 106.06(8), Wis. Adm. Code.

Conclusions and Recommendations

Based on a comparison of the effluent data and calculated effluent limitations, effluent limitations are not required for the toxic parameters in this section.

Chloride – Considering available effluent data from the current permit term (02/20/2018 – 12/14/2022), the 1-day P₉₉ chloride concentration is 431 mg/L, and the 4-day P₉₉ of effluent data is 328 mg/L.

These effluent concentrations are below the calculated WQBELs for chloride, therefore no effluent limits are needed. **Chloride monitoring is recommended to ensure that 11 sample results are available at the next permit issuance to meet the data requirements of s. NR 106.85, Wis. Adm. Code.**

Arsenic – The LOD for arsenic in the permit application was 14 µg/L which is greater than 1/5th of the most stringent calculated limit of 8.0 µg/L so reasonable potential cannot be determined using just this result. The results from the previous two applications are considered: <7.7 µg/L (03/04/2018) and 2.3 µg/L. Because both of these have LODs less than 1/5th of the calculated limit and are below this level, **no arsenic limits are recommended in the reissued permit. The LOD for arsenic in the future permit applications shall be below 8 µg/L in order to determine reasonable potential.**

Zinc – The sample from the permit application was likely reported in error by the lab. The previous two application reported zinc concentrations of 43 µg/L and <10 µg/L. The biosolids results for zinc were low during the same time period. Because this single data point was likely reported in error, **limits aren't recommended in the reissued permit.** However, **it's recommended that Brandon collect one zinc sample during the permit term.**

Nickel – The sample from the permit application was 65 µg/L which is greater than 1/5th of the calculated weekly average limit based on CTC. The data from the previous two applications were considered because the nickel concentrations are likely still representative of current conditions: 3.3 µg/L and 1.0 µg/L. The average of all three available data points is 23.1 µg/L which is less than 1/5th of the most stringent calculated limits. Therefore, **limits aren't recommended in the reissued permit.** However, **it's recommended that Brandon collect one nickel sample during the permit term.**

Mercury – The permit application did not require monitoring for mercury because Brandon is categorized as a minor facility as defined in s. NR 200.02(8), Wis. Adm. Code. In accordance with s. NR 106.145(3)(a)3, Wis. Adm. Code, a minor municipal discharger shall monitor, and report results of influent and effluent mercury monitoring once every three months if, “there are two or more exceedances in the last five years of the high-quality sludge mercury concentration of 17 mg/kg specified in s. NR 204.07(5), Wis. Adm. Code.” A review of the past five years of sludge characteristics data reveals that all the sample results are within expected analytical ranges and well below the 17 mg/kg level. The average concentration in the sludge from 12/30/2019 – 07/18/2023 was 1.3 mg/kg, with a maximum reported concentration of 5 mg/kg. Therefore, **no mercury monitoring is recommended at Outfall 001.**

PFOS and PFOA – The need for PFOS and PFOA monitoring is evaluated in accordance with s. NR 106.98(2), Wis. Adm. Code. Based on the type of discharge, the effluent flow rate, and known levels of PFOS/PFOA in the source water, **PFOS and PFOA monitoring is not recommended.** The Department may re-evaluate the need for sampling at the next permit reissuance if new information becomes available that suggests PFOS or PFOA may be present in the discharge.

PART 3 – WATER QUALITY-BASED EFFLUENT LIMITATIONS FOR AMMONIA NITROGEN

Attachment #1

The State of Wisconsin promulgated revised water quality standards for ammonia nitrogen in ch. NR 105, Wis. Adm. Code, effective March 1, 2004 which includes criteria based on both acute and chronic toxicity to aquatic life. Given the fact that Brandon does not currently have ammonia nitrogen limits, the need for limits is evaluated at this time.

Daily Maximum Limits based on Acute Toxicity Criteria (ATC)

Daily maximum limitations are based on acute toxicity criteria in ch. NR 105, Wis. Adm. Code, which are a function of the effluent pH and the receiving water classification. The acute toxicity criterion (ATC) for ammonia is calculated using the following equation:

$$\text{ATC in mg/L} = [A \div (1 + 10^{(7.204 - \text{pH})})] + [B \div (1 + 10^{(\text{pH} - 7.204)})]$$

Where:

A = 0.633 and B = 90.0 for Limited Aquatic Life, and
pH (s.u.) = that characteristic of the effluent.

The effluent pH data was examined as part of this evaluation. A total of 2191 sample results were reported from 10/02/2018 – 09/30/2024. The maximum reported value was 7.8 s.u. (Standard pH Units). The effluent pH was 7.4 s.u. or less 99% of the time. The 1-day P₉₉, calculated in accordance with s. NR 106.05(5), Wis. Adm. Code, is 7.4 s.u. The mean plus the standard deviation multiplied by a factor of 2.33, an estimate of the upper ninety ninth percentile for a normally distributed dataset, is 7.4 s.u. Therefore, a value of 7.4 s.u. is believed to represent the maximum reasonably expected pH, and therefore most appropriate for determining daily maximum limitations for ammonia nitrogen. Substituting a value of 7.4 s.u. into the equation above yields an ATC = 35 mg/L.

Daily Maximum Ammonia Nitrogen Effluent Limitations Calculation Method

In accordance with s. NR 106.32(2), Wis. Adm. Code daily maximum ammonia limitations are calculated using the the 1-Q₁₀ receiving water low flow if it is determined that the previous method of acute ammonia limit calculation (2×ATC) is not sufficiently protective of the fish and aquatic life. The more restrictive calculated limits shall apply.

The calculated daily maximum ammonia nitrogen effluent limits using the mass balance approach with the 1-Q₁₀ (estimated as 80 % of 7-Q₁₀) and the 2×ATC approach are shown below.

Daily Maximum Ammonia Nitrogen Determination

	Ammonia Nitrogen Limit mg/L
2×ATC	71
1-Q ₁₀	35

The 1-Q₁₀ method yields the most stringent limits for Brandon.

Presented below is a table of daily maximum limitations corresponding to various effluent pH values. Use of this table is not necessarily recommended in the permit, but it is presented herein for informational purposes.

Daily Maximum Ammonia Nitrogen Limits – LAL

Effluent pH s.u.	Limit mg/L	Effluent pH s.u.	Limit mg/L	Effluent pH s.u.	Limit mg/L
$6.0 \leq \text{pH} \leq 6.1$	83	$7.0 < \text{pH} \leq 7.1$	51	$8.0 < \text{pH} \leq 8.1$	11
$6.1 < \text{pH} \leq 6.2$	82	$7.1 < \text{pH} \leq 7.2$	46	$8.1 < \text{pH} \leq 8.2$	8.8
$6.2 < \text{pH} \leq 6.3$	80	$7.2 < \text{pH} \leq 7.3$	40	$8.2 < \text{pH} \leq 8.3$	7.3
$6.3 < \text{pH} \leq 6.4$	78	$7.3 < \text{pH} \leq 7.4$	35	$8.3 < \text{pH} \leq 8.4$	6.0
$6.4 < \text{pH} \leq 6.5$	75	$7.4 < \text{pH} \leq 7.5$	31	$8.4 < \text{pH} \leq 8.5$	5.0
$6.5 < \text{pH} \leq 6.6$	72	$7.5 < \text{pH} \leq 7.6$	26	$8.5 < \text{pH} \leq 8.6$	4.1
$6.6 < \text{pH} \leq 6.7$	69	$7.6 < \text{pH} \leq 7.7$	22	$8.6 < \text{pH} \leq 8.7$	3.4
$6.7 < \text{pH} \leq 6.8$	65	$7.7 < \text{pH} \leq 7.8$	19	$8.7 < \text{pH} \leq 8.8$	2.8
$6.8 < \text{pH} \leq 6.9$	60	$7.8 < \text{pH} \leq 7.9$	16	$8.8 < \text{pH} \leq 8.9$	2.4
$6.9 < \text{pH} \leq 7.0$	56	$7.9 < \text{pH} \leq 8.0$	13	$8.9 < \text{pH} \leq 9.0$	2.0

Weekly and Monthly Average Limits based on Chronic Toxicity Criteria (CTC)

The ammonia limit calculation also warrants evaluation of weekly and monthly average limits based on chronic toxicity criteria for ammonia, because those limits relate to the assimilative capacity of the receiving water.

Weekly average and monthly average limits for ammonia nitrogen are based on chronic toxicity criteria in ch. NR 105, Wis. Adm. Code.

Limited aquatic life classification

The 30-day chronic toxicity criterion (CTC) for ammonia in waters classified as Limited Aquatic Life is calculated by the following equation, according to subchapter IV of NR 106, Wis. Adm. Code.

$$\text{CTC} = E \times \{ [0.0676 \div (1 + 10^{(7.688 - \text{pH})})] + [2.912 \div (1 + 10^{(\text{pH} - 7.688)})] \} \times C$$

Where:

pH = the pH (s.u.) of the receiving water,

E = 1.0,

C = $8.09 \times 10^{(0.028 \times (25 - T))}$

T = the temperature of the receiving (°C)

The 4-day criterion is equal to the 30-day criterion multiplied by 2.5. The 4-day criteria are used in a mass-balance equation with the 7-Q₁₀ (4-Q₃, if available) to derive weekly average limitations. And the 30-day criteria are used with the 30-Q₅ (estimated as 85% of the 7-Q₂ if the 30-Q₅ is not available) to derive monthly average limitations. The stream flow value is further adjusted to temperature; 100% of the flow is used if the Temperature ≥ 16 °C, 25% of the flow is used if the Temperature < 11 °C, and 50% of the flow is used if the Temperature ≥ 11 °C but < 16 °C.

The “default” basin assumed values are used for Temperature, pH and background ammonia concentrations, because minimum ambient data is available. These values are shown in the table below, with the resulting criteria and effluent limitations.

Weekly and Monthly Ammonia Nitrogen Limits – LAL

Attachment #1

		Spring	Summer	Winter
		April & May	June – Sept.	Oct. - March
Effluent Flow	Qe (MGD)	0.249	0.249	0.249
Background Information	7-Q ₁₀ (cfs)	0	0	0
	7-Q ₂ (cfs)	0.02	0.02	0.02
	Ammonia (mg/L)	0.09	0.07	0.135
	Average Temperature (°C)	12	19	4
	Max Temperature (°C)	14	21	10
	pH (s.u.)	8.06	8.08	7.99
	% of Flow used	50	100	25
	Reference Weekly Flow (cfs)	0	0	0
	Reference Monthly Flow (cfs)	0.0085	0.017	0.00425
Criteria mg/L	4-day Chronic	36.4	23.9	53.8
	30-day Chronic	14.6	9.55	21.5
Effluent Limits mg/L	Weekly Average	36	24	54
	Monthly Average	15	10	22

Effluent Data

The following table evaluates the statistics based upon ammonia data reported from 10/02/2018 – 08/08/2024, with those results being compared to the calculated limits to determine the need to include ammonia limits in Brandon’s permit for the respective month ranges. That need is determined by calculating 99th upper percentile (or P₉₉) values for ammonia during each of the month ranges and comparing the daily maximum values to the daily maximum limit.

Ammonia Nitrogen Effluent Data

	Ammonia Nitrogen mg/L
1-day P ₉₉	4.74
4-day P ₉₉	2.94
30-day P ₉₉	1.27
Mean*	0.33
Std	1.97
Sample size	146
Range	<0.1 – 13

*Values lower than the level of detection were substituted with a zero

No limits are needed; however, monitoring is recommended.

PART 4 – WATER QUALITY-BASED EFFLUENT LIMITATIONS FOR BACTERIA

Section NR 102.04(5), Wis. Adm. Code, states that all surface waters shall be suitable for supporting recreational use and shall meet *E. coli* criteria during the recreation season. Section NR 102.04(5)(b), Wis. Adm. Code, allows the Department to make exceptions when it determines, in accordance with s. NR 210.06(3), Wis. Adm. Code, that wastewater disinfection is not required to meet *E. coli* limits and protect the recreational use. Section NR 210.06(3), Wis. Adm. Code, tasks the Department with determining the need for disinfection using a site-specific analysis based on potential risk to human or

animal health. It sets out the factors that must be considered in determining the necessity to disinfect municipal wastewater or to change the length of the disinfection season.

Brandon had previously been exempted from disinfection based on the limited aquatic life or limited forage fish community classification of the receiving water. Section NR 210.06(3)(g), Wis. Adm. Code, states that disinfection decisions may be made based on the hydrologic classifications listed in s. NR 104.02(1), Wis. Adm. Code (**not** on the water quality classifications - i.e., limited forage fish, limited aquatic life - that are defined in s. NR 104.02(3), Wis. Adm. Code). The hydrologic classification for the unnamed tributary is listed in ch. NR 104, Wis. Adm. Code, as continuous. Continuous streams have a higher likelihood of providing opportunities for full contact recreational activities. Therefore, **disinfection should not be exempted based solely on this hydrological classification.**

The Department has considered the information required by s. NR 210.06(3), Wis. Adm. Code, and has determined that the discharge cannot meet bacteria limits without disinfection. Section NR 210.06(2)(a)1, Wis. Adm. Code, includes two limits which must be included in permits for facilities which are required to disinfect:

1. The geometric mean of *E. coli* bacteria in effluent samples collected in any calendar month may not exceed 126 counts/100 mL.
2. No more than 10 percent of *E. coli* bacteria samples collected in any calendar month may exceed 410 counts/100 mL.

These limits are required during May through September. The permit will include a compliance schedule to meet these limits.

Total Residual Chlorine – If Brandon decides to upgrade to use chlorination for disinfection, effluent limitations would be recommended to assure proper operation of the de-chlorination system.

Section NR 210.06(2)(b), Wis. Adm. Code, states, “When chlorine is used for disinfection, the daily maximum total residual chlorine concentration of the discharge may not exceed 0.10 mg/L.” Because the WQBELs are more restrictive, they are recommended instead. Specifically, **a daily maximum limit of 19 µg/L would be required if Brandon decides to use chlorination for disinfection.** Due to revisions to s. NR 106.07(2), Wis. Adm. Code, mass limitations are no longer required. The calculated **weekly average effluent limitation of 7.3 µg/L would also be included in the permit because it is more restrictive than the daily maximum limit.**

Sections NR 106.07(3) and NR 205.067(7), Wis. Adm. Code require WPDES permits contain weekly average and monthly average limitations for municipal dischargers whenever practicable and necessary to protect water quality. **Therefore, a weekly average and monthly average limit of 7.3 µg/L would also be required** to meet expression of limits requirements in addition to the daily max limit.

PART 5 – PHOSPHORUS

Technology-Based Effluent Limit

Subchapter II of Chapter NR 217, Wis. Adm. Code, requires municipal wastewater treatment facilities that discharge greater than 150 pounds of Total Phosphorus per month to comply with a monthly average limit of 1.0 mg/L, or an approved alternative concentration limit.

Because Brandon does not currently have an existing technology-based limit, the need for this limit in the

reissued permit is evaluated. The data demonstrates that the annual monthly average phosphorus loading is less than 150 lbs/month, which is the threshold for municipalities in accordance to s. NR 217.04(1)(a)1, Wis. Adm. Code, and therefore no technology-based limit is required.

Annual Average Mass Total Phosphorus Loading

Month	Monthly Average mg/L	Total Flow MG/month	Total Phosphorus lb./mo.
Mar 2022	1.90	4.84	76.6
Apr 2022	0.97	8.81	70.9
May 2022	0.61	5.55	28.0
Jun 2022	1.45	7.48	90.5
Jul 2022	2.20	4.32	79.3
Aug 2022	2.35	3.13	61.3
Sep 2022	2.55	3.36	71.4
Oct 2022	2.80	2.56	59.7
Nov 2022	3.35	3.06	85.6
Dec 2022	2.15	3.00	53.8
Average			67.7

Total P (lbs/month) =
 Monthly average (mg/L) × annual average design flow (MGD) × 8.34 (lbs/gallon) × 30 (day/month)

In addition, the need for a WQBEL for phosphorus must be considered.

TMDL

Revisions to the administrative rules for phosphorus discharges took effect on December 1, 2010. These rule revisions include additions to ch. NR 102 (s. NR 102.05), which establish phosphorus standards for surface waters. Revisions to ch. NR 217 (s. NR 217, Subchapter III) establish procedures for determining water quality based effluent limits for phosphorus, based on the applicable standards in ch. NR 102.

The Department has developed a TMDL for the Upper and Lower Rock River Basins. The US EPA approved the Rock River TMDL on September 28, 2011. The document, along with the referenced appendices can be found at:

<https://dnr.wisconsin.gov/topic/TMDLs/RockRiver/index.html>

Section NR 217.16, Wis. Adm. Code, states that the Department may include a TMDL-derived water quality-based effluent limit (WQBEL) for phosphorus in addition to, or in lieu of, a s. NR 217.13 WQBEL in a WPDES permit. Because the Rock River Basin TMDL was developed to protect and improve the water quality of phosphorus impaired waters within the basin and the immediate receiving water is not listed as impaired for phosphorus, the need for limits to be protective of the immediate receiving water will be evaluated. The unnamed tributary is not 303(d) listed as impaired for phosphorus, so s. 217.13 WQBEL limits need to be evaluated for protection of the immediate receiving water.

The effluent from Brandon flows from the tributary into the Gallagher Marsh and is believed to infiltrate the groundwater here. The effluent is not expected to make it downstream to the South Branch Rock River and there are approximately 5 miles from the Marsh to this surface water. Therefore, **the assigned WLAs for Brandon are not recommended to be included in the reissued permit.**

Point of Discharge Limits – Phosphorus

Attachment #1

Phosphorus criteria in s. NR 102.06, Wis. Adm. Code, do not apply to limited aquatic life waters as described in s. NR 102.06(6)(d), Wis. Adm. Code. These waters were not included in the USGS/WDNR stream and river studies and, therefore, the Department lacked the technical basis to determine and propose applicable criteria. At some time in the future, the Department may adopt phosphorus criteria based on new studies focusing on limited aquatic life waters.

Effluent Data

The following table summarizes effluent total phosphorus monitoring data from 03/01/2022 – 12/14/2022, for informational purposes.

Total Phosphorus Effluent Data	
	Phosphorus mg/L
1-day P ₉₉	4.88
4-day P ₉₉	3.26
30-day P ₉₉	2.43
Mean	2.03
Std	0.88
Sample size	20
Range	0.49 – 4.2

Monitoring is recommended to continue in the reissued permit.

**PART 6 – WATER QUALITY-BASED EFFLUENT LIMITATIONS
FOR THERMAL**

Surface water quality standards for temperature took effect on October 1, 2010. These regulations are detailed in Chapters NR 102 (Subchapter II – Water Quality Standards for Temperature) and NR 106 (Subchapter V – Effluent Limitations for Temperature) of the Wisconsin Administrative Code. The daily maximum effluent temperature limitation shall be 86 °F for discharges to surface waters classified as Limited Aquatic Life according to s. NR 104.02(3)(b)1, Wis. Adm. Code, except for those classified as wastewater effluent channels and wetlands regulated under ch. NR 103 and described in s. NR 106.55(2), Wis. Adm. Code, which has a daily maximum effluent temperature limitation of 86 °F. The 86 °F limit applies because the hydrologic classification is not listed as wetland in ch. NR 104, Wis. Adm. Code.

Reasonable Potential

Based on the available discharge temperature data from Brandon shown below, the maximum daily effluent temperature reported was 70 °F; therefore, no reasonable potential for exceeding the daily maximum limit exists, and **no limits are recommended**.

Monthly Temperature Effluent Data & Limits

Attachment #1

Month	Representative Highest Monthly Effluent Temperature		Calculated Effluent Limit	
	Weekly Maximum	Daily Maximum	Weekly Average Effluent Limitation	Daily Maximum Effluent Limitation
	(°F)	(°F)	(°F)	(°F)
JAN	47	48	-	86
FEB			-	86
MAR	52	52	-	86
APR	51	51	-	86
MAY	53	58	-	86
JUN	66	66	-	86
JUL	69	70	-	86
AUG	67	68	-	86
SEP	66	66	-	86
OCT	61	62	-	86
NOV	61	62	-	86
DEC	50	51	-	86

PART 7 – WHOLE EFFLUENT TOXICITY (WET)

WET testing is used to measure, predict, and control the discharge of toxic materials that may be harmful to aquatic life. In WET tests, organisms are exposed to a series of effluent concentrations for a given time and effects are recorded. Decisions below related to the selection of representative data and the need for WET limits were made according to ss. NR 106.08 and 106.09, Wis. Adm. Code. WET monitoring frequency and toxicity reduction evaluation (TRE) recommendations were made using the best professional judgment of staff familiar with the discharge after consideration of the guidance in the *Whole Effluent Toxicity (WET) Program Guidance Document (2022)*.

Guidance in Chapter 1.11 of the WET Guidance Document (WET Testing of Minor Municipal Discharges) was consulted. This is a minor municipal discharge (< 1.0 MGD) comprised solely of domestic wastewater, with no history of WET failures and no toxic compounds detected at levels of concern. **No WET testing is recommended at this time because of the low risk in effluent toxicity.**

Brandon Outfall Location

