Western Racine County Sewerage District – Adaptive Management Plan Request Supporting Information

Fox River Flows

To evaluate Adaptive Management (AM) at the Western Racine County Sewerage District (WRCSD), the average flow of the Fox River at WRCSD was estimated. The Pollutant Reduction Estimate Tool (PRESTO) from the Wisconsin Department of Natural Resources (WDNR) was used to estimate the watershed area and Fox River flow. As Watershed areas and Fox River flow percentiles were determined for several communities along the Fox River, as included in the Appendix. These data were then compared to the average Fox River flows reported in recently completed Adaptive Management Plan (AMPs) for Burlington and Mukwonago. In cases where an average flow was unavailable, the 33rd-percentile flow was used as an approximation of the average flow. Figure 1 demonstrates that this approximation was valid for all communities evaluated.



To confirm the relationship between watershed area and average flow of the Fox River, the average Fox River Flow was then plotted as a function of the watershed area. As seen in Figure 2, there was a linear relationship for all communities evaluated.





Upstream Fox River NR 217 Median Growing Season Phosphorus Concentration

The median growing season phosphorus concentration was then determined for the Fox River immediately upstream of the outfall at WRCSD. This upstream Fox River phosphorus concentration was determined to be 0.098 mg/L, based on 28-day rolling averages from August 2015 – July 2020. The full dataset is included in the Appendix.

Eligibility, Point of Compliance Phosphorus Level, and Ultimate Reductions Required

Although the upstream median concentration of 0.098 mg/L meets the Water Quality Criterion (WQC) of 0.100 mg/L, a mass balance determined that the receiving water (point of compliance) does not meet the WQC.

Per the Adaptive Management Technical Handbook, the first requirement for AM eligibility is whether "the receiving water is exceeding the applicable phosphorus criterion". The receiving water is determined at the confluence of the WRCSD effluent outfall and the Fox River. Based on Table 1, a mass balance shows that the receiving water, also known as the point of compliance, receives approximately 75,991 lb/yr of phosphorus loading. For the Fox River to meet the WQC of 0.100 mg/L, the loading cannot exceed 75,595 lb/yr. Therefore, the phosphorus loading exceeds the WQC limit, and ultimate reductions of 396 lb/yr would be required to meet the WQC. Therefore, WRCSD meets the first requirement of AM eligibility.

| Table 1: Reductions Required Based on Fox River Sampling | | | | | | | |
|--|------------|--------------------|------------------|------------|--|--|--|
| Fox River Sampling | Elow (MCD) | Phosphorus Loading | Phosphorus Conc. | % of Total | | | |
| (Aug 2015-Jul 2020) | Flow (MOD) | (lb/yr) | (mg/L) | Loading | | | |
| Sum Upstream | 247 | 73,725 | 0.098 | 97% | | | |
| WRCSD Effluent (2015-2020) | 1.2 | 2,266 | 0.62 | 3% | | | |
| Point of Compliance - Current | 248 | 75,991 | 0.101 | - | | | |
| Point of Compliance - Limit | 248 | 75,595 | 0.100 | - | | | |
| Ultimate Reductions Required | - | 396 | - | - | | | |

The second requirement for AM eligibility is based on whether filtration would be required to meet the new limit. Based on an upstream median concentration of 0.098 mg/L, the Water Quality Based Effluent Limit (WQBEL) at WRCSD would remain below 0.2 mg/L. As detailed in the Preliminary Compliance Alternatives Plan, WRCSD's effluent could not comply with a WQBEL below 0.2 mg/L without tertiary filtration or nonpoint source compliance alternatives. At WRCSD's design flow of 2.53 mgd and an estimated 7Q2 of 72 cfs, the WQBEL would be 0.137 mg/L. Therefore, WRCSD meets the second requirement of AM eligibility.

The third requirement for AM eligibility is based on whether nonpoint sources contribute at least 50% of the total phosphorus entering the receiving water. Based on the PRESTO report for WRCSD in the Appendix (Reach ID 200211805), it is most likely that nonpoint sources contribute approximately 65% of the loading at the point of compliance, with a possibility of up to 80% of the load estimated for Adaptive Management eligibility determinations. Therefore, more than 50% of the loading is derived from nonpoint sources, and WRCSD meets the third requirement for AM eligibility.

The final requirements for AM eligibility are based on WRCSD's 1) willingness to partner with other phosphorus contributors in its action area and 2) capability to meet an interim phosphorus limit of 0.60 mg/L. Based on its proposed AMP partners and its current effluent concentration of 0.62 mg/L, WRCSD is willing and able to meet these requirements. Therefore, WRCSD meets all requirements for AM eligibility.

Required Reductions – Permit Term 1

Based on Table 1, ultimate reductions of 396 lb/yr will be necessary to meet the WQC at the point of compliance. These ultimate reductions will be required by the end of the second permit term (Year 10 of the AMP). The WDNR specifies two calculations for determine the minimum reductions to occur by the end of the first permit term (Year 5 of the AMP).

Proportional Loading Minimum Reductions

As shown in Table 2, the first method is a proportional loading minimum reduction. In this method, the proportional phosphorus loading of WRCSD was determined to be 3%, as shown in Table 1. This proportion is then multiplied by the ultimate required reductions of 396 lb/yr to yield a product of 12 lb/yr. This minimum reduction is the absolute minimum reduction that the WDNR will accept to maintain continued eligibility for AM.

On-Track (50%) Minimum Reductions

The actual target first-term reductions will be at least 198 lb/yr, based on the on-track minimum reductions shown in Table 2. WDNR guidance from the AM Technical Handbook states that:

"Adaptive management applicants should consider offsetting more than the required amount when the overall water quality load reduction goal is far greater than the minimum reduction requirement or when the receiving water is likely to respond slowly to changes in land use in the watershed. In these scenarios, it is recommended to target 50% of the load reduction needed to meet water quality criteria, rather than the minimum offset required"

The ultimate reductions required are far greater than the proportional loading minimum reduction requirement. Therefore, at least half (198 lb/yr) of the ultimate reductions (396 lb/yr) will be targeted within the first permit term. Notably, these reductions will consist of both point source reductions as well as nonpoint source reductions. A proposed breakdown will be included in the Adaptive Management Plan.

| Table 2: Reductions Required | | | | | | |
|-------------------------------------|---------------------|-----------------|--|--|--|--|
| | % of Ultimate | Phosphorus | Sauraa | | | |
| | Reductions Required | Loading (lb/yr) | Source | | | |
| Ultimate Reductions | | 206 | Table 2: 396 lb/yr required for Fox River to | | | |
| Required | | 590 | meet WQC. | | | |
| Proportional Loading | 20/ | 12 | Table 2: WRCSD loading is 3% of Total | | | |
| Minimum Reduction | 5% | 12 | Loading to Point of Compliance. | | | |
| On-Track (50%) Minimum Reduction | | | AM Technical Handbook: 50% of ultimate | | | |
| | 50% | 198 | reductions required as minimum reduction | | | |
| | | | within first permit term. | | | |

WRCSD Adaptive Management Plan Action Area

The proposed WRCSD AMP Action Area is shown in Table 3 and Figure 3. It is anticipated that many opportunities for nonpoint source reductions will be available in the subwatersheds of the Wind Lake Drainage Canal (0304) and Goose Lake Branch Drainage Canal (0303). Other opportunities will be explored in the remaining subwatersheds. In addition, approximately 2.3 square miles of the Long Lake – Fox River Subwatershed (0707) will be removed from the existing Action Area for Burlington and added to the Action Area for the WRCSD AMP. This area is immediately adjacent to WRCSD, which will allow for the point of compliance (POC) to be downstream of WRCD's effluent outfall.

| Table 3: WRCSD AMP Action Area | | | | | | |
|----------------------------------|--------------|---------------|------------------|--|--|--|
| Subwatershed (HUC 12) | | Area (sq. mi) | % of Action Area | | | |
| Little Muskego Lake | 071200060301 | 13.6 | 9% | | | |
| Muskego Lake | 071200060302 | 20.1 | 14% | | | |
| Goose Lake Branch Drainage Canal | 071200060303 | 26.6 | 18% | | | |
| Wind Lake Drainage Canal | 071200060304 | 28.6 | 20% | | | |
| Village of Big Bend-Fox River | 071200060704 | 27.6 | 19% | | | |
| Tichigan Lake - Fox River | 071200060705 | 26.2 | 18% | | | |
| Long Lake - Fox River* | 071200060707 | 2.3 | 2% | | | |
| | | | | | | |
| WRCSD AMP Action Area | | 145.0 | | | | |

*Note: only 18% of 071200060707 is included in Action Area



Figure 3: WRCSD AMP Action Area

APPENDIX

City of Burlington PRESTO-Lite Watershed Delineation Report



| Avg. Annual Nonpoint Phosphorous Load (80% Confidence Interval) | 114,492 (51,001 - 257,020) lbs |
|---|--------------------------------|
| Number of Facilities (Individual Facility Information below) | 15 |
| Avg. Annual Point-source Phosphorous Load (2010 - 2012 total of all facilities) | 43,376lbs |
| Most Likely Point : Nonpoint Phosphorous Ratio | 27% : 73% |
| Low Estimate Point : Nonpoint Phosphorous Ratio (Adaptive Management) | 14% : 86% |
| | |

PRESTO-Lite Watershed Delineation Report - 7/29/2020 4:43

Western Racine County Sewerage District PRESTO-Lite Watershed Delineation Report



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City of Mukwonago PRESTO-Lite Watershed Delineation Report



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City of Waukesha PRESTO-Lite Watershed Delineation Report



| Avg. Annual Nonpoint Phosphorous Load (80% Confidence Interval) | 25,298 (10,788 - 59,324) lbs |
|---|------------------------------|
| Number of Facilities (Individual Facility Information below) | 4 |
| Avg. Annual Point-source Phosphorous Load (2010 - 2012 total of all facilities) | 28,885lbs |
| Most Likely Point : Nonpoint Phosphorous Ratio | 53% : 47% |
| Low Estimate Point : Nonpoint Phosphorous Ratio (Adaptive Management) | 33% : 67% |
| | |

PRESTO-Lite Watershed Delineation Report - 7/29/2020 5:01