WPDES PERMIT

STATE OF WISCONSIN
DEPARTMENT OF NATURAL RESOURCES

PERMIT TO DISCHARGE UNDER THE WISCONSIN POLLUTANT DISCHARGE ELIMINATION SYSTEM

City of Fond du Lac

is permitted, under the authority of Chapter 283, Wisconsin Statutes, to discharge from a facility located at
700 Doty Street, Fond du Lac, Wisconsin
to
Lake Winnebago (Water Body Identification Code number 131100)

in accordance with the effluent limitations, monitoring requirements and other conditions set forth in this permit.

The permittee shall not discharge after the date of expiration. If the permittee wishes to continue to discharge after this expiration date an application shall be filed for reissuance of this permit, according to Chapter NR 200, Wis. Adm. Code, at least 180 days prior to the expiration date given below.

State of Wisconsin Department of Natural Resources
For the Secretary

By _____
Heidi Schmitt Marquez
Wastewater Field Supervisor

_____
Date Permit Signed/Issued

PERMIT TERM: EFFECTIVE DATE - January 01, 2027 **EXPIRATION DATE - December 31, 2031**

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1 Influent Requirements

1.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	**Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)**
703	INFLUENT: Representative 24-hour flow proportional samples shall be collected from the influent channel upstream of the screening. Flow is measured with two Parshall flumes at the influent pumping discharge prior to the screen.

1.2 Monitoring Requirements

The permittee shall comply with the following monitoring requirements.

1.2.1 Sampling Point 703 - INFLUENT

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Flow Rate		MGD	Daily	Continuous	
BOD_5, Total		mg/L	Daily	24-Hr Flow Prop Comp	
Suspended Solids, Total		mg/L	Daily	24-Hr Flow Prop Comp	
Cadmium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Chromium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Copper, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Lead, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Nickel, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Zinc, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Mercury, Total Recoverable		ng/L	Quarterly	24-Hr Flow Prop Comp	

1.2.1.1 Total Metals Analyses

Measurements of total metals and total recoverable metals shall be considered as equivalent.

1.2.1.2 Sample Analysis

Samples shall be analyzed using a method which provides adequate sensitivity so that results can be quantified at a level of quantitation below the calculated/potential effluent limit, unless not possible using the most sensitive approved method.

1.2.1.3 Mercury Monitoring

The permittee shall collect and analyze all mercury samples according to the data quality requirements of ss. NR 106.145(9) and (10), Wisconsin Administrative Code. The limit of quantitation (LOQ) used for the effluent and field blank shall be less than 1.3 ng/L, unless the samples are quantified at levels above 1.3 ng/L. The permittee shall collect at least one mercury field blank for each set of mercury samples (a set of samples may include combinations of intake, influent, effluent or other samples all collected on the same day). The permittee shall report results of samples and field blanks to the Department on Discharge Monitoring Reports.

2 In-Plant Requirements

2.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	**Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)**
102	FIELD BLANK: Sample point for reporting results of Mercury field blanks collected using standard sample handling procedures.
199	BLENDING: Sample point is at the blending gate just upstream of the UV disinfection system. This sample point is for reporting flow that is diverted away from biological treatment, flows out of the excess flow clarifiers, and is eventually blended with the secondary effluent prior to disinfection and discharge through Outfall 003. Flow measurement shall be calculated as the totalized flow at the time that the blending gate is closed minus the totalized flow when the blending gate is open, minus the volume of wastewater that went through the aeration basins as forward flow. The permittee shall notify the Department when blending occurs. See "Blending" requirements in the Standard Requirements section of the permit.

2.2 Monitoring Requirements and Limitations

The permittee shall comply with the following monitoring requirements and limitations.

2.2.1 Sampling Point 102 - FIELD BLANK

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Mercury, Total Recoverable		ng/L	Quarterly	Blank	

2.2.1.1 Mercury Monitoring

The permittee shall collect and analyze all mercury samples according to the data quality requirements of ss. NR 106.145(9) and (10), Wisconsin Administrative Code. The limit of quantitation (LOQ) used for the effluent and field blank shall be less than 1.3 ng/L, unless the samples are quantified at levels above 1.3 ng/L. The permittee shall collect at least one mercury field blank for each set of mercury samples (a set of samples may include combinations of intake, influent, effluent or other samples all collected on the same day). The permittee shall report results of samples and field blanks to the Department on Discharge Monitoring Reports.

2.2.2 Sampling Point 199 - IN PLANT BLENDING

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Flow Rate		MGD	Per Occurrence	Calculated	See "Blending Flow" permit section.
Time		hours	Per Occurrence	Calculated	Report the total duration of blending within a given day (12:00am-11:59pm) in

					which blending occurs. See "Blending Flow" permit section.

2.2.2.1 Blending Flow

Flow measurement shall start at the commencement of blending operations and shall be maintained for the duration of the blending operation. Measure flow in daily increments until operation ends and report daily flow on the eDMR. The permittee shall report the volume of wastewater that is diverted around secondary treatment processes whenever in-plant diversion (blending) occurs. See “Blending” requirements in the Standard Requirements section for additional requirements.

3 Surface Water Requirements

3.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	**Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)**
003	EFFLUENT: Representative 24-hour composite samples shall be collected prior to discharge from the effluent channel upstream of UV disinfection. Effluent grab samples shall be taken from the effluent trough area downstream of UV disinfection. Flow is measured at the two Parshall flumes at the influent pumping discharge prior to the screen (influent flow used for effluent flow).

3.2 Monitoring Requirements and Effluent Limitations

The permittee shall comply with the following monitoring requirements and limitations.

3.2.1 Sampling Point (Outfall) 003 - EFFLUENT

Monitoring Requirements and Effluent Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Flow Rate		MGD	Daily	Total Daily	The permittee may report the Influent flow rate as the Effluent flow rate.
BOD_5, Total	Weekly Avg	45 mg/L	Daily	24-Hr Flow Prop Comp	
BOD_5, Total	Monthly Avg	30 mg/L	Daily	24-Hr Flow Prop Comp	
Suspended Solids, Total	Weekly Avg	45 mg/L	Daily	24-Hr Flow Prop Comp	
Suspended Solids, Total	Monthly Avg	30 mg/L	Daily	24-Hr Flow Prop Comp	
Suspended Solids, Total		lbs/day	Daily	Calculated	
Suspended Solids, Total		lbs/month	Monthly	Calculated	Calculate the Total Monthly Discharge of TSS and report on the last day of the month on the DMR. See TMDL Calculations section.
Suspended Solids, Total		lbs/yr	Monthly	Calculated	Calculate the 12-month rolling sum of total monthly mass of TSS discharged and report on the last day of the month on the DMR. See TMDL Calculations section.

Monitoring Requirements and Effluent Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
pH Field	Daily Max	9.0 su	Daily	Grab	
pH Field	Daily Min	6.0 su	Daily	Grab	
Temperature Maximum		deg F	Daily	Continuous	
E. coli	Geometric Mean - Monthly	126 #/100 ml	Weekly	Grab	Effective May - September.
E. coli	% Exceedance	10 Percent	Monthly	Calculated	Effective May – September. See the E. coli Percent Limit section in the permit. Enter the result in the DMR on the last day of the month.
Phosphorus, Total	Monthly Avg	0.8 mg/L	Daily	24-Hr Flow Prop Comp	Limit effective throughout the permit term, as it represents a minimum control level.
Phosphorus, Total		lbs/day	Daily	Calculated	Report daily mass discharged using Equation 1a. in the Water Quality Trading (WQT) section.
Phosphorus, Total		lbs/month	Monthly	Calculated	Calculate the Total Monthly Discharge of phosphorus and report on the last day of the month on the DMR. See TMDL Calculations section.
Phosphorus, Total	Monthly Avg	53 lbs/day	Monthly	Calculated	Limit effective upon permit reissuance.
Phosphorus, Total		lbs/yr	Monthly	Calculated	Calculate the 12-month rolling sum of total monthly mass of phosphorus discharged and report on the last day of the month on the DMR. See TMDL Calculations section.
WQT Computed Compliance (TP)	6-Month Avg	18 lbs/day	1/6 Months	Calculated	Report the WQT TP Computed Compliance value using Equation 3a. in the Water Quality Trading (WQT) section. Compliance with the six-month average limit is evaluated at the end of the six-month period on June 30 and Dec 31.

Monitoring Requirements and Effluent Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
WQT Credits Used (TP)		lbs/month	1/6 Months	Calculated	Report WQT TP Credits used semiannually using Equation 2b. in the Water Quality Trading (WQT) section. Available TP Credits are specified in Table 2 and in the approved Water Quality Trading Plan.
WQT Credits Used (TP)	Annual Total	261.9 lbs/yr	Annual	Calculated	The sum of total monthly credits used may not exceed Table 2 values listed below.
Nitrogen, Ammonia Variable Limit		mg/L	Daily	See Table	Look up variable ammonia limit from the "Variable Ammonia Limitation" table and report the variable limit in the Ammonia Variable Limit column on the eDMR.
Nitrogen, Ammonia (NH_3-N) Total	Daily Max - Variable	mg/L	Daily	24-Hr Flow Prop Comp	
Nitrogen, Ammonia (NH_3-N) Total	Weekly Avg	34 mg/L	Daily	24-Hr Flow Prop Comp	Applies December - May.
Nitrogen, Ammonia (NH_3-N) Total	Weekly Avg	17 mg/L	Daily	24-Hr Flow Prop Comp	Applies June - September.
Nitrogen, Ammonia (NH_3-N) Total	Weekly Avg	33 mg/L	Daily	24-Hr Flow Prop Comp	Applies October - November.
Nitrogen, Ammonia (NH_3-N) Total	Monthly Avg	22 mg/L	Daily	24-Hr Flow Prop Comp	Applies January - March.
Nitrogen, Ammonia (NH_3-N) Total	Monthly Avg	19 mg/L	Daily	24-Hr Flow Prop Comp	Applies April - May.
Nitrogen, Ammonia (NH_3-N) Total	Monthly Avg	6.1 mg/L	Daily	24-Hr Flow Prop Comp	Applies June - September.
Nitrogen, Ammonia (NH_3-N) Total	Monthly Avg	13 mg/L	Daily	24-Hr Flow Prop Comp	Applies October - November.
Nitrogen, Ammonia (NH_3-N) Total	Monthly Avg	34 mg/L	Daily	24-Hr Flow Prop Comp	Applies December.
Cadmium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Chromium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Copper, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Lead, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Nickel, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	

Monitoring Requirements and Effluent Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Zinc, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Mercury, Total Recoverable		ng/L	Quarterly	Grab	
Chloride		mg/L	Monthly	24-Hr Flow Prop Comp	Monthly in 2028.
Nitrogen, Total Kjeldahl		mg/L	Quarterly	24-Hr Flow Prop Comp	
Nitrogen, Nitrite + Nitrate Total		mg/L	Quarterly	24-Hr Flow Prop Comp	
Nitrogen, Total		mg/L	Quarterly	Calculated	Total Nitrogen shall be calculated as the sum of reported values for Total Kjeldahl Nitrogen and Total Nitrite + Nitrate Nitrogen.
PFOS		ng/L	Monthly	Grab	Monitoring only. See PFOS/PFOA Minimization Plan Determination of Need schedule.
PFOA		ng/L	Monthly	Grab	Monitoring only. See PFOS/PFOA Minimization Plan Determination of Need schedule.
Acute WET		TU_a	See Listed Qtr(s)	24-Hr Flow Prop Comp	See the Whole Effluent Toxicity (WET) Testing section.
Chronic WET		TUc	See Listed Qtr(s)	24-Hr Flow Prop Comp	See the Whole Effluent Toxicity (WET) Testing section.

3.2.1.1 Annual Average Design Flow

The annual average design flow of the permittee's wastewater treatment facility is 9.84 MGD.

3.2.1.2 Sample Analysis

Samples shall be analyzed using a method which provides adequate sensitivity so that results can be quantified at a level of quantitation below the calculated/potential effluent limit, unless not possible using the most sensitive approved method.

3.2.1.3 pH – Grab Sample Analyses

When pH Field limit(s) or monitoring are included in a permit, the permittee shall comply with the following conditions:

- The permittee shall perform pH testing required in this permit using an approved method from ch. NR 219, Wis. Adm. Code, Table B,

- The permittee shall utilize a pH probe/meter that incorporates and uses automatic temperature compensation,
- The permittee shall analyze pH samples as soon as possible after collection not to exceed 15 minutes (this may mean transporting samples to an offsite laboratory is not an option), and
- The permittee shall calibrate the pH probe/meter daily, using unexpired 4, 7, and 10 buffers prior to use.

3.2.1.4 Effluent Temperature Monitoring

For manually measuring effluent temperature, grab samples should be collected at 6 evenly spaced intervals during the 24-hour period. Alternative sampling intervals may be approved if the permittee can show that the maximum effluent temperature is captured during the sampling interval. For monitoring temperature continuously, collect measurements in accordance with s. NR 218.04(13), Wis. Adm. Code. This means that discrete measurements shall be recorded at intervals of not more than 15 minutes during the 24-hour period. In either case, report the maximum temperature measured during the day on the DMR. For seasonal discharges collect measurements either manually or continuously during the period of operation and report the daily maximum effluent temperature on the DMR.

3.2.1.5 *E. coli* Percent Limit

No more than 10 percent of *E. coli* bacteria samples collected in any calendar month may exceed 410 #/100 ml. Bacteria samples may be collected more frequently than required. All samples shall be reported on the monthly discharge monitoring reports (DMRs). The following calculation should be used to calculate percent exceedances.

$$\frac{\#\ of\ Samples\ greater\ than\ 410\ \#/100\ mL}{Total\ \#\ of\ samples} \times 100 = \%\ Exceedance$$

3.2.1.6 Upper Fox River Total Maximum Daily Load (TMDL) Calculations

Approved TMDL: The Upper Fox Wolf River Basin TMDL Waste Load Allocation (WLA) for total phosphorus and total suspended solids was approved by the U.S. Environmental Protection Agency on February 27, 2020. TMDL total lbs/month and lbs/yr effluent results shall be calculated as follows:
Total Monthly Discharge (lbs/month): = monthly average concentration (mg/L) x total flow for the month (MG/month) x 8.34.

12-Month Rolling Sum of Total Monthly Discharge (lbs/yr): =the sum of the most recent 12 consecutive months of Total Monthly Discharges.

3.2.1.7 TMDL Limitations for Total Phosphorus

The approved TMDL phosphorus WLA for this permittee is 5,763 lbs/yr**,** which results in calculated phosphorus mass limits of 53 lbs/day as a monthly average and 18 lbs/day as a six-month average. The 6-month average limit is expressed as a seasonal average with averaging periods occurring from May through October and November through April. Compliance with the 6-month average limit is evaluated at the end of each 6-month period on April 30th and October 31st annually. The 12-month rolling sum of total monthly phosphorus (lbs/yr) shall be reported each month for direct comparison to the facility's WLA.

3.2.1.8 TMDL Limitations for Total Suspended Solids

The approved TMDL TSS WLA for this permittee is 1,014,454 lbs/yr, and results in calculated TSS mass limits of 4,558 lbs/day as a weekly average and 3,558 lbs/day as a monthly average. The 12-month rolling sum of total monthly TSS (lbs/yr) shall be reported each month for direct comparison to the facility's WLA.

3.2.1.9 MDV (Multi-Discharger Variance) Requirements

Payment to County for Phosphorus Reduction: The permittee shall make payments for phosphorus reduction to the county or counties approved by the Department per s. 283.16(8), Wis. Stats. The permittee shall make a total payment

by March 1 of each year in the amount equal to the per pound amount of **$68.40** times the number of pounds by which the effluent phosphorus discharged during the previous year exceeded the permittee's target value or $640,000, whichever is less. The target value is 0.2 mg/L per s. 283.16(1)(h), Wis. Stats., and is applicable during the months that the MDV is in effect. The MDV was in effect year-round for the prior calendar year (2026) only. Refer to the Schedules section for the scheduled annual requirements.

Annual Payment Calculation: The annual payment is equal to the phosphorus load that exceeds the target value multiplied by **$68.40** per pound. Use the steps shown below to calculate the annual payment. In addition, the Department shall send a statement to the permittee specifying total payment due to the participating counties each year in accordance with the Schedules section.

Annual Payment = [Annual Phosphorus Load – Annual Target Load] × Price Per Pound
Calculation Steps:

- Calculate pounds of phosphorus discharged for each month that the MDV is in effect:

Monthly Phosphorus Load (lbs/month) = Total Monthly Flow (MG) × Monthly Avg. TP effluent conc. (mg/L) × 8.34

- Sum the lbs/month discharged for the months that the MDV is in effect to calculate the annual phosphorus load:

Annual Phosphorus Load (lbs/year) = ∑ [Monthly Phosphorus Load (lbs/month)]

- Calculate the Target Load (lbs/month) for each month that the MDV is in effect.

Monthly Target Load (lbs/month) = Total Monthly Flow (MG) × 0.2 mg/L × 8.34

- Sum the lbs/month for the months that the MDV is in effect to calculate the Annual Target Load:

Annual Target Load (lbs/year) = ∑ [Monthly Target Load (lbs/month)]

- Calculate the annual payment:

Annual Payment ($) = [Annual Phosphorus Load – Annual Target Load] × $68.40

3.2.1.10 Phosphorus Water Quality Trading (WQT)

The permittee may use water quality trading to demonstrate compliance with WQBELs for total phosphorus (TP) of 18 lbs/day 6-month average. Pollutant reduction credits for total phosphorus are available as specified in Water Quality Trading Plan **WQT-2026-0011** or approved amendments thereof.

Table 2. Available Phosphorus Credits per WQT-2026-0011

Year	Available TP Credits (lbs/yr) – Long Term	Available TP Credits (lbs/yr) – Interim	Available TP Credits (lbs/yr) – Total
2027	64.8	197.1	261.9
2028	64.8	197.1	261.9
2029	64.8	197.1	261.9
2030	64.8	197.1	261.9
2031*	64.8	197.1	261.9

*In the event that this permit expires and is administratively continued beyond the year(s) specified in the above table, 261.9 lbs/yr of credit will be available in subsequent years until the permit is reissued, modified, or revoked.

Only those pollutant reduction credits established by a water quality trading plan approved by the Department may be used by the permittee to demonstrate compliance with the WQBELs identified in this subsection. If the permittee wishes to use pollutant reduction credits not identified in an approved water quality trading plan, the permittee must amend the plan or develop a new plan and obtain Department approval of the amended or new plan prior to use of the new pollutant reduction credits. Prior to Department approval, the amended or new water quality trading plan will be subject to notice and opportunity for public comment. Any change in the number of available credits requires a permit modification.

In the event pollutant reduction credits as defined in the approved water quality trading plan are no longer generated, the permittee shall comply with the WQBELs for TP contained in this subsection. The sum of available interim and long-term credits shown in Table 2 may be used to demonstrate compliance for a given year. Interim credits are subject to duration limits and may not be used past the duration defined in Water Quality Trading Plan **WQT-2026-0011.**

3.2.1.11 Demonstrating Compliance with TP WQBELs Using Water Quality Trading

Use the following methods to demonstrate compliance with the TP WQBELs contained in the Water Quality Trading subsection above.

TOTAL POLLUTANT DISCHARGED (TP)

Use the following equations to calculate the amount of pollutant discharged for Monthly Avg TP [lbs/day].

TP Discharged [lbs/day] = TP Discharged [mg/L] × Daily Flow [MGD] × 8.34 *(Eq. 1a.)*

Six-month Average = Σ daily results ÷ # of results *(Eq. 1b.)*

WQT CREDITS USED (TOTAL PHOSPHORUS)

Use the following method to calculate the credits to be used expressed as a mass in lbs/month:

WQT TP Credits Needed [lbs/day] = Six-month Avg TP [lbs/day] – 18.0 lbs/day *(Eq. 2a.)*

Note: When the TP discharge is less than 18.0 lbs/day as a six-month average, report 0 (zero) as the "WQT Credits Used (TP)".

WQT TP Credits Used [lbs] = WQT TP Credits Needed [lbs/day] × # of days in six-month period *(Eq. 2b.)*

WQT COMPUTED COMPLIANCE (TOTAL PHOSPHORUS)

Use the following method to demonstrate compliance with TP WQBELs expressed as a mass in lbs/day:

WQT TP Computed Compliance [lbs/day] = Six-month Avg TP [lbs/day] – WQT TP Credits Needed [lbs/day] *(Eq. 3a.)*

3.2.1.12 Additional Water Quality Trading Requirements

When using water quality trading to demonstrate compliance with WQBELs for TP, the permittee shall comply with the following:

• Failure to implement any of the terms or conditions of the approved water quality trading plan is a violation of this permit.

• Each month the permittee shall certify that the nonpoint source management practices installed to generate pollutant reduction credits are operated and maintained in a manner consistent with that specified in the approved water quality

trading plan. Such a certification may be made by including the following statement as a comment on the monthly discharge monitoring report:

> I certify that management practices identified in the approved water quality trading plan as the source of pollutant reduction credits are installed, established and properly maintained.

• At least once a year the permittee or the permittee's agent shall inspect each nonpoint source management practice that generates pollutant reduction credits to confirm the implementation of the management practice and their appropriate operation and adequate maintenance.

• The permittee shall notify WDNR by telephone within 24 hours or next business day of becoming aware that pollutant reduction credits used or intended for use by the permittee are not being implemented or generated as defined in the approved trading plan. A written notification shall be submitted to the Department within 5 days regarding the status of the permittee's pollutant reduction credits.

• The permittee shall provide WDNR written notice within 7 days of the trade agreement upon which the approved water quality trading plan is based being amended, modified, or revoked. This notification shall include the details of any amendment or modification in addition to the justification for the changes.

• The permittee shall not use pollutant reduction credits for the demonstration of compliance when pollutant reduction credits are not being generated.

3.2.1.13 Water Quality Trading Reopener Clause

Under any of the following conditions as provided by s. 283.53(2), Wis. Stats. and ss. NR 203.135 and 203.136, Wis. Adm. Code, the Department may modify or revoke and reissue this permit to modify or eliminate permit terms and conditions related to water quality trading:

• The permittee fails to implement the water quality trading plan as approved;

• The permittee fails to comply with permit terms and conditions related to water quality trading;

• New information becomes available that would change the number of credits available for the water quality trade or would change the Department's determinations that water quality trading is an acceptable option.

3.2.1.14 Submittal of Permit Application for Next Reissuance and Pollutant Trading Plan

The permittee shall submit the permit application for the next reissuance at least 6 months prior to expiration of this permit.

The permittee has submitted a Water Quality Trading Plan that was approved by WDNR on May 14 2026. If the permittee intends to pursue pollutant trading to achieve compliance in a future permit term, an updated water quality trading plan is due with the application for the next reissuance. If system upgrades will be used in combination with pollutant trading the permittee shall submit plans for any system upgrade.

3.2.1.15 Nitrogen Series Monitoring

Monitoring for Total Kjeldahl Nitrogen (TKN), Nitrite + Nitrate Nitrogen, and Total Nitrogen shall be conducted quarterly in order to collect seasonal information about the discharge. Nitrogen Series monitoring shall continue after the permit expiration date (until the permit is reissued) in accordance with the monitoring requirements specified in the last full calendar year of this permit.

Testing: Monitoring shall be performed during normal operating conditions. Permittees are not allowed to turn off or otherwise modify treatment systems, production processes, or change other operating or treatment conditions during testing.

3.2.1.16 Mercury Monitoring

The permittee shall collect and analyze all mercury samples according to the data quality requirements of ss. NR 106.145(9) and (10), Wis. Adm. Code. The limit of quantitation (LOQ) used for the effluent and field blank shall be less than 1.3 ng/L, unless the samples are quantified at levels above 1.3 ng/L. The permittee shall collect at least one mercury field blank for each set of mercury samples (a set of samples may include combinations of intake, influent, effluent or other samples all collected on the same day). The permittee shall report results of samples and field blanks to the Department on Discharge Monitoring Reports.

3.2.1.17 PFOS/PFOA Sampling and Reporting Requirements

For grab samples, as defined per s. NR 218.04(10), Wis. Adm. Code, a single sample at a location as defined by the sample point description shall be taken during the time of the day most representative to capture all potential discharges. If extra equipment besides the sample bottle is used to collect the sample, it is recommended that a one-time equipment blank is collected with the first sample. An equipment blank would be collected by passing laboratory-verified PFAS-free water over or through field sampling equipment before the collection of a grab sample to evaluate potential contamination from the equipment used during sample.

If any equipment blanks are performed, these results shall be reported in the comments section of the eDMR and shall also documented in the reports submitted as part of the PFOS/PFOA Minimization Plan Determination of Need schedule of the permit.

3.2.1.18 PFOS/PFOA Minimization Plan Determination of Need

The permittee shall monitor PFOS and PFOA as specified in the table above and report on the effluent concentrations including trends in monthly and annual average PFOS and PFOA concentrations as specified in the PFOS/PFOA Minimization Plan Determination of Need Schedule.

If, after reviewing the data, the Department determines that a minimization plan for PFOS and PFOA is necessary based on the procedures in s. NR 106.98(4), Wis. Adm. Code, the Department will notify the permittee in writing that a PFOS and PFOA minimization plan that satisfies the requirements in s. NR 106.99, Wis. Adm. Code, is required. The permittee shall submit an initial plan for Department approval no later than 90 days after written notification was sent from the Department in accordance with s. NR 106.985(2)(a), Wis. Adm. Code. Pursuant to s. NR 106.985(2)(b), Wis. Adm. Code, as soon as possible after Department approval of the PFOS and PFOA minimization plan, the Department will modify or revoke and reissue the permit in accordance with public notice procedures under ch. 283, Wis. Stats., and ch. NR 203, Wis. Adm. Code, to include the PFOS and PFOA minimization plan and other related terms and condition.

If, however, the Department determines that a PFOS and PFOA minimization plan is unnecessary based on the procedures in s. NR 106.98(4), Wis. Adm. Code, the Department shall notify the permittee that no further action is required. Per s. NR 106.98(3)(a), Wis. Adm. Code, the Department may reduce monitoring frequency to once every 3 months (quarterly) on a case-by-case basis, but only after at least 12 representative results have been generated. If the permittee requests a reduction in monitoring and the Department agrees a reduction would be appropriate, the permit may be modified in accordance with public notice procedures under ch. 283, Wis. Stats., and ch. NR 203, Wis. Adm. Code, to incorporate this change.

3.2.1.19 Whole Effluent Toxicity (WET) Testing

Primary Control Water: Grab sample collected from Lake Winnebago upstream and/or out of the influence of, the permittee's outfall and the mixing zone of any other discharge, unless the use of a different control water source is approved by the Department prior to use.

Instream Waste Concentration (IWC): 9%

Dilution Series: At least five effluent concentrations and dual controls must be included in each test.

- **Acute:** 100, 50, 25, 12.5, 6.25% and any additional selected by the permittee.
- **Chronic:** 100, 30, 10, 3, 1% (if the IWC ≤30%) and any additional selected by the permittee.

WET Testing Frequency:

Acute and Chronic tests are required during the following quarters:

- July – September 2027; April – June 2028; January – March 2029; October – December 2030; July – September 2031

Acute and Chronic WET testing shall continue after the permit expiration date (until the permit is reissued) in accordance with the WET requirements specified for the last full calendar year of this permit. For example, the next test would be required in July – September 2031.

Testing: WET testing shall be performed during normal operating conditions. Permittees are not allowed to turn off or otherwise modify treatment systems, production processes, or change other operating or treatment conditions during WET tests.

Reporting: The permittee shall report test results on the Discharge Monitoring Report form, and also complete the "Whole Effluent Toxicity Test Report Form" (Section 6, "*State of Wisconsin Aquatic Life Toxicity Testing Methods Manual, 2nd Edition*"), for each test. The original, complete, signed version of the Whole Effluent Toxicity Test Report Form shall be sent to the Biomonitoring Coordinator, Bureau of Water Quality, 101 S. Webster St., P.O. Box 7921, Madison, WI 53707-7921, within 45 days of test completion. The Discharge Monitoring Report (DMR) form shall be submitted electronically by the required deadline.

Determination of Positive Results: An acute toxicity test shall be considered positive if the Toxic Unit - Acute (TU_a) is greater than **1.0** for either species (fathead minnow (Pimephales promelas) and waterflea (Ceriodaphnia dubia)). The TU_a shall be calculated as follows: $TU_a = 100 \div LC_{50}$. A chronic toxicity test shall be considered positive if the Toxic Unit - Chronic (TU_c) is greater than **11** for either species. The TU_c shall be calculated as follows: $TU_c = 100 \div IC_{25}$.

Additional Testing Requirements: Within 90 days of a test which showed positive results, the permittee shall submit the results of at least 2 retests to the Biomonitoring Coordinator on "Whole Effluent Toxicity Test Report Forms". The 90-day reporting period shall begin the day after the test which showed a positive result. The retests shall be completed using the same species and test methods specified for the original test (see the Standard Requirements section herein).

4 Land Application Requirements

4.1 Sampling Point(s)

The discharge(s) shall be limited to land application of the waste type(s) designated for the listed sampling point(s) on Department approved land spreading sites or by hauling to another facility.

Sampling Point Designation	
Sampling Point Number	**Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)**
004	LAND APPLICATION: (Centrifuge Discharge) Sludge is treated by anaerobic digestion then dewatered using centrifuges and land applied or disposed at a landfill. This cake sludge meets Class B pathogen reduction criteria.
006	LAND APPLICATION: (Digester Effluent) Digested liquid sludge shall be sampled immediately after leaving the digester. This outfall meets Class B requirements and should not be land applied. Sludge shall only be disposed of via a WPDES permitted contractor.
007	LAND APPLICATION: (Dryer Discharge) Representative samples shall be taken from the discharge conveyor of the sludge dryer. Compliance with Class A fecal coliform or salmonella requirements shall be demonstrated immediately after the treatment process and again prior to land application if that is more than three weeks later. See also Standard Requirements section for "Class A Fecal Coliform".
008	LAND APPLICATION: (Solids from Storage Silo) Representative samples of the cake sludge shall be collected from the discharge of the storage silo. Compliance with Class A fecal coliform or salmonella requirements shall be demonstrated immediately after the treatment process and again prior to land application if that is more than three weeks later. See also Standard Requirements section for "Class A Fecal Coliform". Cake sludge is produced through the following process: liquid sludge is treated with anaerobic digestion and transferred to a centrifuge for dewatering. Following the centrifuge, sludge is sent to a dryer before being stored in the storage silo prior to being hauled offsite for land application.

4.2 Monitoring Requirements and Limitations

The permittee shall comply with the following monitoring requirements and limitations.

4.2.1 Sampling Point (Outfall) 004 - CENTRIFUGE DISCHARGE

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Solids, Total		Percent	1/ 2 Months	Composite	
Arsenic Dry Wt	Ceiling	75 mg/kg	1/ 2 Months	Composite	
Arsenic Dry Wt	High Quality	41 mg/kg	1/ 2 Months	Composite	
Cadmium Dry Wt	Ceiling	85 mg/kg	1/ 2 Months	Composite	
Cadmium Dry Wt	High Quality	39 mg/kg	1/ 2 Months	Composite	
Copper Dry Wt	Ceiling	4,300 mg/kg	1/ 2 Months	Composite	

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Copper Dry Wt	High Quality	1,500 mg/kg	1/ 2 Months	Composite	
Lead Dry Wt	Ceiling	840 mg/kg	1/ 2 Months	Composite	
Lead Dry Wt	High Quality	300 mg/kg	1/ 2 Months	Composite	
Mercury Dry Wt	Ceiling	57 mg/kg	1/ 2 Months	Composite	
Mercury Dry Wt	High Quality	17 mg/kg	1/ 2 Months	Composite	
Molybdenum Dry Wt	Ceiling	75 mg/kg	1/ 2 Months	Composite	
Nickel Dry Wt	Ceiling	420 mg/kg	1/ 2 Months	Composite	
Nickel Dry Wt	High Quality	420 mg/kg	1/ 2 Months	Composite	
Selenium Dry Wt	Ceiling	100 mg/kg	1/ 2 Months	Composite	
Selenium Dry Wt	High Quality	100 mg/kg	1/ 2 Months	Composite	
Zinc Dry Wt	Ceiling	7,500 mg/kg	1/ 2 Months	Composite	
Zinc Dry Wt	High Quality	2,800 mg/kg	1/ 2 Months	Composite	
Nitrogen, Total Kjeldahl		Percent	1/ 2 Months	Composite	
Nitrogen, Ammonium (NH_4-N) Total		Percent	1/ 2 Months	Composite	
Phosphorus, Total		Percent	1/ 2 Months	Composite	
Phosphorus, Water Extractable		% of Tot P	1/ 2 Months	Composite	
Potassium, Total Recoverable		Percent	1/ 2 Months	Composite	
Radium 226 Dry Wt		pCi/g	Annual	Composite	Sampling only required if outfall is land applied.
PFOA + PFOS		µg/kg	Annual	Calculated	Sampling only required if outfall is land applied.
PFAS Dry Wt			Annual	Grab	Sampling only required if outfall is land applied. Perfluoroalkyl and Polyfluoroalkyl Substances based on updated DNR PFAS List. See PFAS Permit Sections for more information.

Other Sludge Requirements	
Sludge Requirements	**Sample Frequency**
List 3 Requirements – Pathogen Control: The requirements in List 3 shall be met prior to land application of sludge.	**Annual**
List 4 Requirements – Vector Attraction Reduction: The vector attraction reduction shall be satisfied prior to, or at the time of land application as specified in List 4.	**Annual**

4.2.1.1 List 2 Analysis

If the monitoring frequency for List 2 parameters is more frequent than "Annual" then the sludge may be analyzed for the List 2 parameters just prior to each land application season rather than at the more frequent interval specified.

4.2.1.2 Changes in Feed Sludge Characteristics

If a change in feed sludge characteristics, treatment process, or operational procedures occurs which may result in a significant shift in sludge characteristics, the permittee shall reanalyze the sludge for List 1, 2, 3 and 4 parameters each time such change occurs.

4.2.1.3 Multiple Sludge Sample Points (Outfalls)

If there are multiple sludge sample points (outfalls), but the sludges are not subject to different sludge treatment processes, then a separate List 2 analysis shall be conducted for each sludge type which is land applied, just prior to land application, and the application rate shall be calculated for each sludge type. In this case, List 1, 3, and 4 and PCBs need only be analyzed on a single sludge type, at the specified frequency. If there are multiple sludge sample points (outfalls), due to multiple treatment processes, List 1, 2, 3 and 4 and PCBs shall be analyzed for each sludge type at the specified frequency.

4.2.1.4 Sludge Which Exceeds the High Quality Limit

Cumulative pollutant loading records shall be kept for all bulk land application of sludge which does not meet the high quality limit for any parameter. This requirement applies for the entire calendar year in which any exceedance of Table 3 of s. NR 204.07(5)(c), Wis. Adm. Code, is experienced. Such loading records shall be kept for all List 1 parameters for each site land applied in that calendar year. The formula to be used for calculating cumulative loading is as follows:

[(Pollutant concentration (mg/kg) x dry tons applied/ac) ÷ 500] + previous loading (lbs/acre) = cumulative lbs pollutant per acre

When a site reaches 90% of the allowable cumulative loading for any metal established in Table 2 of s. NR 204.07(5)(b), Wis. Adm. Code, the Department shall be so notified through letter or in the comment section of the annual land application report (3400-55).

4.2.1.5 Lists 1, 2, 3, and 4

List 1 TOTAL SOLIDS AND METALS See the Monitoring Requirements and Limitations table above for monitoring frequency and limitations for the List 1 parameters
Solids, Total (percent)
Arsenic, mg/kg (dry weight)
Cadmium, mg/kg (dry weight)
Copper, mg/kg (dry weight)
Lead, mg/kg (dry weight)
Mercury, mg/kg (dry weight)
Molybdenum, mg/kg (dry weight)
Nickel, mg/kg (dry weight)
Selenium, mg/kg (dry weight)
Zinc, mg/kg (dry weight)

List 2 NUTRIENTS See the Monitoring Requirements and Limitations table above for monitoring frequency for the List 2 parameters
Solids, Total (percent)
Nitrogen Total Kjeldahl (percent)
Nitrogen Ammonium (NH4-N) Total (percent)
Phosphorus Total as P (percent)
Phosphorus, Water Extractable (as percent of Total P)
Potassium Total Recoverable (percent)

List 3
PATHOGEN CONTROL FOR CLASS B SLUDGE

The permittee shall implement pathogen control as listed in List 3. The Department shall be notified of the pathogen control utilized and shall be notified when the permittee decides to utilize alternative pathogen control.

The following requirements shall be met prior to land application of sludge.

Parameter	Unit	Limit
Fecal Coliform*	MPN/gTS or CFU/gTS	2,000,000
OR, ONE OF THE FOLLOWING PROCESS OPTIONS		
Aerobic Digestion	Air Drying	
Anaerobic Digestion	Composting	
Alkaline Stabilization	PSRP Equivalent Process	

* The Fecal Coliform limit shall be reported as the geometric mean of 7 discrete samples on a dry weight basis.

List 4
VECTOR ATTRACTION REDUCTION

The permittee shall implement any one of the vector attraction reduction options specified in List 4. The Department shall be notified of the option utilized and shall be notified when the permittee decides to utilize an alternative option.

One of the following shall be satisfied prior to, or at the time of land application as specified in List 4.

Option	Limit	Where/When it Shall be Met
Volatile Solids Reduction	≥38%	Across the process
Specific Oxygen Uptake Rate	≤1.5 mg O_2/hr/g TS	On aerobic stabilized sludge
Anaerobic bench-scale test	<17 % VS reduction	On anaerobic digested sludge
Aerobic bench-scale test	<15 % VS reduction	On aerobic digested sludge
Aerobic Process	>14 days, Temp >40°C and Avg. Temp > 45°C	On composted sludge
pH adjustment	>12 S.U. (for 2 hours) and >11.5 (for an additional 22 hours)	During the process
Drying without primary solids	>75 % TS	When applied or bagged
Drying with primary solids	>90 % TS	When applied or bagged
Equivalent Process	Approved by the Department	Varies with process
Injection	-	When applied
Incorporation	-	Within 6 hours of application

4.2.1.6 Daily Land Application Log

Daily Land Application Log

Discharge Monitoring Requirements and Limitations

The permittee shall maintain a daily land application log for biosolids land applied each day when land application occurs. The following minimum records must be kept, in addition to all analytical results for the biosolids land applied. The log book records shall form the basis for the annual land application report requirements.

Parameters	Units	Sample Frequency
DNR Site Number(s)	Number	Daily as used
Outfall number applied	Number	Daily as used
Acres applied	Acres	Daily as used
Amount applied	As appropriate * /day	Daily as used
Application rate per acre	unit */acre	Daily as used
Nitrogen applied per acre	lb/acre	Daily as used
Method of Application	Injection, Incorporation, or surface applied	Daily as used

*gallons, cubic yards, dry US Tons or dry Metric Tons

4.2.2 Sampling Point (Outfall) 006 - DIGESTER EFFLUENT

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Arsenic Dry Wt	Ceiling	75 mg/kg	1/ 2 Months	Composite	
Arsenic Dry Wt	High Quality	41 mg/kg	1/ 2 Months	Composite	
Cadmium Dry Wt	Ceiling	85 mg/kg	1/ 2 Months	Composite	
Cadmium Dry Wt	High Quality	39 mg/kg	1/ 2 Months	Composite	
Copper Dry Wt	Ceiling	4,300 mg/kg	1/ 2 Months	Composite	
Copper Dry Wt	High Quality	1,500 mg/kg	1/ 2 Months	Composite	
Lead Dry Wt	Ceiling	840 mg/kg	1/ 2 Months	Composite	
Lead Dry Wt	High Quality	300 mg/kg	1/ 2 Months	Composite	
Mercury Dry Wt	Ceiling	57 mg/kg	1/ 2 Months	Composite	
Mercury Dry Wt	High Quality	17 mg/kg	1/ 2 Months	Composite	
Molybdenum Dry Wt	Ceiling	75 mg/kg	1/ 2 Months	Composite	
Nickel Dry Wt	Ceiling	420 mg/kg	1/ 2 Months	Composite	
Nickel Dry Wt	High Quality	420 mg/kg	1/ 2 Months	Composite	
Selenium Dry Wt	Ceiling	100 mg/kg	1/ 2 Months	Composite	
Selenium Dry Wt	High Quality	100 mg/kg	1/ 2 Months	Composite	
Zinc Dry Wt	Ceiling	7,500 mg/kg	1/ 2 Months	Composite	
Zinc Dry Wt	High Quality	2,800 mg/kg	1/ 2 Months	Composite	
Radium 226 Dry Wt		pCi/g	Annual	Composite	Sampling only required if outfall is land applied.
PFOA + PFOS		µg/kg	Annual	Calculated	Sampling only required if outfall is land applied.
PFAS Dry Wt			Annual	Grab	Sampling only required if outfall is land applied. Perfluoroalkyl and Polyfluoroalkyl Substances based on updated DNR PFAS List. See PFAS Permit Sections for more information.

4.2.2.1 Daily Land Application Log

Daily Land Application Log		
Discharge Monitoring Requirements and Limitations The permittee shall maintain a daily land application log for biosolids land applied each day when land application occurs. The following minimum records must be kept, in addition to all analytical results for the biosolids land applied. The log book records shall form the basis for the annual land application report requirements.		
Parameters	**Units**	**Sample Frequency**
DNR Site Number(s)	Number	Daily as used
Outfall number applied	Number	Daily as used
Acres applied	Acres	Daily as used
Amount applied	As appropriate * /day	Daily as used
Application rate per acre	unit */acre	Daily as used
Nitrogen applied per acre	lb/acre	Daily as used
Method of Application	Injection, Incorporation, or surface applied	Daily as used

*gallons, cubic yards, dry US Tons or dry Metric Tons

4.2.3 Sampling Point (Outfall) 007 – DRYER DISCHARGE

List 3 PATHOGEN CONTROL FOR CLASS A SLUDGE The permittee shall implement pathogen control as listed in List 3. The Department shall be notified of the pathogen control utilized and shall be notified when the permittee decides to utilize alternative pathogen control. The following requirements shall be met prior to land application of sludge.		
Parameter	**Unit**	**Limit**
Fecal Coliform*	MPN/gTS	1000
OR		
Salmonella	MPN/4gTS	3
AND, ONE OF THE FOLLOWING PROCESS OPTIONS		
Temp/Time based on % Solids	Alkaline Treatment	
Prior test for Enteric Virus/Viable Helminth Ova	Post test for Enteric Virus/Viable Helminth Ova	
Composting	Heat Drying	
Heat Treatment	Thermophilic Aerobic Digestion	
Beta Ray Irradiation	Gamma Ray Irradiation	
Pasteurization	PFRP Equivalent Process	

4.2.4 Sampling Point (Outfall) 008 - STORAGE SILO DISCHARGE

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Solids, Total		Percent	1/ 2 Months	Composite	
Arsenic Dry Wt	Ceiling	75 mg/kg	1/ 2 Months	Composite	
Arsenic Dry Wt	High Quality	41 mg/kg	1/ 2 Months	Composite	
Cadmium Dry Wt	Ceiling	85 mg/kg	1/ 2 Months	Composite	
Cadmium Dry Wt	High Quality	39 mg/kg	1/ 2 Months	Composite	
Copper Dry Wt	Ceiling	4,300 mg/kg	1/ 2 Months	Composite	
Copper Dry Wt	High Quality	1,500 mg/kg	1/ 2 Months	Composite	
Lead Dry Wt	Ceiling	840 mg/kg	1/ 2 Months	Composite	
Lead Dry Wt	High Quality	300 mg/kg	1/ 2 Months	Composite	
Mercury Dry Wt	Ceiling	57 mg/kg	1/ 2 Months	Composite	
Mercury Dry Wt	High Quality	17 mg/kg	1/ 2 Months	Composite	
Molybdenum Dry Wt	Ceiling	75 mg/kg	1/ 2 Months	Composite	
Nickel Dry Wt	Ceiling	420 mg/kg	1/ 2 Months	Composite	
Nickel Dry Wt	High Quality	420 mg/kg	1/ 2 Months	Composite	
Selenium Dry Wt	Ceiling	100 mg/kg	1/ 2 Months	Composite	
Selenium Dry Wt	High Quality	100 mg/kg	1/ 2 Months	Composite	
Zinc Dry Wt	Ceiling	7,500 mg/kg	1/ 2 Months	Composite	
Zinc Dry Wt	High Quality	2,800 mg/kg	1/ 2 Months	Composite	
Nitrogen, Total Kjeldahl		Percent	1/ 2 Months	Composite	
Nitrogen, Ammonium (NH_4-N) Total		Percent	1/ 2 Months	Composite	
Phosphorus, Total		Percent	1/ 2 Months	Composite	
Phosphorus, Water Extractable		% of Tot P	1/ 2 Months	Composite	
Potassium, Total Recoverable		Percent	1/ 2 Months	Composite	
PCB Total Dry Wt	Ceiling	50 mg/kg	Once	Composite	Sample in 2029.
PCB Total Dry Wt	High Quality	10 mg/kg	Once	Composite	Sample in 2029.
Radium 226 Dry Wt		pCi/g	Annual	Composite	

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
PFOA + PFOS		µg/kg	Annual	Calculated	Report the sum of PFOA and PFOS. See PFAS Permit Sections for more information.
Municipal Sludge Priority Pollutant Scan			Once	Composite	Sample in 2029. As specified in ch. NR 215.03 (1-4), Wis. Adm. Code.
PFAS Dry Wt			Annual	Grab	Perfluoroalkyl and Polyfluoroalkyl Substances based on updated DNR PFAS List. See PFAS Permit Sections for more information.

Other Sludge Requirements	
Sludge Requirements	**Sample Frequency**
List 3 Requirements – Pathogen Control: The requirements in List 3 shall be met prior to land application of sludge.	**Annual**
List 4 Requirements – Vector Attraction Reduction: The vector attraction reduction shall be satisfied prior to, or at the time of land application as specified in List 4.	**Annual**

4.2.4.1 List 2 Analysis

If the monitoring frequency for List 2 parameters is more frequent than "Annual" then the sludge may be analyzed for the List 2 parameters just prior to each land application season rather than at the more frequent interval specified.

4.2.4.2 Changes in Feed Sludge Characteristics

If a change in feed sludge characteristics, treatment process, or operational procedures occurs which may result in a significant shift in sludge characteristics, the permittee shall reanalyze the sludge for List 1, 2, 3 and 4 parameters each time such change occurs.

4.2.4.3 Multiple Sludge Sample Points (Outfalls)

If there are multiple sludge sample points (outfalls), but the sludges are not subject to different sludge treatment processes, then a separate List 2 analysis shall be conducted for each sludge type which is land applied, just prior to land application, and the application rate shall be calculated for each sludge type. In this case, List 1, 3, and 4 and PCBs need only be analyzed on a single sludge type, at the specified frequency. If there are multiple sludge sample points (outfalls), due to multiple treatment processes, List 1, 2, 3 and 4 and PCBs shall be analyzed for each sludge type at the specified frequency.

4.2.4.4 Sludge Which Exceeds the High Quality Limit

Cumulative pollutant loading records shall be kept for all bulk land application of sludge which does not meet the high quality limit for any parameter. This requirement applies for the entire calendar year in which any exceedance of Table 3 of s. NR 204.07(5)(c), Wis. Adm. Code, is experienced. Such loading records shall be kept for all List 1 parameters for each site land applied in that calendar year. The formula to be used for calculating cumulative loading is as follows:

[(Pollutant concentration (mg/kg) x dry tons applied/ac) ÷ 500] + previous loading (lbs/acre) = cumulative lbs pollutant per acre

When a site reaches 90% of the allowable cumulative loading for any metal established in Table 2 of s. NR 204.07(5)(b), Wis. Adm. Code, the Department shall be so notified through letter or in the comment section of the annual land application report (3400-55).

4.2.4.5 Sludge Analysis for PCBs

The permittee shall analyze the sludge for Total PCBs one time during 2029. The results shall be reported as "PCB Total Dry Wt". Either congener-specific analysis or Aroclor analysis shall be used to determine the PCB concentration. The permittee may determine whether Aroclor or congener specific analysis is performed. Analyses shall be performed in accordance with Table EM in s. NR 219.04, Wis. Adm. Code and the conditions specified in Standard Requirements of this permit. PCB results shall be submitted by January 31, following the specified year of analysis.

4.2.4.6 Lists 1, 2, 3, and 4

List 1 **TOTAL SOLIDS AND METALS** See the Monitoring Requirements and Limitations table above for monitoring frequency and limitations for the List 1 parameters
Solids, Total (percent)
Arsenic, mg/kg (dry weight)
Cadmium, mg/kg (dry weight)
Copper, mg/kg (dry weight)
Lead, mg/kg (dry weight)
Mercury, mg/kg (dry weight)
Molybdenum, mg/kg (dry weight)
Nickel, mg/kg (dry weight)
Selenium, mg/kg (dry weight)
Zinc, mg/kg (dry weight)
Radium-226, pCi/g (dry weight)

List 2 **NUTRIENTS** See the Monitoring Requirements and Limitations table above for monitoring frequency for the List 2 parameters
Solids, Total (percent)
Nitrogen Total Kjeldahl (percent)
Nitrogen Ammonium (NH4-N) Total (percent)
Phosphorus Total as P (percent)
Phosphorus, Water Extractable (as percent of Total P)

List 2 NUTRIENTS See the Monitoring Requirements and Limitations table above for monitoring frequency for the List 2 parameters
Potassium Total Recoverable (percent)

List 3
PATHOGEN CONTROL FOR CLASS A SLUDGE

The permittee shall implement pathogen control as listed in List 3. The Department shall be notified of the pathogen control utilized and shall be notified when the permittee decides to utilize alternative pathogen control.

The following requirements shall be met prior to land application of sludge.

Parameter	Unit	Limit
Fecal Coliform*	MPN/gTS	1000
OR		
Salmonella	MPN/4gTS	3
AND, ONE OF THE FOLLOWING PROCESS OPTIONS		
Temp/Time based on % Solids	Alkaline Treatment	
Prior test for Enteric Virus/Viable Helminth Ova	Post test for Enteric Virus/Viable Helminth Ova	
Composting	Heat Drying	
Heat Treatment	Thermophilic Aerobic Digestion	
Beta Ray Irradiation	Gamma Ray Irradiation	
Pasteurization	PFRP Equivalent Process	

List 3
PATHOGEN CONTROL FOR CLASS B SLUDGE

The permittee shall implement pathogen control as listed in List 3. The Department shall be notified of the pathogen control utilized and shall be notified when the permittee decides to utilize alternative pathogen control.

The following requirements shall be met prior to land application of sludge.

Parameter	Unit	Limit
Fecal Coliform*	MPN/gTS or CFU/gTS	2,000,000
OR, ONE OF THE FOLLOWING PROCESS OPTIONS		
Aerobic Digestion	Air Drying	
Anaerobic Digestion	Composting	
Alkaline Stabilization	PSRP Equivalent Process	

***** The Fecal Coliform limit shall be reported as the geometric mean of 7 discrete samples on a dry weight basis.

List 4
VECTOR ATTRACTION REDUCTION

The permittee shall implement any one of the vector attraction reduction options specified in List 4. The Department shall be notified of the option utilized and shall be notified when the permittee decides to utilize an alternative option.

One of the following shall be satisfied prior to, or at the time of land application as specified in List 4.

Option	Limit	Where/When it Shall be Met
Volatile Solids Reduction	≥38%	Across the process
Specific Oxygen Uptake Rate	≤1.5 mg O_2/hr/g TS	On aerobic stabilized sludge
Anaerobic bench-scale test	<17 % VS reduction	On anaerobic digested sludge
Aerobic bench-scale test	<15 % VS reduction	On aerobic digested sludge
Aerobic Process	>14 days, Temp >40°C and Avg. Temp > 45°C	On composted sludge
pH adjustment	>12 S.U. (for 2 hours) and >11.5 (for an additional 22 hours)	During the process
Drying without primary solids	>75 % TS	When applied or bagged
Drying with primary solids	>90 % TS	When applied or bagged
Equivalent Process	Approved by the Department	Varies with process
Injection	-	When applied
Incorporation	-	Within 6 hours of application

4.2.4.7 Daily Land Application Log

Daily Land Application Log

Discharge Monitoring Requirements and Limitations

The permittee shall maintain a daily land application log for biosolids land applied each day when land application occurs. The following minimum records must be kept, in addition to all analytical results for the biosolids land applied. The log book records shall form the basis for the annual land application report requirements.

Parameters	Units	Sample Frequency
DNR Site Number(s)	Number	Daily as used
Outfall number applied	Number	Daily as used
Acres applied	Acres	Daily as used
Amount applied	As appropriate * /day	Daily as used
Application rate per acre	unit */acre	Daily as used
Nitrogen applied per acre	lb/acre	Daily as used
Method of Application	Injection, Incorporation, or surface applied	Daily as used

*gallons, cubic yards, dry US Tons or dry Metric Tons

4.2.4.8 Sludge Monitoring for PFAS

Sampling shall occur for perfluoroalkyl and polyfluoroalkyl compounds (PFAS) listed in the table below and as indicated in sampling point sections above. Monitoring shall occur at each sample point when sludge is generated regardless of the end use (i.e. land applied, hauled to another facility, landfilled).

PERFLUOROALKYLCARBOXILIC Acids (PFCAs)	
PFBA	Perfluorobutanoic acid
PFPeA	Perfluoropentanoic acid
PFHxA	Perfluorohexanoic acid
PFHpA	Perfluoroheptanoic acid
PFOA	Perfluorooctanoic acid
PFNA	Perfluorononanoic acid
PFDA	Perfluorodecanoic acid
PFUnA	Perfluoroundecanoic acid
PFDoA	Perfluorododecanoic acid
PFTrDA	Perfluorotridecanoic acid
PFTeDA	Perfluorotetradecanoic acid
PERFLUOROALKYLSULFONIC Acids (PFSAs)	
PFBS	Perfluorobutane sulfonic acid
PFPeS	Perfluoropentane sulfonic acid
PFHxS	Perfluorohexane sulfonic acid
PFHpS	Perfluoroheptane sulfonic acid
PFOS	Perfluorooctane sulfonic acid
PFNS	Perfluorononane sulfonic acid
PFDS	Perfluorodecane sulfonic acid
PFDoS	Perfluorododecane sulfonic acid
TELOMER SULFONIC Acids	
4:2FTSA	*1H,1H,2H,2H*-Perfluorohexane sulfonic acid
6:2FTSA	*1H,1H,2H,2H*-Perfluorooctane sulfonic acid
8:2FTSA	*1H,1H,2H,2H*-Perfluorodecane sulfonic acid
PERFLUOROOCTANCESULFONAMIDES (FOSAs)	
PFOSA	Perfluoroctane sulfonamide
NMeFOSA	N-Methyl perfluoroocatane sulfonamide
NEtFOSA	N-Ethyl perfluorooctane sulfonamide
PERFLUOROOCTANCESULFONAMIDOACETIC Acids	
NMeFOSAA	N-Methyl perfluoroocatane sulfonamidoacetic acid
NEtFOSAA	N-Ethyl perfluorooctane sulfonamidoacetic acid
NATIVE PERFLUOROOCTANCESULFONAMIDOETHANOLS (FOSEs)	
NMeFOSE	N-Methyl perfluorooctane sulfonamidoethanol
NEtFOSE	N-Ethyl perfluorooctane sulfonamidoethanol
PERFLUOROALKYLETHERCARBOXYLIC Acids (PFECAs)	
HFPO-DA	Hexafluoropropylene oxide dimer acid

ADONA	4,8-dioxa-3*H*-perfluorononanoic acid
PFMPA	Perfluoro-3-methoxypropanoic acid
PFMBA	Perfluoro-4-methoxybutanoic acid
NFDHA	Nonafluoro-3,6-dioxaheptanoic acid
CHLORO-PERFLUOROALKYLSULFONATE	
9Cl-PF3ONS	9-chlorohexadecafluoro-3-oxanone-1-sulfonic acid
11Cl-PF3OUdS	11-chloroeicosafluoro-3-oxaundecane-1-sulfonic acid
PFEESA	Perfluoro(2-ethoxyethane)sulfonic acid
TELOMER SULFONIC Acids	
3:3FTCA	3-Perfluoropropyl propanoic acid
5:3FTCA	*2H,2H,3H,3H*-Perfluorooctanoic acid
7:3FTCA	3-Perfluoroheptyl propanoic acid

Note: If WDNR Lab Certification removes a particular compound from the reporting list above and upon receiving written communication from the department, reporting for that compound is no longer required.

4.2.4.9 Sampling and Reporting Sludge Samples for PFAS

Representative sludge samples shall be collected at each sample point as listed. At minimum, liquid sludge storage/digesters should be thoroughly mixed prior to sampling. Cake sludge samples should consist of seven equal size discrete samples and be collected from different areas and depths then composited into one sample for laboratory analysis.

Note: If additional equipment is used for collecting sludge samples (i.e., shovels, compositing buckets, bottles, etc.), then a one-time equipment blank is recommended to be collected with the first sample. An equipment blank sample is collected by passing laboratory verified PFAS-free water over or through field sampling equipment before the collection of a representative sludge sample. The equipment blank result shall be reported on the annual Sludge Characteristics Form (3400-049) in the comment section when reporting PFAS concentrations in the sludge.

The permittee shall report each of the PFAS sludge monitoring results on the annual Sludge Characteristics and Monitoring Form (3400-049) as provided by the department. The permittee shall also report the summation of PFOS and PFOA on this same form. All results shall be reported in dry weight. The annual Sludge Characteristics and Monitoring Form (3400-049) are due January 31, of the year following the collection of the sludge samples.

The laboratory performing the analysis on any samples shall be certified for the applicable PFAS compounds in the solids matrix by the Wisconsin Laboratory Certification Program established under s. 299.11, Wis. Stats., and in accordance with s. NR 149.41, Wis. Adm. Code. The department may reject any sample results if results are produced by a laboratory that is not in compliance with certification requirements under ch. NR 149, Wis. Adm. Code.

4.2.4.10 PFAS Land Application Requirements

The department recommends the landspreading and/or land application of sludge be done in a manner consistent with the most recent version of the "Interim Strategy for Land Application of Biosolids and Industrial Sludges containing PFAS".

5 Schedules

5.1 Phosphorus Payment per Pound to County

The permittee is required to make annual payments for phosphorus reductions to the participating county or counties in accordance with s. 283.16(8), Wis. Stats, and the following schedule. The price per pound will be set at the time of permit reissuance and will apply for the duration of the permit.

Required Action	Due Date
Annual Verification of Phosphorus Payment to County: The permittee shall make a total payment to the participating county or counties approved by the Department by March 1 of each calendar year. The amount due is equal to the following: (lbs of phosphorus discharged minus the permittee's target value) times $68.40 or $640,000, whichever is less. See the payment calculation steps in the Surface Water section. The permittee shall submit Form 3200-151 to the Department by March 1 of each calendar year indicating total amount remitted to the participating counties to verify that the correct payment was made. The first payment verification form is due by the specified Due Date. Note: The applicable Target Value is 0.2 mg/L as defined by s. 283.16(1)(h), Wis. Stats. The "per pound" value is $50.00 adjusted for CPI.	03/01/2027

5.2 Water Quality Trading (WQT) Annual Report

Required Action	Due Date
Annual WQT Report #1: Submit an annual report that shall cover the previous year. The WQT Report shall include: The number of pollutant reduction credits (lbs/month) used each month of the previous year to demonstrate compliance; The source of each month's pollutant reduction credits by identifying the approved water quality trading plan that details the source; A summary of the annual inspection of each nonpoint source management practice that generated any of the pollutant reduction credits used during the previous year; and Identification of noncompliance or failure to implement any terms or conditions of this permit with respect to water quality trading that have not been reported in discharge monitoring reports.	01/31/2027
Annual WQT Report #2: Submit an annual WQT report that shall cover the previous year.	01/31/2028
Annual WQT Report #3: Submit an annual WQT report that shall cover the previous year.	01/31/2029
Annual WQT Report #4: Submit an annual WQT report that shall cover the previous year.	01/31/2030
Annual WQT Report #5: Submit the 5th annual WQT report. If the permittee wishes to continue to comply with phosphorus limits through WQT in subsequent permit terms, the permittee shall submit	01/31/2031

a revised WQT plan including a demonstration of credit need, compliance record of the existing WQT, and any additional practices needed to maintain compliance over time.	
Annual WQT Report Required After Permit Expiration: In the event that this permit is not reissued by the expiration date, the permittee shall continue to submit annual WQT reports by January 31 each year covering the total number of pollutant credits used, the source of the pollution reduction credits, a summary of annual inspection reports performed, and identification of noncompliance or failure to implement any terms or conditions of the approved water quality trading plan for the previous calendar year.	

5.3 PFOS/PFOA Minimization Plan Determination of Need

Required Action	Due Date
Report on Effluent Discharge: Submit a report on effluent PFOS and PFOA concentrations and include an analysis of trends in monthly and annual average PFOS and PFOA concentrations. This analysis should also include a comparison to the applicable narrative standard in s. NR 102.04(8)(d), Wis. Adm. Code. This report shall include all additional PFOS and PFOA data that may be collected including any influent, intake, in-plant, collection system sampling, and blank sample results.	01/01/2028
Report on Effluent Discharge and Evaluation of Need: Submit a final report on effluent PFOS and PFOA concentrations and include an analysis of trends in monthly and annual average PFOS and PFOA concentrations of data collected over the last 24 months. The report shall also provide a comparison on the likelihood of the facility needing to develop a PFOS/PFOA minimization plan. This report shall include all additional PFOS and PFOA data that may be collected including any influent, intake, in-plant, collection system sampling, and blank sample results. The permittee shall also submit a request to the department to evaluate the need for a PFOS/PFOA minimization plan. If the Department determines a PFOS/PFOA minimization plan is needed based on a reasonable potential evaluation, the permittee will be required to develop a minimization plan for Department approval no later than 90 days after written notification was sent from the Department. The Department will modify or revoke and reissue the permit to include PFOS/PFOA minimization plan reporting requirements along with a schedule of compliance to meet WQBELs. Effluent monitoring of PFOS and PFOA shall continue as specified in the permit until the modified permit is issued. If, however, the Department determines there is no reasonable potential for the facility to discharge PFOS or PFOA above the narrative standard in s. NR 102.04(8)(d), Wis. Adm. Code, no further action is required and effluent monitoring of PFOS and PFOA shall continue as specified in the permit.	01/01/2029

5.4 Mercury Pollutant Minimization Program

The permittee shall continue to operate its Mercury PMP, previously approved by the Department.

Required Action	Due Date
Annual Mercury Progress Reports: Submit an annual mercury progress report related to the pollutant minimization activities for the previous year. The annual mercury progress report shall: Indicate which mercury pollutant minimization activities or activities outlined in the Pollutant	09/30/2027

Minimization Program Plan have been implemented and state which, if any, activities from the Pollutant Minimization Program Plan were not pursued and why; Include an assessment of whether each implemented pollutant minimization activity appears to be effective or ineffective at reducing pollutant discharge concentrations and identify actions planned for the upcoming year; Identification of barriers that have limited program effectiveness and adjustments to the program that will be implemented during the next year to help address these barriers; Include an analysis of trends in total effluent mercury concentrations based on mercury sampling; and Include an analysis of how influent and effluent mercury varies with time and with significant loading of mercury. The first annual mercury progress report is to be submitted by the Due Date.	
Annual Mercury Progress Report : Submit a mercury progress report, related to the pollutant minimization activities for the previous year, as defined above.	09/30/2028
Annual Mercury Progress Report : Submit a mercury progress report, related to the pollutant minimization activities for the previous year, as defined above.	09/30/2029
Annual Mercury Progress Report : Submit a mercury progress report, related to the pollutant minimization activities for the previous year, as defined above.	09/30/2030
Annual Mercury Progress Report : Submit a mercury progress report, related to the pollutant minimization activities for the previous year, as defined above.	09/30/2031
Annual Mercury Reports After Permit Expiration: In the event that this permit is not reissued by the date the permit expires, the permittee shall continue to submit annual mercury reports for the previous year following the due date of Annual Mercury Progress Reports listed above. Annual Mercury Progress reports shall include the information as defined above.	

5.5 Sludge Management Plan

Submit a sludge management plan (SMP) to optimize the sludge management performance and demonstrate compliance with Ch. NR 204, Wis. Adm. Code, by the Due Date.

Required Action	Due Date
Submit Sludge Management Plan: The management plan shall include sufficient detail of the sludge management program for the facility. The plan shall include separate sections for each type of sewage sludge included in this permit. The SMP shall provide standardized information for communication to operators and the department including but not limited to the following: 1) Specify information on the sludge treatment processes for each sampling point and outfall. Include information such as manufacturer, how the unit(s) work, number of units, ideal range of operations, etc. ; 2) Show and describe sample point and outfall monitoring locations on a schematic and provide photos of the specific sampling points. Explain how the samples are collected. For temperature and other automated monitoring, explain the equipment used, how it works, why it is being used under this scenario and any calibration efforts required. 3) Show, describe and tabulate the monitoring requirements at each sampling point and outfall	01/01/2028

locations; 4) Show, describe and explain sampling protocols for each location listing parameters to be monitored including: a) Pollutants, b) Nutrients c) Pathogen treatment process requirements including treatment temperature, moisture content (total solids) and pathogen densities (fecal concentrations) d) Vector Reduction appropriate for the pathogen treatment process such as but not limited to temperatures, volatile solids reduction, moisture content, etc. as required by the WPDES permit and Ch. NR 204, Wis. Adm. Code; 5) Monitoring frequencies at each sample point and outfall; 6) Analytical methods with appropriate hold times and chain-of -custody procedures; 7) Documentation relating to temperature monitoring data recording, retrieval and printing out the data when requested; 8) Storage, verification monitoring, loading, transportation and discharge details associated with all outfalls; 9) Collection, storage, disposal information for sludge detailing pickups including loading and similar details; 10) Collection, storage and disposal processes of sludge when the sludge does not meet minimum requirements to meet Class A and EQ requirements. [Note: EQ and Class A are similar. Facility should explain the difference and how they will handle the material if the material meets Class A but fails to meet EQ.] 11) Identify land application sites; 12) Describe site limitations; 13) Address vegetative cover management and removal including loading to crop needs, crop harvesting; 14) Specify the availability of storage for sludge; 15) Describe the type of transportation and spreading vehicles; 16) Track site loadings to facility's land application sites; 17) Address contingency plans for adverse weather and odor/nuisance abatement; 18) Address construction contingencies when treatment equipment is out of service; and 19) Include any other pertinent information. Once approved, all sludge management activities shall be conducted in accordance with the plan. Any changes to the plan must be approved by the department prior to implementing the changes. NOTE: The SMP is a living document and should be designed and constructed to allow for future updates. Consider providing an overview to explain the facilities solids flow processes, then using sections and appendices to provide more details.	

NOTE: The use of appendices to explain start up, operation and shutdown of the sludge treatment units is encouraged to show that all sludge particles meet Class A requirements. NOTE: Page numbering is encouraged where each chapter or section has individual page numbers allowing sections and table of contents to be removed and replaced easily without requiring the entire document to be reprinted with new page numbers.	

6 Standard Requirements

Chapter NR 205, Wisconsin Administrative Code: The conditions in ss. NR 205.07(1) and NR 205.07(2), Wis. Adm. Code, are included by reference in this permit. The permittee shall comply with all of these requirements. Some of these requirements are outlined in the Standard Requirements section of this permit. Requirements not specifically outlined in the Standard Requirement section of this permit can be found in ss. NR 205.07(1) and NR 205.07(2), Wis. Adm. Code.

6.1 Reporting and Monitoring Requirements

6.1.1 Monitoring Results

Monitoring results obtained during the previous month shall be summarized and reported on a Department Wastewater Discharge Monitoring Report. The report may require reporting of any or all of the information specified below under 'Recording of Results'. This report is to be returned to the Department no later than the date indicated on the form. A copy of the Wastewater Discharge Monitoring Report Form or an electronic file of the report shall be retained by the permittee.

Monitoring results shall be reported on an electronic discharge monitoring report (eDMR). The eDMR shall be certified electronically by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The 'eReport Certify' page certifies that the electronic report form is true, accurate and complete.

If the permittee monitors any pollutant more frequently than required by this permit, the results of such monitoring shall be included on the Wastewater Discharge Monitoring Report pursuant s. NR 205.07(1)(r)2., Wis. Adm. Code.

For the purpose of meeting sampling frequency requirements, a week is defined as a calendar week, which begins on Sunday and ends on Saturday. The calendar week shall be used as the basis for reporting monitoring data on discharge monitoring reports.

The permittee shall comply with all limits for each parameter regardless of monitoring frequency. For example, monthly, weekly, and/or daily limits shall be met even with monthly monitoring. The permittee may monitor more frequently than required for any parameter.

6.1.2 Sampling and Testing Procedures

Sampling and laboratory testing procedures shall be performed in accordance with Chapters NR 218 and NR 219, Wis. Adm. Code, and completed by a laboratory certified or registered in accordance with the requirements of ch. NR 149, Wis. Adm. Code. Groundwater sampling shall be performed in accordance with procedures contained in s. NR 140.16, Wis. Adm. Code, and the WDNR publications, Groundwater Sampling Desk Reference (PUBL-DG-037-96) and Groundwater Sampling Field Manual (PUBL-DG-038-96). The analytical methodologies used shall enable the laboratory to quantitate all substances for which monitoring is required at levels below the effluent limitation and/or groundwater standard. If the required level cannot be met by any of the methods available in ch. NR 219, Wis. Adm. Code, then the method with the lowest limit of detection shall be selected. Additional test procedures may be specified in this permit.

6.1.3 Sample Types

The permittee shall use the following definitions from s. NR 218.04, Wis. Adm. Code as prescribed in the WPDES permit for the appropriate method and manner of obtaining samples:
24-hour Composite Sample: A combination of individual samples taken at intervals of not more than one hour such that the volumes of each of the individual samples and of the combination are proportional to the volumes of flow during each interval and during the 24-hour period respectively.

- **24-hour Flow Proportional Composite Sample:** A combination of individual grab samples taken over a 24-hr period, where the individual grab samples are of equal volume and taken at intervals after a specified volume of discharge has occurred.
- **24-hour Time Proportional Composite Sample:** A combination of individual grab samples taken over a 24-hr period, where the individual grab samples are of equal volume and taken at consistent intervals not exceeding 15 minutes.

Composite Sample: A combination of individual samples of equal volume taken at approximately equal intervals not exceeding one hour over a specified period of time.

- **3-hr Composite Sample:** A combination of three (3) individual grab samples of equal volume taken at one-hour intervals.

Continuous Sample: A composite of successive individual samples of equal volume taken automatically at equal intervals not exceeding 15 minutes. Where the term is used in connection with monitoring temperature or pH it means continuous in-line recording or monitoring at intervals of not more than 15 minutes.

Continuous sample is synonymous with in-line measurements and may apply to flow, temperature, pH, and dissolved oxygen measurements only. The in-line instrument takes automatic readings at intervals of not more than 15 minutes during a 24-hour period.

Grab Sample: A single sample taken at one moment of time or a combination of several smaller samples of equal volume taken in less than a 2-minute period. Where the term is used in connection with monitoring temperature or pH it means a single measurement.

6.1.4 Pretreatment Sampling Requirements

Sampling for pretreatment parameters (cadmium, chromium, copper, lead, nickel, zinc, and mercury) shall be done during a day each month when industrial discharges are occurring at normal to maximum levels. The sampling of the influent and effluent for these parameters shall be coordinated. All 24 hour composite samples shall be flow proportional.

6.1.5 Recording of Results

The permittee shall maintain records which provide the following information for each effluent measurement or sample taken:

- The date, exact place, method and time of sampling or measurements;
- The individual who performed the sampling or measurements;
- The date the analysis was performed;
- The individual who performed the analysis;
- The analytical techniques or methods used; and
- The results of the analysis.

6.1.6 Reporting of Monitoring Results

The permittee shall use the following conventions when reporting effluent monitoring results:

- Pollutant concentrations less than the limit of detection shall be reported as < (less than) the value of the limit of detection. For example, if a substance is not detected at a detection limit of 0.1 mg/L, report the pollutant concentration as < 0.1 mg/L.
- Pollutant concentrations equal to or greater than the limit of detection, but less than the limit of quantitation, shall be reported and the limit of quantitation shall be specified.

- For purposes of calculating fees under ch. NR 101, Wis. Adm. Code, a reporting limit of 2.0 mg/L for BOD_5 and 2.5 mg/L Total Suspended Solids shall be considered to be limits of quantitation.
- For the purposes of reporting a calculated result, average or a mass discharge value, the permittee may substitute a "0" (zero) for any pollutant concentration that is less than the limit of detection. However, if the effluent limitation is less than the limit of detection, the department may substitute a value other than zero for results less than the limit of detection, after considering the number of monitoring results that are greater than the limit of detection and if warranted when applying appropriate statistical techniques.
- If no discharge occurs through an outfall, flow related parameters (e.g. flow rate, hydraulic application rate, volume, etc.) should be reported as "0" (zero) at the required sample frequency specified for the outfall. For example: if the sample frequency is daily, "0" would be reported for any day during the month that no discharge occurred.

6.1.7 Compliance Maintenance Annual Reports

Compliance Maintenance Annual Reports (CMAR) shall be completed using information obtained over each calendar year regarding the wastewater conveyance and treatment system. The CMAR shall be submitted and certified by the permittee in accordance with ch. NR 208, Wis. Adm. Code, by June 30, each year on an electronic report form provided by the Department.

In the case of a publicly owned treatment works, a resolution shall be passed by the governing body and submitted as part of the CMAR, verifying its review of the report and providing responses as required. Private owners of wastewater treatment works are not required to pass a resolution; but they must provide an Owner Statement and responses as required, as part of the CMAR submittal.

The CMAR shall be certified electronically by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The certification verifies that the electronic report is true, accurate and complete.

6.1.8 Records Retention

The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings or electronic data records for continuous monitoring instrumentation, copies of all reports required by the permit, and records of all data used to complete the application for the permit for a period of at least 3 years from the date of the sample, measurement, report or application. All pertinent sludge information, including permit application information and other documents specified in this permit or s. NR 204.06(9), Wis. Adm. Code shall be retained for a minimum of 5 years.

6.1.9 Other Information

Where the permittee becomes aware that it failed to submit any relevant facts in a permit application or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit such facts or correct information to the Department.

6.1.10 Reporting Requirements – Alterations or Additions

The permittee shall give notice to the Department as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is only required when:

- The alteration or addition to the permitted facility may meet one of the criteria for determining whether a facility is a new source.
- The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification requirement applies to pollutants which are not subject to effluent limitations in the existing permit.

- The alteration or addition results in a significant change in the permittee's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use of disposal sites not reported during the permit application process nor reported pursuant to an approved land application plan. Additional sites may not be used for the land application of sludge until department approval is received.

6.2 System Operating Requirements

6.2.1 Noncompliance Reporting

Sanitary sewer overflows and sewage treatment facility overflows shall be reported according to the 'Sanitary Sewer Overflows and Sewage Treatment Facility Overflows' section of this permit.

The permittee shall report the following types of noncompliance by a telephone call to the Department's regional office within 24 hours after becoming aware of the noncompliance:

- Any noncompliance which may endanger health or the environment;
- Any violation of an effluent limitation resulting from a bypass;
- Any violation of an effluent limitation resulting from an upset; and
- Any violation of a maximum discharge limitation for any of the pollutants listed by the Department in the permit, either for effluent or sludge.

A written report describing the noncompliance shall also be submitted to the Department's regional office within 5 days after the permittee becomes aware of the noncompliance. On a case-by-case basis, the Department may waive the requirement for submittal of a written report within 5 days and instruct the permittee to submit the written report with the next regularly scheduled monitoring report. In either case, the written report shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times; the steps taken or planned to reduce, eliminate and prevent reoccurrence of the noncompliance; and if the noncompliance has not been corrected, the length of time it is expected to continue.

A scheduled bypass approved by the Department under the 'Scheduled Bypass' section of this permit shall not be subject to the reporting required under this section.

NOTE: Section 292.11(2)(a), Wisconsin Statutes, requires any person who possesses or controls a hazardous substance or who causes the discharge of a hazardous substance to notify the Department of Natural Resources **immediately** of any discharge not authorized by the permit. **The discharge of a hazardous substance that is not authorized by this permit or that violates this permit may be a hazardous substance spill. To report a hazardous substance spill, call DNR's 24-hour HOTLINE at 1-800-943-0003.**

6.2.2 Flow Meters

Flow meters shall be calibrated annually, as per s. NR 218.06, Wis. Adm. Code.

6.2.3 Raw Grit and Screenings

All raw grit and screenings shall be disposed of at a properly licensed solid waste facility or picked up by a licensed waste hauler. If the facility or hauler are located in Wisconsin, then they shall be licensed under chs. NR 500-555, Wis. Adm. Code.

6.2.4 Sludge Management

All sludge management activities shall be conducted in compliance with ch. NR 204 "Domestic Sewage Sludge Management", Wis. Adm. Code.

6.2.5 Prohibited Wastes

Under no circumstances may the introduction of wastes prohibited by s. NR 211.10, Wis. Adm. Code, be allowed into the waste treatment system. Prohibited wastes include those:

- Which create a fire or explosion hazard in the treatment work;
- Which will cause corrosive structural damage to the treatment work;
- Solid or viscous substances in amounts which cause obstructions to the flow in sewers or interference with the proper operation of the treatment work;
- Wastewaters at a flow rate or pollutant loading which are excessive over relatively short time periods so as to cause a loss of treatment efficiency; and
- Changes in discharge volume or composition from contributing industries which overload the treatment works or cause a loss of treatment efficiency.

6.2.6 Bypass

This condition applies only to bypassing at a sewage treatment facility that is not a scheduled bypass, approved blending as a specific condition of this permit, a sewage treatment facility overflow or a controlled diversion as provided in the sections titled 'Scheduled Bypass', 'Blending' (if approved), 'SSO's and Sewage Treatment Facility Overflows' and 'Controlled Diversions' of this permit. Any other bypass at the sewage treatment facility is prohibited and the Department may take enforcement action against a permittee for such occurrences under s. 283.89, Wis. Stats. The Department may approve a bypass if the permittee demonstrates all the following conditions apply:

- The bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
- There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities or adequate back-up equipment, retention of untreated wastes, reduction of inflow and infiltration, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventative maintenance. When evaluating feasibility of alternatives, the department may consider factors such as technical achievability, costs and affordability of implementation and risks to public health, the environment and, where the permittee is a municipality, the welfare of the community served; and
- The bypass was reported in accordance with the Noncompliance Reporting section of this permit.

6.2.7 Scheduled Bypass

Whenever the permittee anticipates the need to bypass for purposes of efficient operations and maintenance and the permittee may not meet the conditions for controlled diversions in the 'Controlled Diversions' section of this permit, the permittee shall obtain prior written approval from the Department for the scheduled bypass. A permittee's written request for Department approval of a scheduled bypass shall demonstrate that the conditions for bypassing specified in the above section titled 'Bypass' are met and include the proposed date and reason for the bypass, estimated volume and duration of the bypass, alternatives to bypassing and measures to mitigate environmental harm caused by the bypass. The department may require the permittee to provide public notification for a scheduled bypass if it is determined there is significant public interest in the proposed action and may recommend mitigation measures to minimize the impact of such bypass.

6.2.8 Controlled Diversions

Controlled diversions are allowed only when necessary for essential maintenance to assure efficient operation. Sewage treatment facilities that have multiple treatment units to treat variable or seasonal loading conditions may shut down redundant treatment units when necessary for efficient operation. The following requirements shall be met during controlled diversions:

- Effluent from the sewage treatment facility shall meet the effluent limitations established in the permit. Wastewater that is diverted around a treatment unit or treatment process during a controlled diversion shall be recombined with wastewater that is not diverted prior to the effluent sampling location and prior to effluent discharge;
- A controlled diversion does not include blending as defined in s. NR 210.03(2e), Wis. Adm. Code, and as may only be approved under s. NR 210.12. A controlled diversion may not occur during periods of excessive flow or other abnormal wastewater characteristics;
- A controlled diversion may not result in a wastewater treatment facility overflow; and
- All instances of controlled diversions shall be documented in sewage treatment facility records and such records shall be available to the department on request.

6.2.9 Blending

The Department has determined that blending as defined in s. NR 210.03(2e), Wis. Adm. Code, may occur at this sewage treatment facility. The following requirements shall apply whenever blending operations are in effect:

- Blending may occur temporarily only during wet weather or other high flow conditions when peak wastewater flow to the sewage treatment facility exceeds the maximum design and operating capacity of the biological treatment processes and when necessary to avoid severe property damage to the sewage treatment facility as described in NR 210.12, Wis. Adm. Code.;
- Untreated, or partially treated wastewater that is routed around the biological treatment process, or a portion of a biological treatment process, shall be recombined with the biologically treated wastewater and the combined flow shall be disinfected, if required by this permit, prior to discharge;
- Effluent from the sewage treatment facility shall be monitored to include all wastewater that is discharged from the facility, including those wastewaters that are diverted around the biological treatment process. Final discharged effluent shall meet the effluent limitations for outfalls included in this permit; and
- Blending under this section and the circumstances that lead to blending shall be reported to the Department by telephone or email no later than 24 hours from the time each blending operation ceases at the sewage treatment facility. Permittees shall also report the time, duration and volume of wastewater routed around the biological treatment process on the wastewater Discharge Monitoring Report (DMR) forms.

6.2.10 Proper Operation and Maintenance

The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance includes effective performance, adequate funding, adequate operator staffing and training as required in ch. NR 114, Wis. Adm. Code, and adequate laboratory and process controls, including appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems only when necessary to achieve compliance with the conditions of the permit.

6.2.11 Operator Certification

The wastewater treatment facility shall be under the direct supervision of a state certified operator. In accordance with s. NR 114.53, Wis. Adm. Code, every WPDES permitted treatment plant shall have a designated operator-in-charge holding a current and valid certificate. The designated operator-in-charge shall be certified at the level and in all subclasses of the treatment plant, except laboratory. Treatment plant owners shall notify the department of any changes in the operator-in-charge within 30 days. Note that s. NR 114.52(22), Wis. Adm. Code, lists types of facilities that are excluded from operator certification requirements (i.e. private sewage systems, pretreatment facilities discharging to public sewers, industrial wastewater treatment that consists solely of land disposal, agricultural digesters and concentrated aquatic production facilities with no biological treatment).

6.3 Sewage Collection Systems

6.3.1 Sanitary Sewage Overflows and Sewage Treatment Facility Overflows

6.3.1.1 Overflows Prohibited

Any overflow or discharge of wastewater from the sewage collection system or at the sewage treatment facility, other than from permitted outfalls, is prohibited. The permittee shall provide information on whether any of the following conditions existed when an overflow occurred:

- The sanitary sewer overflow or sewage treatment facility overflow was unavoidable to prevent loss of life, personal injury or severe property damage;
- There were no feasible alternatives to the sanitary sewer overflow or sewage treatment facility overflow such as the use of auxiliary treatment facilities or adequate back-up equipment, retention of untreated wastes, reduction of inflow and infiltration, or preventive maintenance activities;
- The sanitary sewer overflow or the sewage treatment facility overflow was caused by unusual or severe weather-related conditions such as large or successive precipitation events, snowmelt, saturated soil conditions, or severe weather occurring in the area served by the sewage collection system or sewage treatment facility; and
- The sanitary sewer overflow or the sewage treatment facility overflow was unintentional, temporary, and caused by an accident or other factors beyond the reasonable control of the permittee.

6.3.1.2 Permittee Response to Overflows

Whenever a sanitary sewer overflow or sewage treatment facility overflow occurs, the permittee shall take all feasible steps to control or limit the volume of untreated or partially treated wastewater discharged, and terminate the discharge as soon as practicable. Remedial actions, including those in s. NR 210.21 (3), Wis. Adm. Code, shall be implemented consistent with an emergency response plan developed under the CMOM program.

6.3.1.3 Permittee Reporting

Permittees shall report all sanitary sewer overflows and sewage treatment overflows as follows:

- The permittee shall notify the department by telephone, fax or email as soon as practicable, but no later than 24 hours from the time the permittee becomes aware of the overflow;
- The permittee shall, no later than five days from the time the permittee becomes aware of the overflow, provide to the department the information identified in this paragraph using department form number 3400-184. If an overflow lasts for more than five days, an initial report shall be submitted within 5 days as required in this paragraph and an updated report submitted following cessation of the overflow. At a minimum, the following information shall be included in the report:
    a) The date and location of the overflow;
    b) The surface water to which the discharge occurred, if any;
    c) The duration of the overflow and an estimate of the volume of the overflow;
    d) A description of the sewer system or treatment facility component from which the discharge occurred such as manhole, lift station, constructed overflow pipe, or crack or other opening in a pipe;
    e) The estimated date and time when the overflow began and stopped or will be stopped;
    f) The cause or suspected cause of the overflow including, if appropriate, precipitation, runoff conditions, areas of flooding, soil moisture and other relevant information;
    g) Steps taken or planned to reduce, eliminate and prevent reoccurrence of the overflow and a schedule of major milestones for those steps;

h) A description of the actual or potential for human exposure and contact with the wastewater from the overflow;

i) Steps taken or planned to mitigate the impacts of the overflow and a schedule of major milestones for those steps;

j) To the extent known at the time of reporting, the number and location of building backups caused by excessive flow or other hydraulic constraints in the sewage collection system that occurred concurrently with the sanitary sewer overflow and that were within the same area of the sewage collection system as the sanitary sewer overflow; and

k) The reason the overflow occurred or explanation of other contributing circumstances that resulted in the overflow event. This includes any information available including whether the overflow was unavoidable to prevent loss of life, personal injury, or severe property damage and whether there were feasible alternatives to the overflow.

NOTE: A copy of form 3400-184 for reporting sanitary sewer overflows and sewage treatment facility overflows may be obtained from the department or accessed on the department's web site at http://dnr.wi.gov/topic/wastewater/SSOreport.html. As indicated on the form, additional information may be submitted to supplement the information required by the form.

- The permittee shall identify each specific location and each day on which a sanitary sewer overflow or sewage treatment facility overflow occurs as a discrete sanitary sewer overflow or sewage treatment facility overflow occurrence. An occurrence may be more than one day if the circumstances causing the sanitary sewer overflow or sewage treatment facility overflow results in a discharge duration of greater than 24 hours. If there is a stop and restart of the overflow at the same location within 24 hours and the overflow is caused by the same circumstance, it may be reported as one occurrence. Sanitary sewer overflow occurrences at a specific location that are separated by more than 24 hours shall be reported as separate occurrences; and
- A permittee that is required to submit wastewater discharge monitoring reports under s. NR 205.07 (1) (r), Wis. Adm. Code, shall also report all sanitary sewer overflows and sewage treatment facility overflows on that report.

6.3.1.4 Public Notification

The permittee shall notify the public of any sanitary sewer and sewage treatment facility overflows consistent with its emergency response plan required under the CMOM (Capacity, Management, Operation and Maintenance) section of this permit and s. NR 210.23 (4) (f), Wis. Adm. Code. Such public notification shall occur promptly following any overflow event using the most effective and efficient communications available in the community. At minimum, a daily newspaper of general circulation in the county(s) and municipality whose waters may be affected by the overflow shall be notified by written or electronic communication.

6.3.2 Capacity, Management, Operation and Maintenance (CMOM) Program

- The permittee shall have written documentation of the Capacity, Management, Operation and Maintenance (CMOM) program components in accordance with s. NR 210.23(4), Wis. Adm. Code. Such documentation shall be available for Department review upon request. The Department may request that the permittee provide this documentation or prepare a summary of the permittee's CMOM program at the time of application for reissuance of the WPDES permit.
- The permittee shall implement a CMOM program in accordance with s. NR 210.23, Wis. Adm. Code.
- The permittee shall at least annually conduct a self-audit of activities conducted under the permittee's CMOM program to ensure CMOM components are being implemented as necessary to meet the general standards of s. NR 210.23(3), Wis. Adm. Code.

6.3.3 Sewer Cleaning Debris and Materials

All debris and material removed from cleaning sanitary sewers shall be managed to prevent nuisances, run-off, ground infiltration or prohibited discharges.

- Debris and solid waste shall be dewatered, dried and then disposed of at a licensed solid waste facility.
- Liquid waste from the cleaning and dewatering operations shall be collected and disposed of at a permitted wastewater treatment facility.
- Combination waste including liquid waste along with debris and solid waste may be disposed of at a licensed solid waste facility or wastewater treatment facility willing to accept the waste.

6.4 Surface Water Requirements

6.4.1 Permittee-Determined Limit of Quantitation Incorporated into this Permit

For pollutants with water quality-based effluent limits below the Limit of Quantitation (LOQ) in this permit, the LOQ calculated by the permittee and reported on the Discharge Monitoring Reports (DMRs) is incorporated by reference into this permit. The LOQ shall be reported on the DMRs, shall be the lowest quantifiable level practicable, and shall be no greater than the minimum level (ML) specified in or approved under 40 CFR Part 136 for the pollutant at the time this permit was issued, unless this permit specifies a higher LOQ.

6.4.2 Appropriate Formulas for Effluent Calculations

The permittee shall use the following formulas for calculating effluent results to determine compliance with average concentration limits and mass limits and total load limits:

Weekly/Monthly/Six-Month/Annual Average Concentration = the sum of all daily results for that week/month/six-month/year, divided by the number of results during that time period. [Note: When a six-month average effluent limit is specified for Total Phosphorus the applicable periods are May through October and November through April, except in cases of Water Quality Trading, wherein the applicable periods are January through June and July through December.]

Weekly Average Mass Discharge (lbs/day): Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the week.

Monthly Average Mass Discharge (lbs/day): Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the month.

Six-Month Average Mass Discharge (lbs/day): Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the six-month period. [Note: When a six-month average effluent limit is specified for Total Phosphorus the applicable periods are May through October and November through April.]

Annual Average Mass Discharge (lbs/day): Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the entire year.

Total Monthly Discharge: = monthly average concentration (mg/L) x total flow for the month (MG/month) x 8.34.

Total Annual Discharge: = sum of total monthly discharges for the calendar year.

12-Month Rolling Sum of Total Monthly Discharge: = the sum of the most recent 12 consecutive months of Total Monthly Discharges.

6.4.3 Effluent Temperature Requirements

Weekly Average Temperature – If temperature limits are included in this permit, Weekly Average Temperature shall be calculated as the sum of all daily maximum results for that week divided by the number of daily maximum results during that time period.

Cold Shock Standard – Water temperatures of the discharge shall be controlled in a manner as to protect fish and aquatic life uses from the deleterious effects of cold shock pursuant to Wis. Adm. Code, s. NR 102.28. 'Cold Shock'

means exposure of aquatic organisms to a rapid decrease in temperature and a sustained exposure to low temperature that induces abnormal behavior or physiological performance and may lead to death.

Rate of Temperature Change Standard – Temperature of a water of the state or discharge to a water of the state may not be artificially raised or lowered at such a rate that it causes detrimental health or reproductive effects to fish or aquatic life of the water of the state pursuant to Wis. Adm. Code, s. NR 102.29.

6.4.4 Visible Foam or Floating Solids

There shall be no discharge of floating solids or visible foam in other than trace amounts.

6.4.5 Surface Water Uses and Criteria

In accordance with NR 102.04, Wis. Adm. Code, surface water uses and criteria are established to govern water management decisions. Practices attributable to municipal, industrial, commercial, domestic, agricultural, land development or other activities shall be controlled so that all surface waters including the mixing zone meet the following conditions at all times and under all flow and water level conditions:

- Substances that will cause objectionable deposits on the shore or in the bed of a body of water, shall not be present in such amounts as to interfere with public rights in waters of the state.
- Floating or submerged debris, oil, scum or other material shall not be present in such amounts as to interfere with public rights in waters of the state.
- Materials producing color, odor, taste or unsightliness shall not be present in such amounts as to interfere with public rights in waters of the state.
- Substances in concentrations or in combinations which are toxic or harmful to humans shall not be present in amounts found to be of public health significance, nor shall substances be present in amounts which are acutely harmful to animal, plant or aquatic life.

6.4.6 Percent Removal

During any 30 consecutive days, the average effluent concentrations of BOD_5 and of total suspended solids shall not exceed 15% of the average influent concentrations, respectively. This requirement does not apply to removal of total suspended solids if the permittee operates a lagoon system and has received a variance for suspended solids granted under NR 210.07(2), Wis. Adm. Code.

6.4.7 *E. coli*

The monthly limit for *E. coli* shall be expressed as a geometric mean. In calculating the geometric mean, a value of 1 is used for any result of 0.

6.4.8 Seasonal Disinfection

Disinfection shall be provided from May 1 through September 30 of each year. Monitoring requirements and the limitations for Fecal Coliform (interim) and *E. coli* apply only during the period in which disinfection is required. Whenever chlorine is used for disinfection or other uses, the limitations and monitoring requirements for residual chlorine shall apply. A dechlorination process shall be in operation whenever chlorine is used.

6.4.9 Whole Effluent Toxicity (WET) Monitoring Requirements

In order to determine the potential impact of the discharge on aquatic organisms, static-renewal toxicity tests shall be performed on the effluent in accordance with the procedures specified in the *"State of Wisconsin Aquatic Life Toxicity Testing Methods Manual, 2nd Edition" (PUB-WT-797*, November 2004) as required by NR 219.04, Table A, Wis. Adm. Code). All of the WET tests required in this permit, including any required retests, shall be conducted on the *Ceriodaphnia dubia* and fathead minnow species. Receiving water samples shall not be collected from any point in

contact with the permittee's mixing zone and every attempt shall be made to avoid contact with any other discharge's mixing zone.

6.4.10 Whole Effluent Toxicity (WET) Identification and Reduction

Within 60 days of a retest which showed positive results, the permittee shall submit a written report to the Biomonitoring Coordinator, Bureau of Water Quality, 101 S. Webster St., PO Box 7921, Madison, WI 53707-7921, which details the following:

- A description of actions the permittee has taken or will take to remove toxicity and to prevent the recurrence of toxicity;
- A description of toxicity reduction evaluation (TRE) investigations that have been or will be done to identify potential sources of toxicity, including the following actions:
    a) Evaluate the performance of the treatment system to identify deficiencies contributing to effluent toxicity (e.g., operational problems, chemical additives, incomplete treatment)
    b) Identify the compound(s) causing toxicity. Conduct toxicity screening tests on the effluent at a minimum of once per month for six months to determine if toxicity recurs. Screening tests are WET tests using fewer effluent concentrations conducted on the most sensitive species. If any of the screening tests contain toxicity, conduct a toxicity identification evaluation (TIE) to determine the cause. TIE methods are available from USEPA "Methods for Aquatic Toxicity Identification Evaluations: Phase I Toxicity Characterization Procedures (EPA/600/6-91/003) and "Toxicity Identification Evaluation: Characterization of Chronically Toxic Effluents, Phase I" (EPA/600/6-91/005F).
    c) Trace the compound(s) causing toxicity to their sources (e.g., industrial, commercial, domestic)
    d) Evaluate, select, and implement methods or technologies to control effluent toxicity (e.g., in-plant or pretreatment controls, source reduction or removal)
- Where corrective actions including a TRE have not been completed, an expeditious schedule under which corrective actions will be implemented;
- If no actions have been taken, the reason for not taking action.

The permittee may also request approval from the Department to postpone additional retests in order to investigate the source(s) of toxicity. Postponed retests must be completed after toxicity is believed to have been removed.

6.4.11 PFOS and PFOA Requirements

The laboratory performing the analysis on any samples shall be certified for the applicable PFAS compounds in the aqueous matrix by the Wisconsin Laboratory Certification Program established under s. 299.11, Wis. Stats., in accordance with s. NR 149.41, Wis. Adm. Code. All laboratories are required to utilize EPA Method 1633A for sampling PFAS in sludge.

The Department may reject any sample results if results are produced by a laboratory that is not in compliance with certification requirements under ch. NR 149, Wis. Adm. Code.

6.5 Pretreatment Program Requirements

The permittee is required to operate an industrial pretreatment program as described in the program initially approved by the Department of Natural Resources including any subsequent program modifications approved by the Department, and including commitments to program implementation activities provided in the permittee's annual pretreatment program report, and that complies with the requirements set forth in 40 CFR Part 403 and ch. NR 211, Wis. Adm. Code. To ensure that the program is operated in accordance with these requirements, the following general conditions and requirements are hereby established:

6.5.1 Inventories

The permittee shall implement methods to maintain a current inventory of the general character and volume of wastewater that industrial users discharge to the treatment works and shall provide an updated industrial user listing annually and report any changes in the listing to the Department by March 31 of each year as part of the annual pretreatment program report required herein.

6.5.2 Regulation of Industrial Users

6.5.2.1 Limitations for Industrial Users:

The permittee shall develop, maintain, enforce and revise as necessary local limits to implement the general and specific prohibitions of the state and federal General Pretreatment Regulations.

6.5.2.2 Control Documents for Industrial Users (IUs)

The permittee shall control the discharge from each significant industrial user through individual discharge permits as required by s. NR 211.235, Wis. Adm. Code and in accordance with the approved pretreatment program procedures and the permittee's sewer use ordinance. The discharge permits shall be modified in a timely manner during the stated term of the discharge permits according to the sewer use ordinance as conditions warrant. The discharge permits shall include at a minimum the elements found in s. NR 211.235(1), Wis. Adm. Code and references to the approved pretreatment program procedures and the sewer use ordinance.

6.5.2.3 Review of Industrial User Reports, Inspections and Compliance Monitoring

The permittee shall require the submission of, receive, and review self-monitoring reports and other notices from industrial users in accordance with the approved pretreatment program procedures. The permittee shall randomly sample and analyze industrial user discharges and conduct surveillance activities to determine independent of information supplied by the industrial users, whether the industrial users are in compliance with pretreatment standards and requirements. The inspections and monitoring shall also be conducted to maintain accurate knowledge of local industrial processes, including changes in the discharge, pretreatment equipment operation, spill prevention control plans, slug control plans, and implementation of solvent management plans.

The permittee shall inspect and sample the discharge from each significant industrial user as specified in the permittee's approved pretreatment program or as specified in NR 211.235(3). The permittee shall evaluate whether industrial users identified as significant need a slug control plan according to the requirements of NR 211.235(4). If a slug control plan is needed, the plan shall contain at a minimum the elements specified in s. NR 211.235(4)(b), Wis. Adm. Code.

6.5.2.4 Enforcement and Industrial User Compliance Evaluation & Violation Reports

The permittee shall enforce the industrial pretreatment requirements including the industrial user discharge limitations of the permittee's sewer use ordinance. The permittee shall investigate instances of noncompliance by collecting and analyzing samples and collecting other information with sufficient care to produce evidence admissible in enforcement proceedings or in judicial actions. Investigation and response to instances of noncompliance shall be in accordance with the permittee's sewer use ordinance and approved Enforcement Response Plan.

The permittee shall make a semiannual report on forms provided or approved by the Department. The semiannual report shall include an analysis of industrial user significant noncompliance (i.e. the Industrial User Compliance Evaluation, also known as the SNC Analysis) as outlined in s.NR 211.23(1)(j), Wis. Adm. Code, and a summary of the permittee's response to all industrial noncompliance (i.e. the Industrial User Violation Report). The Industrial User Compliance Evaluation Report shall include monitoring results received from industrial users pursuant to s. NR 211.15(1)-(5), Wis. Adm. Code. The Industrial User Violation Report shall include copies of all notices of noncompliance, notices of violation and other enforcement correspondence sent by the permittee to industrial users, together with the industrial user's response. The Industrial User Compliance Evaluation and Violation Reports for the period January through June shall be provided to the Department by September 30 of each year and for the period July

through December shall be provided to the Department by March 31 of the succeeding year, unless alternate submittal dates are approved.

6.5.2.5 Publication of Violations

The permittee shall publish a list of industrial users that have significantly violated the municipal sewer use ordinance during the calendar year, in the largest daily newspaper in the area by March 31 of the following year pursuant to s. NR 211.23(1)(j), Wis. Adm. Code. A copy of the newspaper publication shall be provided as part of the annual pretreatment report specified herein.

6.5.2.6 Multijurisdictional Agreements

The permittee shall establish agreements with all contributing jurisdictions as necessary to ensure compliance with pretreatment standards and requirements by all industrial users discharging to the permittee's wastewater treatment system. Any such agreement shall identify who will be responsible for maintaining the industrial user inventory, issuance of industrial user control mechanisms, inspections and sampling, pretreatment program implementation, and enforcement.

6.5.3 Annual Pretreatment Program Report

The permittee shall evaluate the pretreatment program, and submit the Pretreatment Program Report to the Department on forms provided or approved by the Department by March 31 annually, unless an alternate submittal date is approved. The report shall include a brief summary of the work performed during the preceding calendar year, including the numbers of discharge permits issued and in effect, pollution prevention activities, number of inspections and monitoring surveys conducted, budget and personnel assigned to the program, a general discussion of program progress in meeting the objectives of the permittee's pretreatment program together with summary comments and recommendations.

6.5.4 Pretreatment Program Modifications

- Future Modifications: The permittee shall within one year of any revisions to federal or state General Pretreatment Regulations submit an application to the Department in duplicate to modify and update its approved pretreatment program to incorporate such regulatory changes as applicable to the permittee. Additionally, the Department or the permittee may request an application for program modification at any time where necessary to improve program effectiveness based on program experience to date.
- Modifications Subject to Department Approval: The permittee shall submit all proposed pretreatment program modifications to the Department for determination of significance and opportunity for comment in accordance with the requirements and conditions of s. NR 211.27, Wis. Adm. Code. Any substantial proposed program modification shall be subject to Department public noticing and formal approval prior to implementation. A substantial program modification includes, but is not limited to, changes in enabling legal authority to administer and enforce pretreatment conditions and requirements; significant changes in program administrative or operational procedures; significant reductions in monitoring frequencies; significant reductions in program resources including personnel commitments, equipment, and funding levels; changes (including any relaxation) in the local limitations for substances enforced and applied to users of the sewerage treatment works; changes in treatment works sludge disposal or management practices which impact the pretreatment program; or program modifications which increase pollutant loadings to the treatment works. The Department shall use the procedures outlined in s. NR 211.30, Wis. Adm. Code for review and approval/denial of proposed pretreatment program modifications. The permittee shall comply with local public participation requirements when implementing the pretreatment program.

6.5.5 Program Resources

The permittee shall have sufficient resources and qualified personnel to carry out the pretreatment program responsibilities as listed in ss. NR 211.22 and NR 211.23, Wis. Adm. Code.

6.6 Land Application Requirements

6.6.1 Sludge Management Program Standards And Requirements Based Upon Federally Promulgated Regulations

In the event that new federal sewage sludge standards or regulations are promulgated, the permittee shall comply with the new sewage sludge requirements by the dates established in the regulations, if required by federal law, even if the permit has not yet been modified to incorporate the new federal regulations.

6.6.2 General Sludge Management Information

The General Sludge Management Form 3400-48 shall be completed and submitted prior to any significant sludge management changes.

6.6.3 Sludge Samples

All sludge samples shall be collected at a point and in a manner which will yield sample results which are representative of the sludge being tested, and collected at the time which is appropriate for the specific test.

6.6.4 Land Application Characteristic Report

Each report shall consist of a Characteristic Form 3400-49 and Lab Report. The Characteristic Report Form 3400-49 shall be submitted electronically by January 31 following each year whether or not samples are analyzed. In years in which monitoring does not occur, the report shall be completed by checking on the form that monitoring/land application did not occur.

Following submittal of the electronic Characteristic Report Form 3400-49, this form shall be certified electronically via the 'eReport Certify' page by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The 'eReport Certify' page certifies that the electronic report is true, accurate and complete. The Lab Report must be sent directly to the facility's DNR sludge representative or basin engineer unless approval for not submitting the lab reports has been given.

The permittee shall use the following convention when reporting sludge monitoring results: Pollutant concentrations less than the limit of detection shall be reported as < (less than) the value of the limit of detection. For example, if a substance is not detected at a detection limit of 1.0 mg/kg, report the pollutant concentration as < 1.0 mg/kg .

All results shall be reported on a dry weight basis.

6.6.5 Calculation of Water Extractable Phosphorus

When sludge analysis for Water Extractable Phosphorus is required by this permit, the permittee shall use the following formula to calculate and report Water Extractable Phosphorus:
Water Extractable Phosphorus (% of Total P) =
[Water Extractable Phosphorus (mg/kg, dry wt) ÷ Total Phosphorus (mg/kg, dry wt)] x 100

6.6.6 Monitoring and Calculating PCB Concentrations in Sludge

When sludge analysis for "PCB, Total Dry Wt" is required by this permit, the PCB concentration in the sludge shall be determined using either congener-specific analysis or Aroclor analysis. The permittee may decide which of these analyses is performed. Analyses shall be performed in accordance with the following provisions and Table EM in s. NR 219.04, Wis. Adm. Code:

- If congener-specific analysis is employed: All PCB congeners shall be delineated. Non-detects shall be treated as zero. The values that are between the limit of detection (LOD) and the limit of quantitation shall be used

when calculating the total value of all congeners. All results shall be added together and the total PCB concentration by dry weight reported.

- If Aroclor analysis is employed, reporting protocols, consistent with s. NR 106.07(6)(e), should be as follows: If all Aroclors are less than the LOD, then the Total PCB Dry Wt result should be reported as less than the highest LOD. If a single Aroclor is detected, then that is what should be reported for the Total PCB result. If multiple Aroclors are detected, they should be summed and reported as Total PCBs. If the LOD cannot be achieved after using the appropriate clean up techniques, a reporting limit that is achievable for the Aroclors or each congener for the sample shall be determined. This reporting limit shall be reported and qualified indicating the presence of an interference.

6.6.7 Annual Land Application Report

Land Application Report Form 3400-55 shall be submitted electronically by January 31, each year whether or not non-exceptional quality sludge is land applied. Non-exceptional quality sludge is defined in s. NR 204.07(4), Wis. Adm. Code. Following submittal of the electronic Annual Land Application Report Form 3400-55, this form shall be certified electronically via the 'eReport Certify' page by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The 'eReport Certify' page certifies that the electronic report form is true, accurate and complete.

6.6.8 Other Methods of Disposal or Distribution Report

The permittee shall submit electronically the Other Methods of Disposal or Distribution Report Form 3400-52 by January 31, each year whether or not sludge is hauled, landfilled, incinerated, or exceptional quality sludge is distributed or land applied. Following submittal of the electronic Report Form 3400-52, this form shall be certified electronically via the 'eReport Certify' page by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The 'eReport Certify' page certifies that the electronic report form is true, accurate and complete.

6.6.9 Approval to Land Apply

Bulk non-exceptional quality sludge as defined in s. NR 204.07(4), Wis. Adm. Code, may not be applied to land without a written approval letter or Form 3400-122 from the Department unless the Permittee has obtained permission from the Department to self-approve sites in accordance with s. NR 204.06(6), Wis. Adm. Code. Analysis of sludge characteristics is required prior to land application. Application on frozen or snow-covered ground is restricted to the extent specified in s. NR 204.07(3)(l), Wis. Adm. Code.

6.6.10 Soil Analysis Requirements

Each site requested for approval for land application must have the soil tested prior to use. Each approved site used for land application must subsequently be soil tested such that there is at least one valid soil test in the four years prior to land application. All soil sampling and submittal of information to the testing laboratory shall be done in accordance with UW Extension Bulletin A-2100. The testing shall be done by the UW Soils Lab in Madison or Marshfield, WI or at a lab approved by UW. The test results including the crop recommendations shall be submitted to the DNR contact listed for this permit, as they are available. Application rates shall be determined based on the crop nitrogen recommendations and with consideration for other sources of nitrogen applied to the site.

6.6.11 Land Application Site Evaluation

For non-exceptional quality sludge, as defined in s. NR 204.07(4), Wis. Adm. Code, a Land Application Site Request Form 3400-053 shall be submitted to the Department for the proposed land application site. The Department will evaluate the proposed site for acceptability and will either approve or deny use of the proposed site. The permittee may obtain permission to approve their own sites in accordance with s. NR 204.06(6), Wis. Adm. Code.

6.6.12 Class A Sludge: Fecal Coliform Density Requirement

The fecal coliform density which must be < 1000 MPN/g TS as required in s. NR 204.07, Wis. Adm. Code, shall be satisfied immediately after the treatment process is completed. If the material is bagged or distributed at that time, no re-testing is required. If the material is bagged, distributed or land applied at a later time, the sludge shall be re-tested and this requirement satisfied at that time also, to ensure that regrowth of bacteria has not occurred. See Municipal Wastewater Sludge Guidance Memo #3 (Fecal Coliform Monitoring - Sampling and Analytical Procedures).

6.6.13 Class A Sludge: Heat Drying Process

Dry the sludge by direct or indirect contact with hot gases to reduce the moisture content of the sludge to 10% or lower. Either the temperature of the sewage sludge particles shall exceed 80° C or the wet bulb temperature of the gas in contact with the sludge as the sludge leaves the dryer shall exceed 80° C.

6.6.14 Class B Sludge: Fecal Coliform Limitation

Compliance with the fecal coliform limitation for Class B sludge shall be demonstrated by calculating the geometric mean of at least 7 separate samples. (Note that a Total Solids analysis must be done on each sample). The geometric mean shall be less than 2,000,000 MPN or CFU/g TS. Calculation of the geometric mean can be done using one of the following 2 methods.

Method 1:

Geometric Mean = $(X_1 \times X_2 \times X_3 \ldots \times X_n)^{1/n}$

Where X = Coliform Density value of the sludge sample, and where n = number of samples (at least 7)

Method 2:

Geometric Mean = $\text{antilog}[(X_1 + X_2 + X_3 \ldots + X_n) \div n]$

Where X = $\log_{10}$ of Coliform Density value of the sludge sample, and where n = number of samples (at least 7)

Example for Method 2

Sample Number	Coliform Density of Sludge Sample	$\log_{10}$
1	6.0×10^5	5.78
2	4.2×10^6	6.62
3	1.6×10^6	6.20
4	9.0×10^5	5.95
5	4.0×10^5	5.60
6	1.0×10^6	6.00
7	5.1×10^5	5.71

The geometric mean for the seven samples is determined by averaging the $\log_{10}$ values of the coliform density and taking the antilog of that value.

$(5.78 + 6.62 + 6.20 + 5.95 + 5.60 + 6.00 + 5.71) \div 7 = 5.98$

The antilog of $5.98 = 9.5 \times 10^5$

6.6.15 Class B Sludge: Anaerobic Digestion

Treat the sludge in the absence of air for a specific mean cell residence time at a specific temperature. Values for the mean cell residence time and temperature shall be between 15 days at 35° C to 55° C and 60 days at 20° C. Straight-line interpolation to calculate mean cell residence time is allowable when the temperature falls between 35° C and 20° C.

6.6.16 Vector Control: Volatile Solids Reduction

The mass of volatile solids in the sludge shall be reduced by a minimum of 38% between the time the sludge enters the digestion process and the time it either exits the digester or a storage facility. For calculation of volatile solids reduction, the permittee shall use the Van Kleeck equation or one of the other methods described in "Determination of Volatile Solids Reduction in Digestion" by J.B. Farrell, which is Appendix C of EPA's *Control of Pathogens in Municipal Wastewater Sludge* (EPA/625/R-92/013). The Van Kleeck equation is:

$$VSR\% = \frac{VS_{IN} - VS_{OUT}}{VS_{IN} - (VS_{OUT} \times VS_{IN})} \times 100$$

Where: VS_{IN} = Volatile Solids in Feed Sludge (g VS/g TS)

VS_{OUT} = Volatile Solids in Final Sludge (g VS/g TS)

VSR% = Volatile Solids Reduction, (Percent)

6.6.17 Vector Control: Drying With Primary Solids

Dry the sludge to 90% total solids when the sludge contains unstabilized solids from primary treatment. This shall be met at the time the sludge is bagged, distributed, land applied or disposed of.

6.6.18 Class B Sludge - Vector Control: Injection

No significant amount of the sewage sludge shall be present on the land surface within one hour after the sludge is injected.

6.6.19 Class A Sludge - Vector Control: Incorporation

Class A sludge shall be surface applied within 8 hours after being discharged from a pathogen treatment process and then be incorporated within 6 hours of surface application.

6.6.20 Class B Sludge - Vector Control: Incorporation

Class B sludge shall be incorporated within 6 hours of surface application, or as approved by the Department.

6.6.21 Landfilling of Sludge

General: Sewage sludge may not be disposed of in a municipal solid waste landfill unless the landfill meets the requirements of chs. NR 500 to 536, Wis. Adm. Code, and is an approved facility as defined in s. 289.01(3), Wis. Stats. Any facility accepting sewage sludge shall be approved by the Department in writing to accept sewage sludge. Disposal of sewage sludge in a municipal solid waste landfill shall be in accordance with ss. NR 506.13 and 506.14. Sewage sludge may not be disposed of in a surface disposal unit as defined in s. NR 204.03(63).

Approval: The permittee shall obtain approval from the Department prior to the disposal of sludge at a Wisconsin licensed landfill.

6.6.22 Sludge Landfilling Reports

The permittee shall report the volume of sludge disposed of at any landfill facility on Form 3400-52. The permittee shall include the name and address of the landfill, the Department license number or other state's designation or license number for all landfills used during the report period and a letter of acceptability from the landfill owner. In addition, any permittee utilizing landfills as a disposal method shall submit to the Department any test results used to indicate acceptability of the sludge at a landfill. Form 3400-52 shall be submitted annually by January 31, each year whether or not sludge is landfilled.

6.6.23 Sludge Hauling

The permittee is required to submit Form 3400-52 to the Department. If sludge is hauled to another facility, information shall include the quantity of sludge hauled, the name, address, phone number, contact person, and permit number of the receiving facility. Form 3400-52 shall be submitted annually by January 31 each year whether or not sludge is hauled.

6.6.24 Land Application of Sludge Which Contains Elevated Levels of Radium-226

When contributory water supplies exceed 2 pci per liter of Radium 226, monitoring for Radium 226 in sludge is required. Sludge containing Radium 226 shall be land applied in accordance with the requirements in s. NR 204.07(3)(n), Wis. Adm. Code.

7 Summary of Reports Due

FOR INFORMATIONAL PURPOSES ONLY

Description	Date	Page
Phosphorus Payment per Pound to County -Annual Verification of Phosphorus Payment to County	March 1, 2027	29
Water Quality Trading (WQT) Annual Report -Annual WQT Report #1	January 31, 2027	29
Water Quality Trading (WQT) Annual Report -Annual WQT Report #2	January 31, 2028	29
Water Quality Trading (WQT) Annual Report -Annual WQT Report #3	January 31, 2029	29
Water Quality Trading (WQT) Annual Report -Annual WQT Report #4	January 31, 2030	29
Water Quality Trading (WQT) Annual Report -Annual WQT Report #5	January 31, 2031	30
Water Quality Trading (WQT) Annual Report -Annual WQT Report Required After Permit Expiration	See Permit	30
PFOS/PFOA Minimization Plan Determination of Need -Report on Effluent Discharge	January 1, 2028	30
PFOS/PFOA Minimization Plan Determination of Need -Report on Effluent Discharge and Evaluation of Need	January 1, 2029	30
Mercury Pollutant Minimization Program -Annual Mercury Progress Reports	September 30, 2027	30
Mercury Pollutant Minimization Program -Annual Mercury Progress Report	September 30, 2028	31
Mercury Pollutant Minimization Program -Annual Mercury Progress Report	September 30, 2029	31
Mercury Pollutant Minimization Program -Annual Mercury Progress Report	September 30, 2030	31
Mercury Pollutant Minimization Program -Annual Mercury Progress Report	September 30, 2031	31
Mercury Pollutant Minimization Program -Annual Mercury Reports After Permit Expiration	See Permit	31
Sludge Management Plan -Submit Sludge Management Plan	January 1, 2028	31
Compliance Maintenance Annual Reports (CMAR)	by June 30, each year	36
Industrial User Compliance Evaluation and Violation Reports	Semiannual	45
Pretreatment Program Report	Annually	46
General Sludge Management Form 3400-48	prior to any significant sludge management changes	47
Characteristic Form 3400-49 and Lab Report	by January 31 following each year whether or not samples are analyzed	47
Land Application Report Form 3400-55	by January 31, each year whether or not non-exceptional quality sludge is land	48

	applied	
Other Methods of Disposal or Distribution Report Form 3400-52	by January 31, each year whether or not sludge is hauled, landfilled, incinerated, or exceptional quality sludge is distributed or land applied	48
Wastewater Discharge Monitoring Report	no later than the date indicated on the form	34

Report forms shall be submitted electronically in accordance with the reporting requirements herein. Any facility plans or plans and specifications for municipal, industrial, industrial pretreatment and non industrial wastewater systems shall be submitted to the Bureau of Water Quality, P.O. Box 7921, Madison, WI 53707-7921. All other submittals required by this permit shall be submitted to: Northeast Region - Oshkosh, 625 E Cty Rd Y, Suite 700, Oshkosh, WI 54901.