



# WPDES PERMIT

*STATE OF WISCONSIN*  
*DEPARTMENT OF NATURAL RESOURCES*  
**PERMIT TO DISCHARGE UNDER THE WISCONSIN POLLUTANT DISCHARGE  
ELIMINATION SYSTEM**

**CITY OF BRODHEAD**

is permitted, under the authority of Chapter 283, Wisconsin Statutes, to discharge from a facility  
located at

1700 11th STREET, BRODHEAD, WISCONSIN  
SE ¼ of NE ¼ of Section 26, T2N, R9E

to

**SUGAR RIVER – MILLRACE (LOWER SUGAR RIVER WATERSHED, SP11 – SUGAR-PECATONICA  
RIVER BASIN) IN GREEN COUNTY**

in accordance with the effluent limitations, monitoring requirements and other conditions set  
forth in this permit.

The permittee shall not discharge after the date of expiration. If the permittee wishes to continue to discharge after this expiration date an application shall be filed for reissuance of this permit, according to Chapter NR 200, Wis. Adm. Code, at least 180 days prior to the expiration date given below.

State of Wisconsin Department of Natural Resources  
For the Secretary

By \_\_\_\_\_  
Tim Ryan  
Field Operations Director

\_\_\_\_\_  
Date Permit Signed/Issued

**PERMIT TERM: EFFECTIVE DATE – August 01, 2024**

**EXPIRATION DATE - June 30, 2029**

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# 1 Influent Requirements

## 1.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)
701	Influent: 24-Hr flow proportional sampler located at the headworks in the UV disinfection room, structure 20 after grit chamber and screening. Flow meter located in the influent channel after grit chamber.

## 1.2 Monitoring Requirements

The permittee shall comply with the following monitoring requirements.

### 1.2.1 Sampling Point 701 - INFLUENT

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Flow Rate		MGD	Daily	Continuous	
BOD <sub>5</sub> , Total		mg/L	3/Week	24-Hr Flow Prop Comp	
Suspended Solids, Total		mg/L	3/Week	24-Hr Flow Prop Comp	

## 2 Surface Water Requirements

### 2.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)
001	Effluent: 24-Hr flow proportional sampler located in the UV Building Room #20 prior to the UV channel and discharge to the Sugar River (millrace). Flow meter located in the main discharge pipe in basement of Building #20, prior to UV channel.

### 2.2 Monitoring Requirements and Effluent Limitations

The permittee shall comply with the following monitoring requirements and limitations.

#### 2.2.1 Sampling Point (Outfall) 001 - EFFLUENT

Monitoring Requirements and Effluent Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Flow Rate		MGD	Daily	Continuous	
BOD <sub>5</sub> , Total	Weekly Avg	45 mg/L	3/Week	24-Hr Flow Prop Comp	
BOD <sub>5</sub> , Total	Monthly Avg	30 mg/L	3/Week	24-Hr Flow Prop Comp	
Suspended Solids, Total	Weekly Avg	45 mg/L	3/Week	24-Hr Flow Prop Comp	
Suspended Solids, Total	Monthly Avg	30 mg/L	3/Week	24-Hr Flow Prop Comp	
Nitrogen, Ammonia (NH <sub>3</sub> -N) Total	Daily Max	20 mg/L	3/Week	24-Hr Flow Prop Comp	October through March
Nitrogen, Ammonia (NH <sub>3</sub> -N) Total	Weekly Avg	20 mg/L	3/Week	24-Hr Flow Prop Comp	October through March
Nitrogen, Ammonia (NH <sub>3</sub> -N) Total	Monthly Avg	18 mg/L	3/Week	24-Hr Flow Prop Comp	October through March
Nitrogen, Ammonia (NH <sub>3</sub> -N) Total	Monthly Avg	10 mg/L	3/Week	24-Hr Flow Prop Comp	April
E. coli	Geometric Mean - Monthly	126 #/100 ml	Weekly	Grab	May through September
E. coli	% Exceedance	10 Percent	Monthly	Calculated	May through September. See the E. coli Percent Limit section. Enter the result in the DMR on the last day of the month.
pH Field	Daily Max	9.0 su	Daily	Grab	
pH Field	Daily Min	6.0 su	Daily	Grab	

<b>Monitoring Requirements and Effluent Limitations</b>					
<b>Parameter</b>	<b>Limit Type</b>	<b>Limit and Units</b>	<b>Sample Frequency</b>	<b>Sample Type</b>	<b>Notes</b>
Chloride		mg/L	Monthly	24-Hr Flow Prop Comp	Monitoring only in 2028
Phosphorus, Total	Monthly Avg	1.0 mg/L	3/Week	24-Hr Flow Prop Comp	Limit effective throughout the permit term, as it represents a minimum control level. See Water Quality Trading (WQT) sections for more information.
Phosphorus, Total		lbs/day	3/Week	Calculated	Report daily mass discharged using Equation 1a. in the Water Quality Trading (WQT) section.
WQT Credits Used (TP)		lbs/month	Monthly	Calculated	Report WQT TP Credits used per month using Equation 2c. in the Water Quality Trading (WQT) section. Available TP Credits are specified in Table 2 and in the approved Water Quality Trading Plan.
WQT Computed Compliance (TP)	6-Month Avg	0.1 mg/L	Monthly	Calculated	Value entered on the last day of the month. Value entered at the end of the six-month period (June 30 and December 31).
WQT Computed Compliance (TP)	Monthly Avg	0.3 mg/L	Monthly	Calculated	Report the WQT TP Computed Compliance value using Equation 3a. in the Water Quality Trading (WQT) section. Value entered on the last day of the month.
WQT Computed Compliance (TP)	6-Month Avg	0.5 lbs/day	Monthly	Calculated	Report the WQT TP Computed Compliance value using Equation 3b. in the Water Quality Trading (WQT) section. Value entered at the end of the six-month period (June 30 and December 31).
WQT Credits Used (TP)	Annual Total	389.0 lbs/day	Annual	Calculated	2024Limit. The sum of total monthly credits used may not exceed Table 2 values listed.

Monitoring Requirements and Effluent Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
WQT Credits Used (TP)	Annual Total	416.5 lbs/day	Annual	Calculated	2025 Limit. The sum of total monthly credits used may not exceed Table 2 values listed.
WQT Credits Used (TP)	Annual Total	415.3 lbs/day	Annual	Calculated	2026 Limit. The sum of total monthly credits used may not exceed Table 2 values listed.
WQT Credits Used (TP)	Annual Total	413.6 lbs/day	Annual	Calculated	2027 Limit. The sum of total monthly credits used may not exceed Table 2 values listed.
WQT Credits Used (TP)	Annual Total	414.7 lbs/day	Annual	Calculated	2028 Limit. The sum of total monthly credits used may not exceed Table 2 values listed below.
Nitrogen, Total Kjeldahl		mg/L	See Listed Qtr(s)	24-Hr Flow Prop Comp	Annual in rotating quarters. See Nitrogen Series Monitoring section.
Nitrogen, Nitrite + Nitrate Total		mg/L	See Listed Qtr(s)	24-Hr Flow Prop Comp	Annual in rotating quarters. See Nitrogen Series Monitoring section.
Nitrogen, Total		mg/L	See Listed Qtr(s)	Calculated	Annual in rotating quarters. See Nitrogen Series Monitoring section. Total Nitrogen shall be calculated as the sum of reported values for Total Kjeldahl Nitrogen and Total Nitrite + Nitrate Nitrogen.
PFOS		ng/L	1/ 2 Months	Grab	Monitoring only. See PFOS/PFOA Minimization Plan Determination of Need schedule.
PFOA		ng/L	1/ 2 Months	Grab	Monitoring only. See PFOS/PFOA Minimization Plan Determination of Need schedule.

### 2.2.1.1 Annual Average Design Flow

The annual average design flow of the permittee's wastewater treatment facility is 0.597 MGD.

### 2.2.1.2 *E. coli* Percent Limit

No more than 10 percent of *E. coli* bacteria samples collected in any calendar month may exceed 410 #/100 ml. Bacteria samples may be collected more frequently than required. All samples shall be reported on the monthly discharge monitoring reports (DMRs). The following calculation should be used to calculate percent exceedances.

$$\frac{\text{\# of Samples greater than 410 \# / 100}}{\text{Total \# of samples}} \times 100 = \% \text{ Exceedance}$$

### 2.2.1.3 Phosphorus Water Quality Trading (WQT)

The permittee may use water quality trading to demonstrate compliance with WQBELs for total phosphorus (TP) of 0.3 mg/L monthly average and 0.1 mg/L 6-month average and 0.5 lbs/day 6-month average. Pollutant reduction credits for total phosphorus are available as specified in Water Quality Trading Plan **WQT-2024-0013**) or approved amendments thereof.

**Table 2. Available Phosphorus Credits per WQT-2024-0013**

Year	Available TP Credits (lbs/yr)
2023	379.8
2024	389.0
2025	416.5
2026	415.3
2027	413.6
2028	414.7
2029*	406.4

\*In the event that this permit is not reissued prior to the expiration date, 406.4 lbs/yr of credits will be available in subsequent year(s).

Only those pollutant reduction credits established by a water quality trading plan approved by the Department may be used by the permittee to demonstrate compliance with the WQBELs identified in this subsection. If the permittee wishes to use pollutant reduction credits not identified in an approved water quality trading plan, the permittee must amend the plan or develop a new plan and obtain Department approval of the amended or new plan prior to use of the new pollutant reduction credits. Prior to Department approval, the amended or new water quality trading plan will be subject to notice and opportunity for public comment. Any change in the number of available credits requires a permit modification.

In the event pollutant reduction credits as defined in the approved water quality trading plan are no longer generated, the permittee shall comply with the WQBELs for TP contained in this subsection.

### 2.2.1.4 Demonstrating Compliance with TP WQBELs Using Water Quality Trading

Use the following methods to demonstrate compliance with the TP WQBELs contained in the Water Quality Trading subsection above.

#### **TOTAL POLLUTANT DISCHARGED (TP)**

**Use the following equations to calculate the amount of pollutant discharged for Monthly Avg TP [lbs/day].**

$$\text{TP Discharged [lbs/day]} = \text{TP Discharged [mg/L]} \times \text{Daily Flow [MGD]} \times 8.34 \quad (\text{Eq. 1a.})$$

$$\text{Monthly or Weekly Avg} = \Sigma \text{ daily results} \div \# \text{ of results} \quad (\text{Eq. 1b.})$$

#### **WQT CREDITS USED (TOTAL PHOSPHORUS)**

**Use the following method to calculate the credits to be used expressed as a mass in lbs/month:**



$$\text{WQT TP Credits Needed [lbs/day]} = (\text{Monthly Avg TP [mg/L]} - 0.1 \text{ [mg/L]}) \times \text{Monthly Avg Flow [MGD]} \times 8.34$$

(Eq. 2a.)

$$\text{WQT TP Credits Needed [lbs/day]} = \text{Monthly Avg TP [lbs/day]} - 0.5 \text{ lbs/day}$$

(Eq. 2b.)

When the “Monthly Avg TP” discharged is greater than both 0.1 mg/L and 0.5 lbs/day, select the greater of the two values from Equation 2a or 2b to be used in Equation 2c below.

Note: When the TP discharge is less than 0.1 mg/L AND 0.5 lbs/day as a monthly avg, report 0 (zero) as the “WQT Credits Used (TP)”.

$$\text{WQT TP Credits Used [lbs/month]} = \text{WQT TP Credits Needed [lbs/day]} \times \# \text{ of days of discharge/month}$$

(Eq. 2c.)

### **WQT COMPUTED COMPLIANCE (TOTAL PHOSPHORUS)**

**Use the following method to demonstrate compliance with TP WQBELs expressed as a concentration in mg/L:**

$$\text{WQT TP Computed Compliance [mg/L]} = \text{Monthly Avg TP [mg/L]} - [\text{WQT TP Credits Needed [lbs/day]}^* \div (\text{Monthly Avg Flow [MGD]} \times 8.34)]$$

(Eq. 3a.)

\*Greater of either Equation 2a or 2b, the value used for Equation 2c.

**Use the following method to demonstrate compliance with TP WQBELs expressed as a mass in lbs/day:**

$$\text{WQT TP Computed Compliance [lbs/day]} = \text{Monthly Avg TP [lbs/day]} - \text{WQT TP Credits Needed [lbs/day]}^{**}$$

(Eq. 3b.)

\*\*Greater of either Equation 2a or 2b, the value used for Equation 2c.

Negative computed compliance values should be entered as zero - “0”.

#### **2.2.1.5 Additional Water Quality Trading Requirements**

When using water quality trading to demonstrate compliance with WQBELs for TP, the permittee shall comply with the following:

- Failure to implement any of the terms or conditions of the approved water quality trading plan is a violation of this permit.
- Each month the permittee shall certify that the nonpoint source management practices installed to generate pollutant reduction credits are operated and maintained in a manner consistent with that specified in the approved water quality trading plan. Such a certification may be made by including the following statement as a comment on the monthly discharge monitoring report:

I certify that management practices identified in the approved water quality trading plan as the source of pollutant reduction credits are installed, established and properly maintained.

- At least once a year the permittee or the permittee’s agent shall inspect each nonpoint source management practice that generates pollutant reduction credits to confirm the implementation of the management practice and their appropriate operation and adequate maintenance.
- The permittee shall notify WDNR by telephone within 24 hours or next business day of becoming aware that pollutant reduction credits used or intended for use by the permittee are not being implemented or

generated as defined in the approved trading plan. A written notification shall be submitted to the Department within 5 days regarding the status of the permittee's pollutant reduction credits.

- The permittee shall provide WDNR written notice within 7 days of the trade agreement upon which the approved water quality trading plan is based being amended, modified, or revoked. This notification shall include the details of any amendment or modification in addition to the justification for the changes.
- The permittee shall not use pollutant reduction credits for the demonstration of compliance when pollutant reduction credits are not being generated.

#### **2.2.1.6 Water Quality Trading Reopener Clause**

Under any of the following conditions as provided by s. 283.53(2), Wis. Stats. and ss. NR 203.135 and 203.136, Wis. Adm. Code, the Department may modify or revoke and reissue this permit to modify or eliminate permit terms and conditions related to water quality trading:

- The permittee fails to implement the water quality trading plan as approved;
- The permittee fails to comply with permit terms and conditions related to water quality trading;
- New information becomes available that would change the number of credits available for the water quality trade or would change the Department's determinations that water quality trading is an acceptable option.

#### **2.2.1.7 Submittal of Permit Application for Next Reissuance and Pollutant Trading Plan**

The permittee shall submit the permit application for the next reissuance at least 6 months prior to expiration of this permit.

The permittee has submitted a Water Quality Trading Plan that was approved by WDNR on \_\_\_\_\_ . If the permittee intends to pursue pollutant trading to achieve compliance in a future permit term, an updated water quality trading plan is due with the application for the next reissuance. If system upgrades will be used in combination with pollutant trading the permittee shall submit plans for any system upgrade.

#### **2.2.1.8 Nitrogen Series Monitoring**

Monitoring for Total Kjeldahl Nitrogen (TKN), Nitrite + Nitrate Nitrogen, and Total Nitrogen shall be conducted once each year in rotating quarters in order to collect seasonal information about the discharge. Tests are required during the following quarters.

- October – December 2024; January – March 2025; April – June 2026; July – September 2027; October – December 2028

Nitrogen Series monitoring shall continue after the permit expiration date (until the permit is reissued) in accordance with the monitoring requirements specified in the last full calendar year of this permit. For example, the next test would be required in October – December 2029.

**Testing:** Monitoring shall be performed during normal operating conditions. Permittees are not allowed to turn off or otherwise modify treatment systems, production processes, or change other operating or treatment conditions during testing.

#### **2.2.1.9 PFOS/PFOA Sampling and Reporting Requirements**

For grab samples, as defined per s. NR 218.04(10), Wis. Adm. Code, a single sample at a location as defined by the sample point description shall be taken during the time of the day most representative to capture all potential discharges. If extra equipment besides the sample bottle is used to collect the sample, it is recommended that a one-time equipment blank is collected with the first sample. An equipment blank

would be collected by passing laboratory-verified PFAS-free water over or through field sampling equipment before the collection of a grab sample to evaluate potential contamination from the equipment used during sample.

If any equipment blanks are performed, these results shall be reported in the comments section of the eDMR and shall also be documented in the reports submitted as part of the PFOS/PFOA Minimization Plan Determination of Need schedule of the permit.

#### **2.2.1.10 PFOS/PFOA Minimization Plan Determination of Need**

The permittee shall monitor PFOS and PFOA as specified in the table above and report on the effluent concentrations including trends in monthly and annual average PFOS and PFOA concentrations as specified in the PFOS/PFOA Minimization Plan Determination of Need Schedule.

If, after reviewing the data, the Department determines that a minimization plan for PFOS and PFOA is necessary based on the procedures in s. NR 106.98(4), Wis. Adm. Code, the Department will notify the permittee in writing that a PFOS and PFOA minimization plan that satisfies the requirements in s. NR 106.99, Wis. Adm. Code, is required. The permittee shall submit an initial plan for Department approval no later than 90 days after written notification was sent from the Department in accordance with s. NR 106.985(2)(a), Wis. Adm. Code. Pursuant to s. NR 106.985(2)(b), Wis. Adm. Code, as soon as possible after Department approval of the PFOS and PFOA minimization plan, the Department will modify or revoke and reissue the permit in accordance with public notice procedures under ch. 283, Wis. Stats., and ch. NR 203, Wis. Adm. Code, to include the PFOS and PFOA minimization plan and other related terms and condition.

If, however, the Department determines that a PFOS and PFOA minimization plan is unnecessary based on the procedures in s. NR 106.98(4), Wis. Adm. Code, the Department shall notify the permittee that no further action is required. Per s. NR 106.98(3)(a), Wis. Adm. Code, the Department may reduce monitoring frequency to once every 3 months (quarterly) on a case-by-case basis, but only after at least 12 representative results have been generated. If the permittee requests a reduction in monitoring and the Department agrees a reduction would be appropriate, the permit may be modified in accordance with public notice procedures under ch. 283, Wis. Stats., and ch. NR 203, Wis. Adm. Code, to incorporate this change.

### 3 Land Application Requirements

#### 3.1 Sampling Point(s)

The discharge(s) shall be limited to land application of the waste type(s) designated for the listed sampling point(s) on Department approved land spreading sites or by hauling to another facility.

Sampling Point Designation	
Sampling Point Number	Sampling Point Location, WasteType/Sample Contents and Treatment Description (as applicable)
002	Aerobically digested, Liquid, Class B. Representative sludge samples shall be collected from the sludge storage tank.

#### 3.2 Monitoring Requirements and Limitations

The permittee shall comply with the following monitoring requirements and limitations.

##### 3.2.1 Sampling Point (Outfall) 002 - SLUDGE

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Solids, Total		Percent	Annual	Composite	
Arsenic Dry Wt	Ceiling	75 mg/kg	Annual	Composite	
Arsenic Dry Wt	High Quality	41 mg/kg	Annual	Composite	
Cadmium Dry Wt	Ceiling	85 mg/kg	Annual	Composite	
Cadmium Dry Wt	High Quality	39 mg/kg	Annual	Composite	
Copper Dry Wt	Ceiling	4,300 mg/kg	Annual	Composite	
Copper Dry Wt	High Quality	1,500 mg/kg	Annual	Composite	
Lead Dry Wt	Ceiling	840 mg/kg	Annual	Composite	
Lead Dry Wt	High Quality	300 mg/kg	Annual	Composite	
Mercury Dry Wt	Ceiling	57 mg/kg	Annual	Composite	
Mercury Dry Wt	High Quality	17 mg/kg	Annual	Composite	
Molybdenum Dry Wt	Ceiling	75 mg/kg	Annual	Composite	
Nickel Dry Wt	Ceiling	420 mg/kg	Annual	Composite	
Nickel Dry Wt	High Quality	420 mg/kg	Annual	Composite	
Selenium Dry Wt	Ceiling	100 mg/kg	Annual	Composite	
Selenium Dry Wt	High Quality	100 mg/kg	Annual	Composite	
Zinc Dry Wt	Ceiling	7,500 mg/kg	Annual	Composite	
Zinc Dry Wt	High Quality	2,800 mg/kg	Annual	Composite	
Nitrogen, Total Kjeldahl		Percent	Annual	Composite	
Nitrogen, Ammonium (NH <sub>4</sub> -N) Total		Percent	Annual	Composite	
Phosphorus, Total		Percent	Annual	Composite	
Phosphorus, Water Extractable		% of Tot P	Annual	Composite	

Monitoring Requirements and Limitations					
Parameter	Limit Type	Limit and Units	Sample Frequency	Sample Type	Notes
Potassium, Total Recoverable		Percent	Annual	Composite	
Radium 226 Dry Wt		pCi/g	Annual	Composite	
PCB Total Dry Wt	Ceiling	50 mg/kg	Once	Composite	Once in 2025
PCB Total Dry Wt	High Quality	10 mg/kg	Once	Composite	Once in 2025
PFOA + PFOS		µg/kg	Annual	Calculated	Report the sum of PFOS and PFAS. See PFAS Permit Sections for more information.
PFAS Dry Wt			Annual	Grab	Perfluoroalkyl and Polyfluoroalkyl Substances based on updated DNR PFAS List. See PFAS Permit Sections for more information.

Other Sludge Requirements	
Sludge Requirements	Sample Frequency
<b>List 3 Requirements – Pathogen Control:</b> The requirements in List 3 shall be met prior to land application of sludge.	<b>Annual</b>
<b>List 4 Requirements – Vector Attraction Reduction:</b> The vector attraction reduction shall be satisfied prior to, or at the time of land application as specified in List 4.	<b>Annual</b>

### 3.2.1.1 List 2 Analysis

If the monitoring frequency for List 2 parameters is more frequent than "Annual" then the sludge may be analyzed for the List 2 parameters just prior to each land application season rather than at the more frequent interval specified.

### 3.2.1.2 Changes in Feed Sludge Characteristics

If a change in feed sludge characteristics, treatment process, or operational procedures occurs which may result in a significant shift in sludge characteristics, the permittee shall reanalyze the sludge for List 1, 2, 3 and 4 parameters each time such change occurs.

### 3.2.1.3 Multiple Sludge Sample Points (Outfalls)

If there are multiple sludge sample points (outfalls), but the sludges are not subject to different sludge treatment processes, then a separate List 2 analysis shall be conducted for each sludge type which is land applied, just prior to land application, and the application rate shall be calculated for each sludge type. In this case, List 1, 3, and 4 and PCBs need only be analyzed on a single sludge type, at the specified frequency. If there are multiple sludge sample points (outfalls), due to multiple treatment processes, List 1, 2, 3 and 4 and PCBs shall be analyzed for each sludge type at the specified frequency.

**3.2.1.4 Sludge Which Exceeds the High Quality Limit**

Cumulative pollutant loading records shall be kept for all bulk land application of sludge which does not meet the high quality limit for any parameter. This requirement applies for the entire calendar year in which any exceedance of Table 3 of s. NR 204.07(5)(c), is experienced. Such loading records shall be kept for all List 1 parameters for each site land applied in that calendar year. The formula to be used for calculating cumulative loading is as follows:

$$[(\text{Pollutant concentration (mg/kg)} \times \text{dry tons applied/ac}) \div 500] + \text{previous loading (lbs/acre)} = \text{cumulative lbs pollutant per acre}$$

When a site reaches 90% of the allowable cumulative loading for any metal established in Table 2 of s. NR 204.07(5)(b), the Department shall be so notified through letter or in the comment section of the annual land application report (3400-55).

**3.2.1.5 Sludge Analysis for PCBs**

The permittee shall analyze the sludge for Total PCBs one time during 2025. The results shall be reported as "PCB Total Dry Wt". Either congener-specific analysis or Aroclor analysis shall be used to determine the PCB concentration. The permittee may determine whether Aroclor or congener specific analysis is performed. Analyses shall be performed in accordance with Table EM in s. NR 219.04, Wis. Adm. Code and the conditions specified in Standard Requirements of this permit. PCB results shall be submitted by January 31, following the specified year of analysis.

**3.2.1.6 Lists 1, 2, 3, and 4**

<b>List 1 TOTAL SOLIDS AND METALS</b>
See the Monitoring Requirements and Limitations table above for monitoring frequency and limitations for the List 1 parameters
Solids, Total (percent)
Arsenic, mg/kg (dry weight)
Cadmium, mg/kg (dry weight)
Copper, mg/kg (dry weight)
Lead, mg/kg (dry weight)
Mercury, mg/kg (dry weight)
Molybdenum, mg/kg (dry weight)
Nickel, mg/kg (dry weight)
Selenium, mg/kg (dry weight)
Zinc, mg/kg (dry weight)

<b>List 2 NUTRIENTS</b>
See the Monitoring Requirements and Limitations table above for monitoring frequency for the List 2 parameters
Solids, Total (percent)
Nitrogen Total Kjeldahl (percent)
Nitrogen Ammonium (NH4-N) Total (percent)
Phosphorus Total as P (percent)
Phosphorus, Water Extractable (as percent of Total P)
Potassium Total Recoverable (percent)

**List 3**

**PATHOGEN CONTROL FOR CLASS B SLUDGE**

The permittee shall implement pathogen control as listed in List 3. The Department shall be notified of the pathogen control utilized and shall be notified when the permittee decides to utilize alternative pathogen control.

The following requirements shall be met prior to land application of sludge.

Parameter	Unit	Limit
Fecal Coliform*	MPN/gTS or CFU/gTS	2,000,000
<b>OR, ONE OF THE FOLLOWING PROCESS OPTIONS</b>		
Aerobic Digestion		Air Drying
Anaerobic Digestion		Composting
Alkaline Stabilization		PSRP Equivalent Process
* The Fecal Coliform limit shall be reported as the geometric mean of 7 discrete samples on a dry weight basis.		

**List 4**

**VECTOR ATTRACTION REDUCTION**

The permittee shall implement any one of the vector attraction reduction options specified in List 4. The Department shall be notified of the option utilized and shall be notified when the permittee decides to utilize an alternative option.

One of the following shall be satisfied prior to, or at the time of land application as specified in List 4.

Option	Limit	Where/When it Shall be Met
Volatile Solids Reduction	≥38%	Across the process
Specific Oxygen Uptake Rate	≤1.5 mg O <sub>2</sub> /hr/g TS	On aerobic stabilized sludge
Anaerobic bench-scale test	<17 % VS reduction	On anaerobic digested sludge
Aerobic bench-scale test	<15 % VS reduction	On aerobic digested sludge
Aerobic Process	>14 days, Temp >40°C and Avg. Temp > 45°C	On composted sludge
pH adjustment	>12 S.U. (for 2 hours) and >11.5 (for an additional 22 hours)	During the process
Drying without primary solids	>75 % TS	When applied or bagged
Drying with primary solids	>90 % TS	When applied or bagged
Equivalent Process	Approved by the Department	Varies with process
Injection	-	When applied
Incorporation	-	Within 6 hours of application

### 3.2.1.7 Daily Land Application Log

Daily Land Application Log		
Discharge Monitoring Requirements and Limitations		
The permittee shall maintain a daily land application log for biosolids land applied each day when land application occurs. The following minimum records must be kept, in addition to all analytical results for the biosolids land applied. The log book records shall form the basis for the annual land application report requirements.		
Parameters	Units	Sample Frequency
DNR Site Number(s)	Number	Daily as used
Outfall number applied	Number	Daily as used
Acres applied	Acres	Daily as used
Amount applied	As appropriate * /day	Daily as used
Application rate per acre	unit */acre	Daily as used
Nitrogen applied per acre	lb/acre	Daily as used
Method of Application	Injection, Incorporation, or surface applied	Daily as used

\*gallons, cubic yards, dry US Tons or dry Metric Tons

### 3.2.1.8 Sludge Monitoring for PFAS

Sampling shall occur for perfluoroalkyl and polyfluoroalkyl compounds (PFAS) listed in the table below and as indicated in sampling point sections above. Monitoring shall occur at each sample point when sludge is generated regardless of the end use (i.e. land applied, hauled to another facility, landfilled).

PERFLUOROALKYLCARBOXYLIC Acids (PFCAs)	
PFBA	Perfluorobutanoic acid
PFPeA	Perfluroropentanoic acid
PFHxA	Perfluorohexanoic acid
PFHpA	Perfluoroheptanoic acid
PFOA	Perfluorooctanoic acid
PFNA	Perfluorononanoic acid
PFDA	Perfluorodecanoic acid
PFUnA	Perfluroroundecanoic acid
PFDoA	Perfluorododecanoic acid
PFTriA	Perfluorotridecanoic acid
PFTeDA	Perfluorotetradecanoic acid
PERFLUOROALKYLSULFONIC Acids (PFSAs)	
PFBS	Perfluorobutane sulfonic acid
PFPeS	Perfluroropentane sulfonic acid
PFHxS	Perfluorohexane sulfonic acid
PFHpS	Perfluoroheptane sulfonic acid
PFOS	Perfluorooctane sulfonic acid



PFNS	Perfluorononane sulfonic acid
PFDS	Perfluorodecane sulfonic acid
PFDoS	Perfluorododecane sulfonic acid
TELOMER SULFONIC Acids	
4:2 FTSA	4:2 fluorotelomersulfonic acid
6:2 FTSA	6:2 fluorotelomersulfonic acid
8:2 FTSA	8:2 fluorotelomersulfonic acid
PERFLUOROOCETANCESULFONAMIDES (FOSAs)	
PFOSA	Perflurorooctane sulfonamide
N-MeFOSA	N-Methyl perfluorooctane sulfonamide
N-EtFOSA	N-Ethyl perfluorooctane sulfonamide
PERFLUOROOCETANCESULFONAMIDOACETIC Acids	
N-MeFOSAA	N-Methyl perfluorooctane sulfonamidoacetic acid
N-EtFOSAA	N-Ethyl perfluorooctane sulfonamidoacetic acid
NATIVE PERFLUOROOCETANCESULFONAMIDOETHANOLS (FOSEs)	
N-MeFOSE	N-Methyl perfluorooctane sulfonamideoethanol
N-EtFOSE	N-Ethyl perfluorooctane sulfonamideoethanol
PERFLUOROALKYLETHERCARBOXYLIC Acids (PFECAs)	
HFPO-DA	Hexafluoropropylene oxide dimer acid
DONA	4,8-dioxa-3H-perfluorononanoic acid
CHLORO-PERFLUOROALKYLSULFONATE	
F-53B Major	9-chloroehexadecafluoro-3-oxanone-1-sulfonic acid
F-53B Minor	11-chloroelcosafuoro-3-oxaundecane-1-sulfonic acid

Note: If WDNR Lab Certification removes a particular compound from the reporting list above and upon receiving written communication from the department, reporting for that compound is no longer required.

### 3.2.1.9 Sampling and Reporting Sludge Samples for PFAS

Representative sludge samples shall be collected at each sample point as listed. At minimum, liquid sludge storage/digesters should be thoroughly mixed prior to sampling. Cake sludge samples should consist of seven equal size discrete samples and be collected from different areas and depths then composited into one sample for laboratory analysis.

Note: If additional equipment is used for collecting sludge samples (i.e., shovels, compositing buckets, bottles, etc.), then a one-time equipment blank is recommended to be collected with the first sample. An equipment blank sample is collected by passing laboratory verified PFAS-free water over or through field sampling equipment before the collection of a representative sludge sample. The equipment blank result shall be reported on the annual Sludge Characteristics Form (3400-049) in the comment section when reporting PFAS concentrations in the sludge.

The permittee shall report each of the PFAS sludge monitoring results on the annual Sludge Characteristics and Monitoring Form (3400-049) as provided by the department. The permittee shall also report the summation of PFOS and PFOA on this same form. All results shall be reported in dry weight. The annual Sludge Characteristics and Monitoring Form (3400-049) are due January 31, of the year following the collection of the sludge samples.

The laboratory performing the analysis on any samples shall be certified for the applicable PFAS compounds in the solids matrix by the Wisconsin Laboratory Certification Program established under s. 299.11, Wis. Stats., and in accordance with s. NR 149.41, Wis. Adm. Code. If the EPA Office of Water publishes a 1600 series isotope dilution method for the analysis of PFAS in solids, the department recommends the use of the EPA method. The department may reject any sample results if results are produced by a laboratory that is not in compliance with certification requirements under ch. NR 149, Wis. Adm. Code.

### **3.2.1.10 PFAS Land Application Requirements**

The department recommends the landspreading and/or land application of sludge be done in a manner consistent with the most recent version of the “Interim Strategy for Land Application of Biosolids and Industrial Sludges containing PFAS”.

## 4 Schedules

### 4.1 Annual Water Quality Trading (WQT) Report

Required Action	Due Date
<b>Annual WQT Report:</b> Submit an annual WQT report that shall cover the first year of the permit term. The WQT report shall include the total number of pollutant credits used, the source of the pollution reduction credits, a summary of annual inspections performed, and identification of noncompliance or failure to implement any terms or conditions of the approved water quality trading plan.	01/31/2025
<b>Annual WQT Report #2:</b> Submit an annual WQT report that shall cover the previous year.	01/31/2026
<b>Annual WQT Report #3:</b> Submit an annual WQT report that shall cover the previous year.	01/31/2027
<b>Annual WQT Report #4:</b> Submit an annual WQT report that shall cover the previous year.	01/31/2028
<b>Annual WQT Report #5:</b> Submit the 5th annual WQT report. If the permittee wishes to continue to comply with phosphorus limits through WQT in subsequent permit terms, the permittee shall submit a revised WQT plan including a demonstration of credit need, compliance record of the existing WQT, and any additional practices needed to maintain compliance over time.	01/31/2029
<b>Annual WQT Report Required After Permit Expiration:</b> In the event that this permit is not reissued by the expiration date, the permittee shall continue to submit annual WQT reports by January 31 each year covering the total number of pollutant credits used, the source of the pollution reduction credits, a summary of annual inspection reports performed, and identification on noncompliance or failure to implement any terms or conditions of the approved water quality trading plan for the previous calendar year.	

### 4.2 Land Application Management Plan

A management plan is required for the land application system.

Required Action	Due Date
<b>Land Application Management Plan Submittal:</b> Submit a management plan to optimize the land application system performance and demonstrate compliance with ch. NR 204, Wis. Adm. Code, by the Due Date. This management plan shall 1) specify information on pretreatment processes (if any); 2) identify land application sites; 3) describe site limitations; 4) address vegetative cover management and removal; 5) specify availability of storage; 6) describe the type of transporting and spreading vehicle(s); 7) specify monitoring procedures; 8) track site loading; 9) address contingency plans for adverse weather and odor/nuisance abatement; and 10) include any other pertinent information. Once approved, all landspreading activities shall be conducted in accordance with the plan. Any changes to the plan must be approved by the Department prior to implementing the changes.	01/31/2025

## 5 Standard Requirements

**NR 205, Wisconsin Administrative Code:** The conditions in ss. NR 205.07(1) and NR 205.07(2), Wis. Adm. Code, are included by reference in this permit. The permittee shall comply with all of these requirements. Some of these requirements are outlined in the Standard Requirements section of this permit. Requirements not specifically outlined in the Standard Requirement section of this permit can be found in ss. NR 205.07(1) and NR 205.07(2).

### 5.1 Reporting and Monitoring Requirements

#### 5.1.1 Monitoring Results

Monitoring results obtained during the previous month shall be summarized and reported on a Department Wastewater Discharge Monitoring Report. The report may require reporting of any or all of the information specified below under 'Recording of Results'. This report is to be returned to the Department no later than the date indicated on the form. A copy of the Wastewater Discharge Monitoring Report Form or an electronic file of the report shall be retained by the permittee.

Monitoring results shall be reported on an electronic discharge monitoring report (eDMR). The eDMR shall be certified electronically by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The 'eReport Certify' page certifies that the electronic report form is true, accurate and complete.

If the permittee monitors any pollutant more frequently than required by this permit, the results of such monitoring shall be included on the Wastewater Discharge Monitoring Report.

The permittee shall comply with all limits for each parameter regardless of monitoring frequency. For example, monthly, weekly, and/or daily limits shall be met even with monthly monitoring. The permittee may monitor more frequently than required for any parameter.

#### 5.1.2 Sampling and Testing Procedures

Sampling and laboratory testing procedures shall be performed in accordance with Chapters NR 218 and NR 219, Wis. Adm. Code and shall be performed by a laboratory certified or registered in accordance with the requirements of ch. NR 149, Wis. Adm. Code. Groundwater sample collection and analysis shall be performed in accordance with ch. NR 140, Wis. Adm. Code. The analytical methodologies used shall enable the laboratory to quantitate all substances for which monitoring is required at levels below the effluent limitation. If the required level cannot be met by any of the methods available in NR 219, Wis. Adm. Code, then the method with the lowest limit of detection shall be selected. Additional test procedures may be specified in this permit.

#### 5.1.3 Recording of Results

The permittee shall maintain records which provide the following information for each effluent measurement or sample taken:

- the date, exact place, method and time of sampling or measurements;
- the individual who performed the sampling or measurements;
- the date the analysis was performed;
- the individual who performed the analysis;
- the analytical techniques or methods used; and
- the results of the analysis.

#### 5.1.4 Reporting of Monitoring Results

The permittee shall use the following conventions when reporting effluent monitoring results:

- Pollutant concentrations less than the limit of detection shall be reported as < (less than) the value of the limit of detection. For example, if a substance is not detected at a detection limit of 0.1 mg/L, report the pollutant concentration as < 0.1 mg/L.
- Pollutant concentrations equal to or greater than the limit of detection, but less than the limit of quantitation, shall be reported and the limit of quantitation shall be specified.
- For purposes of calculating NR 101 fees, a reporting limit of 2.0 mg/L for BOD<sub>5</sub> and 2.5 mg/L Total Suspended Solids shall be considered to be limits of quantitation.
- For the purposes of reporting a calculated result, average or a mass discharge value, the permittee may substitute a “0” (zero) for any pollutant concentration that is less than the limit of detection. However, if the effluent limitation is less than the limit of detection, the department may substitute a value other than zero for results less than the limit of detection, after considering the number of monitoring results that are greater than the limit of detection and if warranted when applying appropriate statistical techniques.
- If no discharge occurs through an outfall, flow related parameters (e.g. flow rate, hydraulic application rate, volume, etc.) should be reported as “0” (zero) at the required sample frequency specified for the outfall. For example: if the sample frequency is daily, “0” would be reported for any day during the month that no discharge occurred.

### **5.1.5 Compliance Maintenance Annual Reports**

Compliance Maintenance Annual Reports (CMAR) shall be completed using information obtained over each calendar year regarding the wastewater conveyance and treatment system. The CMAR shall be submitted and certified by the permittee in accordance with ch. NR 208, Wis. Adm. Code, by June 30, each year on an electronic report form provided by the Department.

In the case of a publicly owned treatment works, a resolution shall be passed by the governing body and submitted as part of the CMAR, verifying its review of the report and providing responses as required. Private owners of wastewater treatment works are not required to pass a resolution; but they must provide an Owner Statement and responses as required, as part of the CMAR submittal.

The CMAR shall be certified electronically by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The certification verifies that the electronic report is true, accurate and complete.

### **5.1.6 Records Retention**

The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings or electronic data records for continuous monitoring instrumentation, copies of all reports required by the permit, and records of all data used to complete the application for the permit for a period of at least 3 years from the date of the sample, measurement, report or application. All pertinent sludge information, including permit application information and other documents specified in this permit or s. NR 204.06(9), Wis. Adm. Code shall be retained for a minimum of 5 years.

### **5.1.7 Other Information**

Where the permittee becomes aware that it failed to submit any relevant facts in a permit application or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit such facts or correct information to the Department.

### **5.1.8 Reporting Requirements – Alterations or Additions**

The permittee shall give notice to the Department as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is only required when:

- The alteration or addition to the permitted facility may meet one of the criteria for determining whether a facility is a new source.
- The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification requirement applies to pollutants which are not subject to effluent limitations in the existing permit.
- The alteration or addition results in a significant change in the permittee's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use of disposal sites not reported during the permit application process nor reported pursuant to an approved land application plan. Additional sites may not be used for the land application of sludge until department approval is received.

## 5.2 System Operating Requirements

### 5.2.1 Noncompliance Reporting

Sanitary sewer overflows and sewage treatment facility overflows shall be reported according to the 'Sanitary Sewer Overflows and Sewage Treatment Facility Overflows' section of this permit.

The permittee shall report the following types of noncompliance by a telephone call to the Department's regional office within 24 hours after becoming aware of the noncompliance:

- any noncompliance which may endanger health or the environment;
- any violation of an effluent limitation resulting from a bypass;
- any violation of an effluent limitation resulting from an upset; and
- any violation of a maximum discharge limitation for any of the pollutants listed by the Department in the permit, either for effluent or sludge.

A written report describing the noncompliance shall also be submitted to the Department's regional office within 5 days after the permittee becomes aware of the noncompliance. On a case-by-case basis, the Department may waive the requirement for submittal of a written report within 5 days and instruct the permittee to submit the written report with the next regularly scheduled monitoring report. In either case, the written report shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times; the steps taken or planned to reduce, eliminate and prevent reoccurrence of the noncompliance; and if the noncompliance has not been corrected, the length of time it is expected to continue.

A scheduled bypass approved by the Department under the 'Scheduled Bypass' section of this permit shall not be subject to the reporting required under this section.

**NOTE:** Section 292.11(2)(a), Wisconsin Statutes, requires any person who possesses or controls a hazardous substance or who causes the discharge of a hazardous substance to notify the Department of Natural Resources immediately of any discharge not authorized by the permit. **The discharge of a hazardous substance that is not authorized by this permit or that violates this permit may be a hazardous substance spill. To report a hazardous substance spill, call DNR's 24-hour HOTLINE at 1-800-943-0003.**

### 5.2.2 Flow Meters

Flow meters shall be calibrated annually, as per s. NR 218.06, Wis. Adm. Code.

### 5.2.3 Raw Grit and Screenings

All raw grit and screenings shall be disposed of at a properly licensed solid waste facility or picked up by a licensed waste hauler. If the facility or hauler are located in Wisconsin, then they shall be licensed under chs. NR 500-555, Wis. Adm. Code.

### 5.2.4 Sludge Management

All sludge management activities shall be conducted in compliance with ch. NR 204 "Domestic Sewage Sludge Management", Wis. Adm. Code.

### **5.2.5 Prohibited Wastes**

Under no circumstances may the introduction of wastes prohibited by s. NR 211.10, Wis. Adm. Code, be allowed into the waste treatment system. Prohibited wastes include those:

- which create a fire or explosion hazard in the treatment work;
- which will cause corrosive structural damage to the treatment work;
- solid or viscous substances in amounts which cause obstructions to the flow in sewers or interference with the proper operation of the treatment work;
- wastewaters at a flow rate or pollutant loading which are excessive over relatively short time periods so as to cause a loss of treatment efficiency; and
- changes in discharge volume or composition from contributing industries which overload the treatment works or cause a loss of treatment efficiency.

### **5.2.6 Bypass**

This condition applies only to bypassing at a sewage treatment facility that is not a scheduled bypass, approved blending as a specific condition of this permit, a sewage treatment facility overflow or a controlled diversion as provided in the sections titled 'Scheduled Bypass', 'Blending' (if approved), 'SSO's and Sewage Treatment Facility Overflows' and 'Controlled Diversions' of this permit. Any other bypass at the sewage treatment facility is prohibited and the Department may take enforcement action against a permittee for such occurrences under s. 283.89, Wis. Stats. The Department may approve a bypass if the permittee demonstrates all the following conditions apply:

- The bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
- There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities or adequate back-up equipment, retention of untreated wastes, reduction of inflow and infiltration, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventative maintenance. When evaluating feasibility of alternatives, the department may consider factors such as technical achievability, costs and affordability of implementation and risks to public health, the environment and, where the permittee is a municipality, the welfare of the community served; and
- The bypass was reported in accordance with the Noncompliance Reporting section of this permit.

### **5.2.7 Scheduled Bypass**

Whenever the permittee anticipates the need to bypass for purposes of efficient operations and maintenance and the permittee may not meet the conditions for controlled diversions in the 'Controlled Diversions' section of this permit, the permittee shall obtain prior written approval from the Department for the scheduled bypass. A permittee's written request for Department approval of a scheduled bypass shall demonstrate that the conditions for bypassing specified in the above section titled 'Bypass' are met and include the proposed date and reason for the bypass, estimated volume and duration of the bypass, alternatives to bypassing and measures to mitigate environmental harm caused by the bypass. The department may require the permittee to provide public notification for a scheduled bypass if it is determined there is significant public interest in the proposed action and may recommend mitigation measures to minimize the impact of such bypass.

### **5.2.8 Controlled Diversions**

Controlled diversions are allowed only when necessary for essential maintenance to assure efficient operation. Sewage treatment facilities that have multiple treatment units to treat variable or seasonal loading conditions may shut down redundant treatment units when necessary for efficient operation. The following requirements shall be met during controlled diversions:

- Effluent from the sewage treatment facility shall meet the effluent limitations established in the permit. Wastewater that is diverted around a treatment unit or treatment process during a controlled diversion shall be recombined with wastewater that is not diverted prior to the effluent sampling location and prior to effluent discharge;
- A controlled diversion does not include blending as defined in s. NR 210.03(2e), Wis. Adm. Code, and as may only be approved under s. NR 210.12. A controlled diversion may not occur during periods of excessive flow or other abnormal wastewater characteristics;
- A controlled diversion may not result in a wastewater treatment facility overflow; and
- All instances of controlled diversions shall be documented in sewage treatment facility records and such records shall be available to the department on request.

### **5.2.9 Proper Operation and Maintenance**

The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance includes effective performance, adequate funding, adequate operator staffing and training as required in ch. NR 114, Wis. Adm. Code, and adequate laboratory and process controls, including appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems only when necessary to achieve compliance with the conditions of the permit.

### **5.2.10 Operator Certification**

The wastewater treatment facility shall be under the direct supervision of a state certified operator. In accordance with s. NR 114.53, Wis. Adm. Code, every WPDES permitted treatment plant shall have a designated operator-in-charge holding a current and valid certificate. The designated operator-in-charge shall be certified at the level and in all subclasses of the treatment plant, except laboratory. Treatment plant owners shall notify the department of any changes in the operator-in-charge within 30 days. Note that s. NR 114.52(22), Wis. Adm. Code, lists types of facilities that are excluded from operator certification requirements (i.e. private sewage systems, pretreatment facilities discharging to public sewers, industrial wastewater treatment that consists solely of land disposal, agricultural digesters and concentrated aquatic production facilities with no biological treatment).

## **5.3 Sewage Collection Systems**

### **5.3.1 Sanitary Sewage Overflows and Sewage Treatment Facility Overflows**

#### **5.3.1.1 Overflows Prohibited**

Any overflow or discharge of wastewater from the sewage collection system or at the sewage treatment facility, other than from permitted outfalls, is prohibited. The permittee shall provide information on whether any of the following conditions existed when an overflow occurred:

- The sanitary sewer overflow or sewage treatment facility overflow was unavoidable to prevent loss of life, personal injury or severe property damage;
- There were no feasible alternatives to the sanitary sewer overflow or sewage treatment facility overflow such as the use of auxiliary treatment facilities or adequate back-up equipment, retention of untreated wastes, reduction of inflow and infiltration, or preventative maintenance activities;
- The sanitary sewer overflow or the sewage treatment facility overflow was caused by unusual or severe weather related conditions such as large or successive precipitation events, snowmelt, saturated soil



conditions, or severe weather occurring in the area served by the sewage collection system or sewage treatment facility; and

- The sanitary sewer overflow or the sewage treatment facility overflow was unintentional, temporary, and caused by an accident or other factors beyond the reasonable control of the permittee.

### 5.3.1.2 Permittee Response to Overflows

Whenever a sanitary sewer overflow or sewage treatment facility overflow occurs, the permittee shall take all feasible steps to control or limit the volume of untreated or partially treated wastewater discharged, and terminate the discharge as soon as practicable. Remedial actions, including those in NR 210.21 (3), Wis. Adm. Code, shall be implemented consistent with an emergency response plan developed under the CMOM program.

### 5.3.1.3 Permittee Reporting

Permittees shall report all sanitary sewer overflows and sewage treatment overflows as follows:

- The permittee shall notify the department by telephone, fax or email as soon as practicable, but no later than 24 hours from the time the permittee becomes aware of the overflow;
- The permittee shall, no later than five days from the time the permittee becomes aware of the overflow, provide to the department the information identified in this paragraph using department form number 3400-184. If an overflow lasts for more than five days, an initial report shall be submitted within 5 days as required in this paragraph and an updated report submitted following cessation of the overflow. At a minimum, the following information shall be included in the report:
  - The date and location of the overflow;
  - The surface water to which the discharge occurred, if any;
  - The duration of the overflow and an estimate of the volume of the overflow;
  - A description of the sewer system or treatment facility component from which the discharge occurred such as manhole, lift station, constructed overflow pipe, or crack or other opening in a pipe;
  - The estimated date and time when the overflow began and stopped or will be stopped;
  - The cause or suspected cause of the overflow including, if appropriate, precipitation, runoff conditions, areas of flooding, soil moisture and other relevant information;
  - Steps taken or planned to reduce, eliminate and prevent reoccurrence of the overflow and a schedule of major milestones for those steps;
  - A description of the actual or potential for human exposure and contact with the wastewater from the overflow;
  - Steps taken or planned to mitigate the impacts of the overflow and a schedule of major milestones for those steps;
  - To the extent known at the time of reporting, the number and location of building backups caused by excessive flow or other hydraulic constraints in the sewage collection system that occurred concurrently with the sanitary sewer overflow and that were within the same area of the sewage collection system as the sanitary sewer overflow; and
  - The reason the overflow occurred or explanation of other contributing circumstances that resulted in the overflow event. This includes any information available including whether the overflow was unavoidable to prevent loss of life, personal injury, or severe property damage and whether there were feasible alternatives to the overflow.

**NOTE:** A copy of form 3400-184 for reporting sanitary sewer overflows and sewage treatment facility overflows may be obtained from the department or accessed on the department's web site at <http://dnr.wi.gov/topic/wastewater/SSOreport.html>. As indicated on the form, additional information may be submitted to supplement the information required by the form.

- The permittee shall identify each specific location and each day on which a sanitary sewer overflow or sewage treatment facility overflow occurs as a discrete sanitary sewer overflow or sewage treatment facility overflow occurrence. An occurrence may be more than one day if the circumstances causing the sanitary sewer overflow or sewage treatment facility overflow results in a discharge duration of greater than 24 hours. If there is a stop and restart of the overflow at the same location within 24 hours and the overflow is caused by the same circumstance, it may be reported as one occurrence. Sanitary sewer overflow occurrences at a specific location that are separated by more than 24 hours shall be reported as separate occurrences; and
- A permittee that is required to submit wastewater discharge monitoring reports under NR 205.07 (1) (r) shall also report all sanitary sewer overflows and sewage treatment facility overflows on that report.

#### **5.3.1.4 Public Notification**

The permittee shall notify the public of any sanitary sewer and sewage treatment facility overflows consistent with its emergency response plan required under the CMOM (Capacity, Management, Operation and Maintenance) section of this permit and s. NR 210.23 (4) (f), Wis. Adm. Code. Such public notification shall occur promptly following any overflow event using the most effective and efficient communications available in the community. At minimum, a daily newspaper of general circulation in the county(s) and municipality whose waters may be affected by the overflow shall be notified by written or electronic communication.

#### **5.3.2 Capacity, Management, Operation and Maintenance (CMOM) Program**

- The permittee shall have written documentation of the Capacity, Management, Operation and Maintenance (CMOM) program components in accordance with s. NR 210.23(4), Wis. Adm. Code. Such documentation shall be available for Department review upon request. The Department may request that the permittee provide this documentation or prepare a summary of the permittee's CMOM program at the time of application for reissuance of the WPDES permit.
- The permittee shall implement a CMOM program in accordance with s. NR 210.23, Wis. Adm. Code.
- The permittee shall at least annually conduct a self-audit of activities conducted under the permittee's CMOM program to ensure CMOM components are being implemented as necessary to meet the general standards of s. NR 210.23(3), Wis. Adm. Code.

#### **5.3.3 Sewer Cleaning Debris and Materials**

All debris and material removed from cleaning sanitary sewers shall be managed to prevent nuisances, run-off, ground infiltration or prohibited discharges.

- Debris and solid waste shall be dewatered, dried and then disposed of at a licensed solid waste facility.
- Liquid waste from the cleaning and dewatering operations shall be collected and disposed of at a permitted wastewater treatment facility.
- Combination waste including liquid waste along with debris and solid waste may be disposed of at a licensed solid waste facility or wastewater treatment facility willing to accept the waste.

### **5.4 Surface Water Requirements**

#### **5.4.1 Permittee-Determined Limit of Quantitation Incorporated into this Permit**

For pollutants with water quality-based effluent limits below the Limit of Quantitation (LOQ) in this permit, the LOQ calculated by the permittee and reported on the Discharge Monitoring Reports (DMRs) is incorporated by reference into this permit. The LOQ shall be reported on the DMRs, shall be the lowest quantifiable level practicable, and shall be no greater than the minimum level (ML) specified in or approved under 40 CFR Part 136 for the pollutant at the time this permit was issued, unless this permit specifies a higher LOQ.

### 5.4.2 Appropriate Formulas for Effluent Calculations

The permittee shall use the following formulas for calculating effluent results to determine compliance with average concentration limits and mass limits and total load limits:

**Weekly/Monthly/Six-Month/Annual Average Concentration** = the sum of all daily results for that week/month/six-month/year, divided by the number of results during that time period. [Note: When a six-month average effluent limit is specified for Total Phosphorus the applicable periods are May through October and November through April, except in cases of Water Quality Trading, wherein the applicable periods are January through June and July through December.]

**Weekly Average Mass Discharge (lbs/day):** Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the week.

**Monthly Average Mass Discharge (lbs/day):** Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the month.

**Six-Month Average Mass Discharge (lbs/day):** Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the six-month period. [Note: When a six-month average effluent limit is specified for Total Phosphorus the applicable periods are May through October and November through April.]

**Annual Average Mass Discharge (lbs/day):** Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the entire year.

**Total Monthly Discharge:** = monthly average concentration (mg/L) x total flow for the month (MG/month) x 8.34.

**Total Annual Discharge:** = sum of total monthly discharges for the calendar year.

**12-Month Rolling Sum of Total Monthly Discharge:** = the sum of the most recent 12 consecutive months of Total Monthly Discharges.

### 5.4.3 Effluent Temperature Requirements

**Weekly Average Temperature** – If temperature limits are included in this permit, Weekly Average Temperature shall be calculated as the sum of all daily maximum results for that week divided by the number of daily maximum results during that time period.

**Cold Shock Standard** – Water temperatures of the discharge shall be controlled in a manner as to protect fish and aquatic life uses from the deleterious effects of cold shock pursuant to Wis. Adm. Code, s. NR 102.28. ‘Cold Shock’ means exposure of aquatic organisms to a rapid decrease in temperature and a sustained exposure to low temperature that induces abnormal behavior or physiological performance and may lead to death.

**Rate of Temperature Change Standard** – Temperature of a water of the state or discharge to a water of the state may not be artificially raised or lowered at such a rate that it causes detrimental health or reproductive effects to fish or aquatic life of the water of the state pursuant to Wis. Adm. Code, s. NR 102.29.

### 5.4.4 Visible Foam or Floating Solids

There shall be no discharge of floating solids or visible foam in other than trace amounts.

### 5.4.5 Surface Water Uses and Criteria

In accordance with NR 102.04, Wis. Adm. Code, surface water uses and criteria are established to govern water management decisions. Practices attributable to municipal, industrial, commercial, domestic, agricultural, land development or other activities shall be controlled so that all surface waters including the mixing zone meet the following conditions at all times and under all flow and water level conditions:

- a) Substances that will cause objectionable deposits on the shore or in the bed of a body of water, shall not be present in such amounts as to interfere with public rights in waters of the state.

- b) Floating or submerged debris, oil, scum or other material shall not be present in such amounts as to interfere with public rights in waters of the state.
- c) Materials producing color, odor, taste or unsightliness shall not be present in such amounts as to interfere with public rights in waters of the state.
- d) Substances in concentrations or in combinations which are toxic or harmful to humans shall not be present in amounts found to be of public health significance, nor shall substances be present in amounts which are acutely harmful to animal, plant or aquatic life.

#### **5.4.6 Percent Removal**

During any 30 consecutive days, the average effluent concentrations of BOD<sub>5</sub> and of total suspended solids shall not exceed 15% of the average influent concentrations, respectively. This requirement does not apply to removal of total suspended solids if the permittee operates a lagoon system and has received a variance for suspended solids granted under NR 210.07(2), Wis. Adm. Code.

#### **5.4.7 *E. coli***

The monthly limit for *E. coli* shall be expressed as a geometric mean. In calculating the geometric mean, a value of 1 is used for any result of 0.

#### **5.4.8 Seasonal Disinfection**

Disinfection shall be provided from May 1 through September 30 of each year. Monitoring requirements and the limitations for Fecal Coliform (interim) and *E. coli* apply only during the period in which disinfection is required. Whenever chlorine is used for disinfection or other uses, the limitations and monitoring requirements for residual chlorine shall apply. A dechlorination process shall be in operation whenever chlorine is used.

#### **5.4.9 PFOS and PFOA Requirements**

The laboratory performing the analysis on any samples shall be certified for the applicable PFAS compounds in the aqueous matrix by the Wisconsin Laboratory Certification Program established under s. 299.11, Wis. Stats., in accordance with s. NR 149.41, Wis. Adm. Code. If the EPA Office of Water publishes a 1600 series isotope dilution method for the analysis of PFAS in wastewater, the department recommends the use of the EPA method.

The Department may reject any sample results if results are produced by a laboratory that is not in compliance with certification requirements under ch. NR 149, Wis. Adm. Code.

### **5.5 Land Application Requirements**

#### **5.5.1 Sludge Management Program Standards And Requirements Based Upon Federally Promulgated Regulations**

In the event that new federal sludge standards or regulations are promulgated, the permittee shall comply with the new sludge requirements by the dates established in the regulations, if required by federal law, even if the permit has not yet been modified to incorporate the new federal regulations.

#### **5.5.2 General Sludge Management Information**

The General Sludge Management Form 3400-48 shall be completed and submitted prior to any significant sludge management changes.

#### **5.5.3 Sludge Samples**

All sludge samples shall be collected at a point and in a manner which will yield sample results which are representative of the sludge being tested, and collected at the time which is appropriate for the specific test.

#### 5.5.4 Land Application Characteristic Report

Each report shall consist of a Characteristic Form 3400-49 and Lab Report. The Characteristic Report Form 3400-49 shall be submitted electronically by January 31 following each year of analysis.

Following submittal of the electronic Characteristic Report Form 3400-49, this form shall be certified electronically via the 'eReport Certify' page by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The 'eReport Certify' page certifies that the electronic report is true, accurate and complete. The Lab Report must be sent directly to the facility's DNR sludge representative or basin engineer unless approval for not submitting the lab reports has been given.

The permittee shall use the following convention when reporting sludge monitoring results: Pollutant concentrations less than the limit of detection shall be reported as < (less than) the value of the limit of detection. For example, if a substance is not detected at a detection limit of 1.0 mg/kg, report the pollutant concentration as < 1.0 mg/kg .

All results shall be reported on a dry weight basis.

#### 5.5.5 Calculation of Water Extractable Phosphorus

When sludge analysis for Water Extractable Phosphorus is required by this permit, the permittee shall use the following formula to calculate and report Water Extractable Phosphorus:

Water Extractable Phosphorus (% of Total P) =

$[\text{Water Extractable Phosphorus (mg/kg, dry wt)} \div \text{Total Phosphorus (mg/kg, dry wt)}] \times 100$

#### 5.5.6 Monitoring and Calculating PCB Concentrations in Sludge

When sludge analysis for "PCB, Total Dry Wt" is required by this permit, the PCB concentration in the sludge shall be determined using either congener-specific analysis or Aroclor analysis. The permittee may decide which of these analyses is performed. Analyses shall be performed in accordance with the following provisions and Table EM in s. NR 219.04, Wis. Adm. Code:

- If congener-specific analysis is employed: All PCB congeners shall be delineated. Non-detects shall be treated as zero. The values that are between the limit of detection (LOD) and the limit of quantitation shall be used when calculating the total value of all congeners. All results shall be added together and the total PCB concentration by dry weight reported.
- If Aroclor analysis is employed, reporting protocols, consistent with s. NR 106.07(6)(e), should be as follows: If all Aroclors are less than the LOD, then the Total PCB Dry Wt result should be reported as less than the highest LOD. If a single Aroclor is detected, then that is what should be reported for the Total PCB result. If multiple Aroclors are detected, they should be summed and reported as Total PCBs. If the LOD cannot be achieved after using the appropriate clean up techniques, a reporting limit that is achievable for the Aroclors or each congener for the sample shall be determined. This reporting limit shall be reported and qualified indicating the presence of an interference.

#### 5.5.7 Annual Land Application Report

Land Application Report Form 3400-55 shall be submitted electronically by January 31, each year whether or not non-exceptional quality sludge is land applied. Non-exceptional quality sludge is defined in s. NR 204.07(4), Wis. Adm. Code. Following submittal of the electronic Annual Land Application Report Form 3400-55, this form shall be certified electronically via the 'eReport Certify' page by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The 'eReport Certify' page certifies that the electronic report form is true, accurate and complete.

### 5.5.8 Other Methods of Disposal or Distribution Report

The permittee shall submit electronically the Other Methods of Disposal or Distribution Report Form 3400-52 by January 31, each year whether or not sludge is hauled, landfilled, incinerated, or exceptional quality sludge is distributed or land applied. Following submittal of the electronic Report Form 3400-52, this form shall be certified electronically via the ‘eReport Certify’ page by a responsible executive or municipal officer, manager, partner or proprietor as specified in s. 283.37(3), Wis. Stats., or a duly authorized representative of the officer, manager, partner or proprietor that has been delegated signature authority pursuant to s. NR 205.07(1)(g)2, Wis. Adm. Code. The ‘eReport Certify’ page certifies that the electronic report form is true, accurate and complete.

### 5.5.9 Approval to Land Apply

Bulk non-exceptional quality sludge as defined in s. NR 204.07(4), Wis. Adm. Code, may not be applied to land without a written approval letter or Form 3400-122 from the Department unless the Permittee has obtained permission from the Department to self approve sites in accordance with s. NR 204.06 (6), Wis. Adm. Code. Analysis of sludge characteristics is required prior to land application. Application on frozen or snow covered ground is restricted to the extent specified in s. NR 204.07(3) (1), Wis. Adm. Code.

### 5.5.10 Soil Analysis Requirements

Each site requested for approval for land application must have the soil tested prior to use. Each approved site used for land application must subsequently be soil tested such that there is at least one valid soil test in the four years prior to land application. All soil sampling and submittal of information to the testing laboratory shall be done in accordance with UW Extension Bulletin A-2100. The testing shall be done by the UW Soils Lab in Madison or Marshfield, WI or at a lab approved by UW. The test results including the crop recommendations shall be submitted to the DNR contact listed for this permit, as they are available. Application rates shall be determined based on the crop nitrogen recommendations and with consideration for other sources of nitrogen applied to the site.

### 5.5.11 Land Application Site Evaluation

For non-exceptional quality sludge, as defined in s. NR 204.07(4), Wis. Adm. Code, a Land Application Site Request Form 3400-053 shall be submitted to the Department for the proposed land application site. The Department will evaluate the proposed site for acceptability and will either approve or deny use of the proposed site. The permittee may obtain permission to approve their own sites in accordance with s. NR 204.06(6), Wis. Adm. Code.

### 5.5.12 Class B Sludge: Fecal Coliform Limitation

Compliance with the fecal coliform limitation for Class B sludge shall be demonstrated by calculating the geometric mean of at least 7 separate samples. (Note that a Total Solids analysis must be done on each sample). The geometric mean shall be less than 2,000,000 MPN or CFU/g TS. Calculation of the geometric mean can be done using one of the following 2 methods.

Method 1:

$$\text{Geometric Mean} = (X_1 \times X_2 \times X_3 \dots \times X_n)^{1/n}$$

Where X = Coliform Density value of the sludge sample, and where n = number of samples (at least 7)

Method 2:

$$\text{Geometric Mean} = \text{antilog}[(X_1 + X_2 + X_3 \dots + X_n) \div n]$$

Where X =  $\log_{10}$  of Coliform Density value of the sludge sample, and where n = number of samples (at least 7)

Example for Method 2

Sample Number	Coliform Density of Sludge Sample	$\log_{10}$
1	$6.0 \times 10^5$	5.78
2	$4.2 \times 10^6$	6.62
3	$1.6 \times 10^6$	6.20
4	$9.0 \times 10^5$	5.95
5	$4.0 \times 10^5$	5.60

6	$1.0 \times 10^6$	6.00
7	$5.1 \times 10^5$	5.71

The geometric mean for the seven samples is determined by averaging the  $\log_{10}$  values of the coliform density and taking the antilog of that value.

$$(5.78 + 6.62 + 6.20 + 5.95 + 5.60 + 6.00 + 5.71) \div 7 = 5.98$$

$$\text{The antilog of } 5.98 = 9.5 \times 10^5$$

### **5.5.13 Class B Sludge: Aerobic Digestion**

Agitate the sludge with air or oxygen to maintain an aerobic condition for a mean cell residence time and temperature between 40 days at 20° C and 60 days at 15° C.

### **5.5.14 Vector Control: Specific Oxygen Uptake Rate**

The specific oxygen uptake rate (SOUR) for aerobic sludge shall be equal to or less than 1.5 milligrams of oxygen per hour per gram of total solids on a dry weight basis, corrected to 20° Celsius. See Municipal Wastewater Sludge Guidance Memo #2 (Guidance Notes for Specific Oxygen Uptake Rates on Aerobically Digested Sludge).

### **5.5.15 Class B Sludge - Vector Control: Injection**

No significant amount of the sewage sludge shall be present on the land surface within one hour after the sludge is injected.

### **5.5.16 Class B Sludge - Vector Control: Incorporation**

Class B sludge shall be incorporated within 6 hours of surface application, or as approved by the Department.

## 6 Summary of Reports Due

FOR INFORMATIONAL PURPOSES ONLY

Description	Date	Page
Annual Water Quality Trading (WQT) Report -Annual WQT Report	January 31, 2025	16
Annual Water Quality Trading (WQT) Report -Annual WQT Report #2	January 31, 2026	16
Annual Water Quality Trading (WQT) Report -Annual WQT Report #3	January 31, 2027	16
Annual Water Quality Trading (WQT) Report -Annual WQT Report #4	January 31, 2028	16
Annual Water Quality Trading (WQT) Report -Annual WQT Report #5	January 31, 2029	16
Annual Water Quality Trading (WQT) Report -Annual WQT Report Required After Permit Expiration	See Permit	16
Land Application Management Plan -Land Application Management Plan Submittal	January 31, 2025	16
Compliance Maintenance Annual Reports (CMAR)	by June 30, each year	18
General Sludge Management Form 3400-48	prior to any significant sludge management changes	25
Characteristic Form 3400-49 and Lab Report	by January 31 following each year of analysis	26
Land Application Report Form 3400-55	by January 31, each year whether or not non-exceptional quality sludge is land applied	26
Other Methods of Disposal or Distribution Report Form 3400-52	by January 31, each year whether or not sludge is hauled, landfilled, incinerated, or exceptional quality sludge is distributed or land applied	27
Wastewater Discharge Monitoring Report	no later than the date indicated on the form	17

Report forms shall be submitted electronically in accordance with the reporting requirements herein. Any facility plans or plans and specifications for municipal, industrial, industrial pretreatment and non industrial wastewater systems shall be submitted to the Bureau of Water Quality, P.O. Box 7921, Madison, WI 53707-7921. All other submittals required by this permit shall be submitted to:  
South Central Region, 3911 Fish Hatchery Rd, Fitchburg, WI 53711-5397