Waste and Materials Management Study Group Meeting

Oct 7, 2021 @ 1:00 P.M.



Waste and Material Management Study Group meeting

Ag	el	nd	9
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1:00	Welcome, agenda review, notes review	Chad Doverspike & Meleesa Johnson
1:05	Action on charter	WMMSG members
1:15	Update from Recycling and Diversion Sub Battery Management	ocommittee: Karin Sieg

Solid Waste Interested Parties meeting

1:30	Welcome	Natasha Gwidt
1:35	WA Program updates	Kate Strom Hiorns
1:55	Waste and Materials Management Program financials	David Albino
2:10	Diversion updates and annual recycling data	Jennifer Semrau
2:30	CWD deer carcass compost project	Rob Michitsch (UWSP)
3:00	Department CWD deer carcass management updates	Dan Kroll
3:10	Waste characterization study results	Casey Lamensky
3:25	Wrap up and questions	Natasha Gwidt

Solid Waste Interested Parties (SWIP) Meeting

Oct 7, 2021 @ 1:30 P.M.



Waste and Material Management Study Group meeting

Agenda

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For landfill certification CEU credits for this meeting

Please direct message Casey Lamensky in the meeting chat or by email at Casey.Lamensky@Wisconsin.gov and provide

- first and last name
- meeting ID if different from your name
- operator certification number

Waste and Materials Management Program Updates

Kate Strom Hiorns

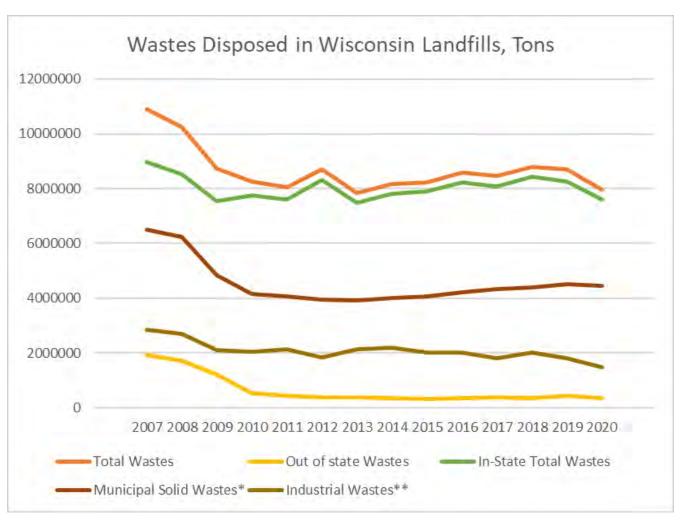
WA Program Updates

• Staffing changes in FY21 (7/1/20 – 6/30/21) and recent recruitments

- FY21 solid waste metrics:
 - 120 inspections at active landfills, 182 at closed landfills
 - 192 inspections at non-landfill recycling and solid waste facilities
 - 87 inspections at E-Cycle Program facilities
 - 258 total submittal/plan review decisions made
 - 46 social media posts, 38 newsletters, 5 press releases

WA Program Updates

- Waste generation and COVID – 2020 annual Tonnage
 - ~8% decrease from 2019 tonnage
 - Biggest decrease in industrial waste, but that continues an overall trend since 2007
 - Hard to determine direct correlation



Electronics and E-Cycle Rule

Scope: Define requirements for electronics collection, transportation, and recycling activities and codify E-Cycle policies

WA-11-19 web access:

https://dnr.wisconsin.gov/news/input/ProposedPermanent.html

Current status:

Requesting approval from Natural Resources Board 10/27

Coal Combustion Residuals Rule

Scope: Coal Combustion Residual (CCR) Landfills. Incorporating federal rule language into Wisconsin's current landfill regulations.

WA-17-19 web access:

https://dnr.wisconsin.gov/news/input/ProposedPermanent.html https://dnr.wisconsin.gov/topic/Waste/Laws.html (timeline)

Current Status: public hearing and comment period, draft rule available Public hearing Oct. 28, 2021 [PDF]

Fiscal Estimate & Economic Impact Analysis [PDF]
Draft Rule [PDF]

Landfill Operator Certification Rule

Scope: Allow third party administration of online operator certification examinations

WY-27-20 web access:

https://dnr.wisconsin.gov/news/input/ProposedPermanent.html

Current Status: Emergency rule is in place, permanent rule public hearing 10/12; Online exams likely starting this month

Recent policy and guidance updates

- Guidance for the Mass Disposal of Animal Carcasses in Landfills, WA-1915, May 2021
 - More on that later
- Resources for landfill owners and operators
 - https://dnr.wisconsin.gov/topic/Landfills/forms.html
 - Includes animal carcass guidance, updated stormwater management guidance, checklists
- Development on Landfills: change from exemption to approval and fee change
 - https://dnr.wisconsin.gov/topic/Landfills/development.html

Web Resources

- New review timelines on external website
 - https://dnr.wisconsin.gov/topic/Waste/Solid.html
 - https://dnr.wisconsin.gov/topic/Landfills/Siting.html
- Good resources already on website resources and FAQs
 - https://dnr.wisconsin.gov/topic/Landfills/operationFAQ.html
 - https://dnr.wisconsin.gov/topic/Landfills/MonitorFAQ.html
 - https://dnr.wisconsin.gov/topic/Landfills/SitingFAQ.html
 - https://dnr.wisconsin.gov/topic/Waste/SolidFAQ.html
 - https://dnr.wisconsin.gov/topic/Landfills/forms.html

Waste Characterization Study & Food Waste

Casey Lamensky covering study details later on

- EPA goal: cut food loss and waste in half by the year 2030
- W&MM Program focus on food waste reduction moving forward
- Please notify us of any local efforts and resources for food donation, diversion, composting, etc.

Solid Waste Program Revenue

David Albino

Annual update per NR 520.04(1)(d)(5)



Program Revenue Account Status

		FY19		FY20		FY21		FY22
		Actual		Actual		Actual	ı	Estimated
Opening Balance	\$	366,116	\$	1,126,904	\$	1,019,443	\$	536,620
Revenue Sources		FY19		FY20		FY21		FY22
SW landfill license surcharge	\$	1,059,706	\$	1,119,099	\$	1,068,239	\$	1,082,348
SW landfill licenses	\$	572,550	\$	507,257	\$	477,400	\$	519,069
SW C & T licenses	\$	364,490	\$	135,964	\$	393,173	\$	400,000
Facilities)	\$	122,210	\$	133,870	\$	131,230	\$	129,103
SW plan review fees	\$	420,555	\$	356,825	\$	435,510	\$	404,297
HW facilities licenses	\$	83,632	\$	96,000	\$	83,200	\$	167,611
HW transporter licenses	\$	73,200	\$	3,581	\$	73,097	\$	70,000
HW plan review fees	\$	-	\$	-	\$	-	\$	-
HW manifest fee	\$	65,880	\$	1,518	\$	-	\$	-
SW Facility Oper/Mgr Cert Fees	\$	37,300	\$	24,700	\$	36,689	\$	32,896
Misc. (i.e. IW / copying sales / printing)	\$	47,696	\$	43,820	\$	47,835	\$	46,450
Total Revenue	\$	2,847,219	\$	2,422,633	\$	2,746,373	\$	2,851,774
Total Available: (All Revenue Sources + Opening Balance)	\$	3,213,335	\$	3,549,537	\$	3,765,817	\$	3,388,395
			_				_	,
Total Expenditures						(3,220,446)		(2,800,000)
Total Expenditures & Budget Lapses	Ş	(2,323,503)	Ş	(2,642,997)	Ş	(3,220,446)	\$	(2,800,000)
DOA adjustments to A/R Accounts	ć	237,071	\$	112,903	\$	(8,750)	ć	113,741
Closing Balance			_	1,019,443	۶ \$		\$	702,136
Closing balance	<u>ې</u>	FY 19	ې	FY 20	<u>ې</u>	FY 21	7	FY 22

Program Revenue 20% Balance

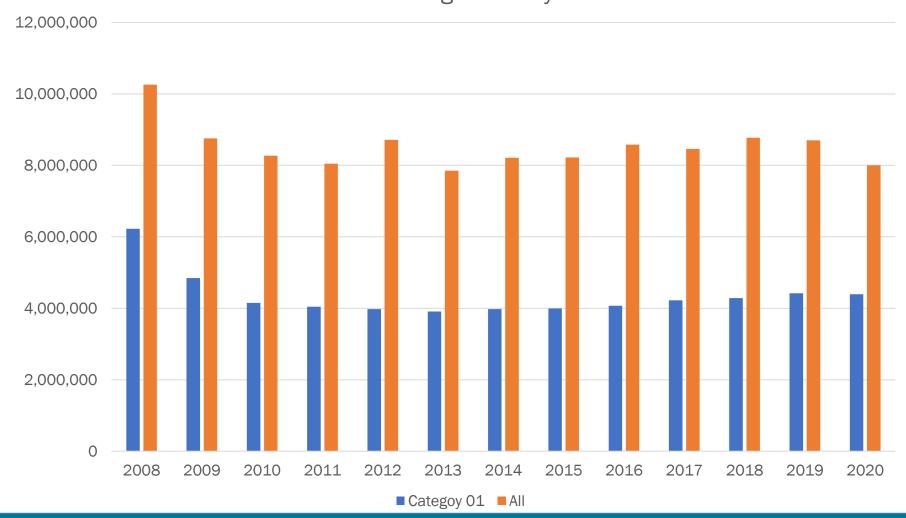
		(Denominator)					(1	Numerator)	(Ratio)		
Fiscal Year	Schedule	-	Authorized	Expenses		DOA Adjustments		PR EOY		Actual %		
		Ехр	enditure Level						Account Balance		(PR EOY Account Bal /	
										Auth. Exp. Level)		
FY17	\$ 2,591,700	\$	2,785,214	\$	(2,258,606)	\$	(279,904)	\$	246,704	8.86%	Actual	
FY18	\$ 2,591,700	\$	3,024,616	\$	(2,740,129)	\$	81,629	\$	366,116	12.10%	Actual	
FY19	\$ 2,591,700	\$	3,213,335	\$	(2,323,503)	\$	237,071	\$	1,126,904	35.07%	Actual	
FY20	\$ 2,728,600	\$	3,549,537	\$	(2,642,997)	\$	112,903	\$	1,019,443	28.72%	Actual	
FY21	\$ 2,728,600	\$	3,765,817	\$	(3,220,446)	\$	(8,750)	\$	536,620	14.25%	Actual	
FY22 - estimated	\$ 2,751,800	\$	3,388,395	\$	(2,800,000)	\$	113,741	\$	702,136	20.72%	Estimated	

If, for 3 consecutive fiscal years the PR Account Balance is >20% of the Authorized Expenditure Level, the DNR must propose rule revisions to lower the landfill license fee surcharge.

NR 520.04(1)(d)5

Landfill Tonnage

Landfill Tonnage – Yearly Totals



Recycling Data and Diversion Updates

Jennifer Semrau

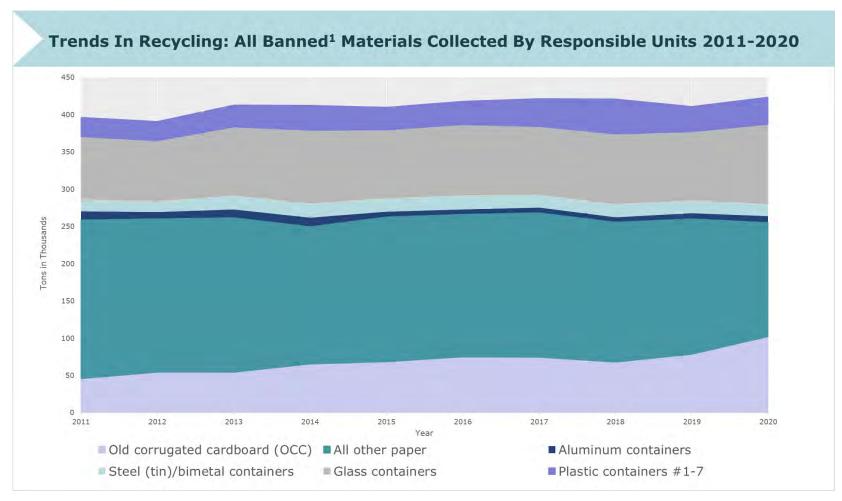
October 7, 2021

Recyclable Materials Collected by Wisconsin Responsible Units (in tons)

Mandatory Reporting - Banned ¹	2020	% Change from 2019
Old corrugated cardboard (OCC)	101,774	1 30.3%
All other paper	154,147	- -15.5%
Aluminum containers	7,787	1 11.5%
Steel (tin)/bimetal containers	15,573	↓ -10.1%
Glass containers	107,747	1 7.0%
Plastic containers #1-7	36,402	1 7.1%
Total Mandatory Reporting	423,431	1 3.0%
WI Population	5,879,284	10.3%
Per capita mandatory reporting (lbs per person)	144	1 2.7%

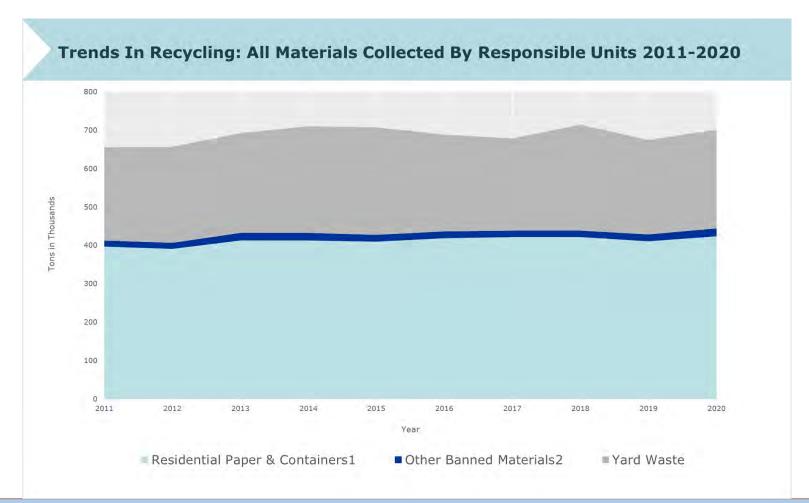
¹ Wisconsin Recycling Law bans these materials from landfills

Responsible Unit Data Trends: Mandatory Reporting- Banned Materials



¹Wisconsin Recycling Law bans these materials from landfills

Responsible Unit Data Trends: All Recyclables



¹Wisconsin Recycling Law bans these materials from landfills

²Includes electronics, major appliances, non-residential office paper, used lead acid batteries, used oil, used oil filters, and waste tires

Recyclable Materials Collected by Wisconsin Self-Certified MRFs (in tons)

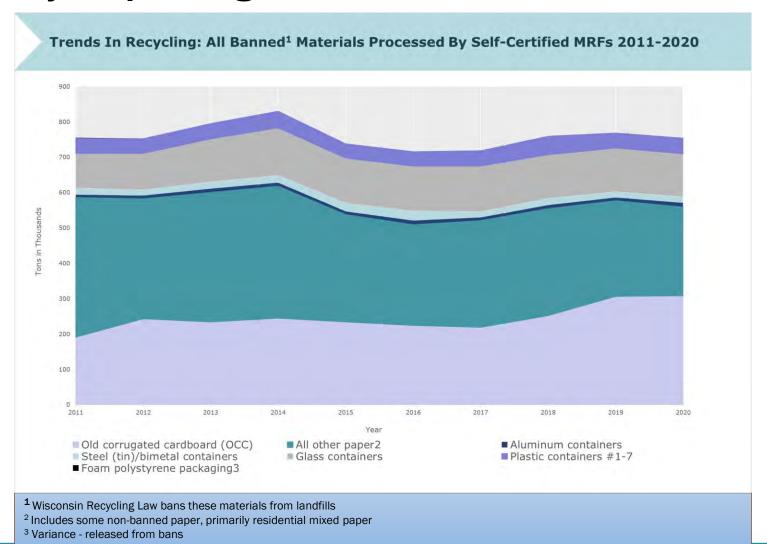
Mandatory Reporting - Banned ¹	2020	% Change from 2019
Old corrugated cardboard (OCC)	307,905	0.4%
All other paper ²	252,363	-7.0%
Aluminum containers	10,845	1 33.1%
Steel (tin)/bimetal containers	17,368	6.2%
Glass containers	121,432	-1.2%
Plastic containers #1-7	44,223	1.8%
Foam Polystyrene ³	2	9.6%
Total Mandatory Reporting	754,137	↓ -1.9%

¹Wisconsin Recycling Law bans these materials from landfills

² Includes some non-banned paper, primarily residential mixed paper

³ Variance - released from bans

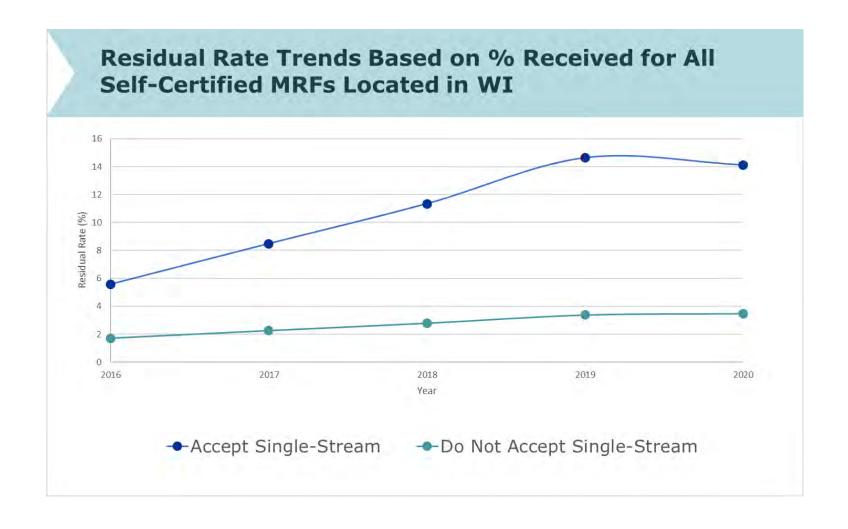
Self-Certified MRF Data Trends: Mandatory Reporting- Banned Materials



Residual Rates Based on % Received for All 2020 Self-Certified MRFs Located in WI



WI Self-Certified MRF Residual Rate Trends



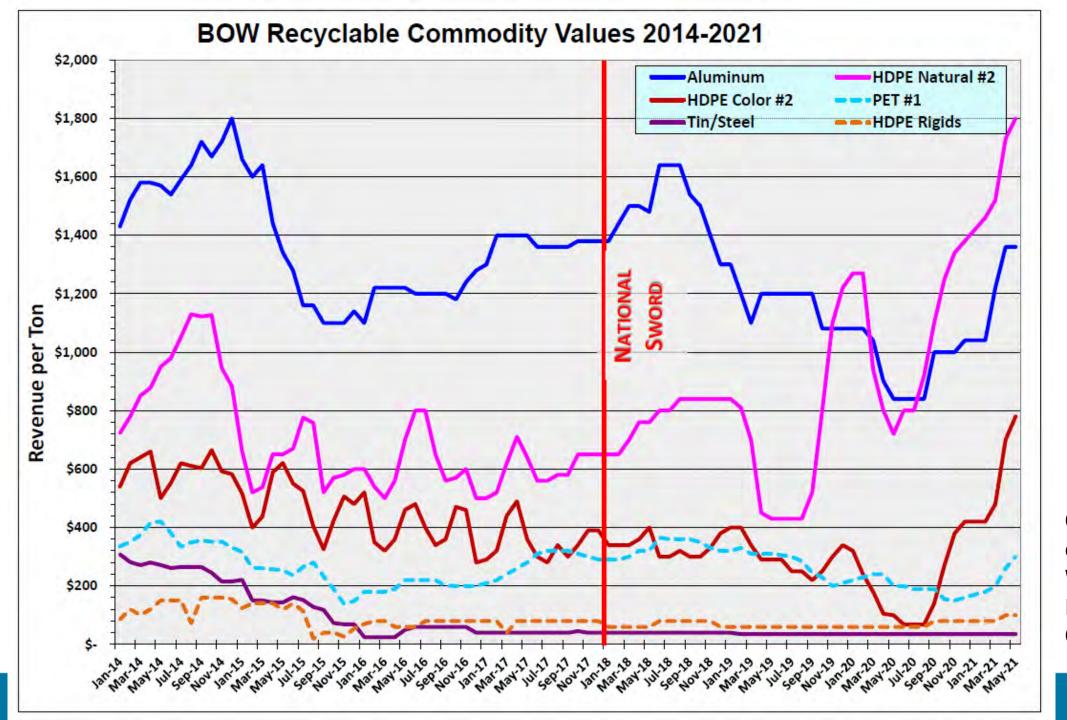
Top Recycling Story of the Moment: Commodity Values

Historic highs for a number of materials

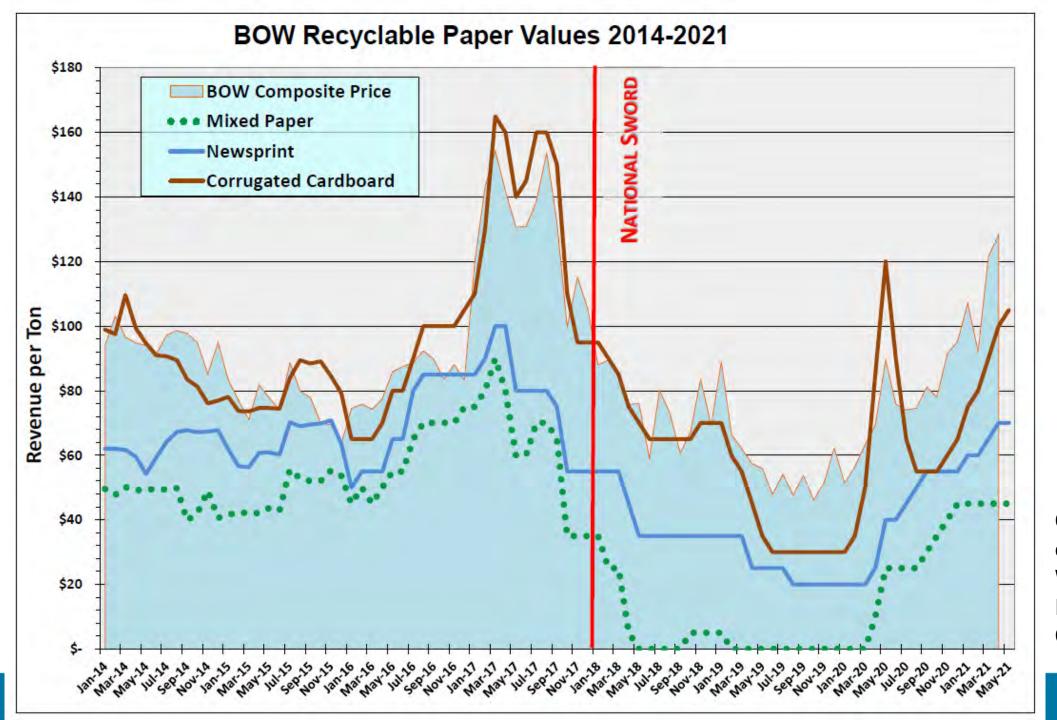
Demand exceeding supply for fiber, plastics

Pricing (Sept)

- OCC \$190/ton
- Mixed \$115/ton
- Aluminum \$1640/ton
- Steel \$35/ton
- PETE \$580/ton
- HDPE natural \$2260/ton
- HDPE color \$1260/ton



Courtesy of Mark Walter, Brown County



Courtesy of Mark Walter, Brown County

Legislative **Audit** Bureau Statewide Recycling Program **Audit**

Received LAB report last Nov.

Public hearing Feb. 2

Official DNR response by Apr. 1

Implementing recommendations

- Increased individual Responsible Unit (RU) evaluations
- Increased documentation of procedures
- Opening NR 544 Effective Recycling Programs

New recycling LTE: Eliza Kruszynski

Focus Areas



UTILIZING RESULTS OF WASTE CHARACTERIZATION STUDY (FOOD WASTE DIVERSION)



ANALYZING RESULTS OF HOUSEHOLD SURVEY



MULTI-FAMILY PROPERTY COMPLIANCE

Questions?

Jennifer Semrau

Jennifer.Semrau@wisconsin.gov

608-381-0960

Composting Deactivation of CWD Prions

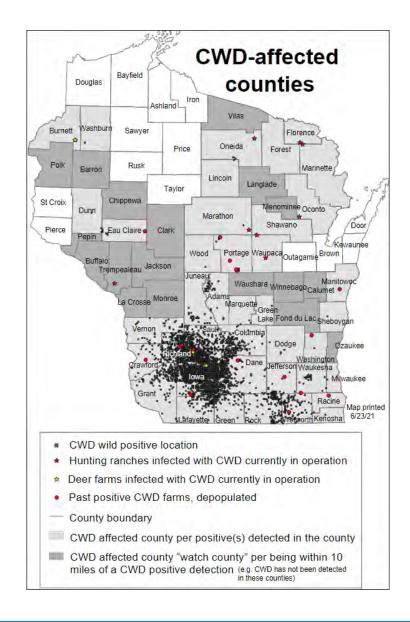
Rob Michitsch

Solid Waste Interested Parties Meeting

Carcass Management Updates
October 7, 2021
Dan Kroll – WDNR

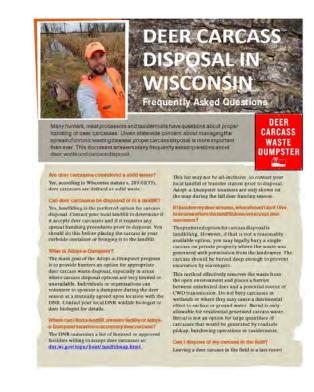
CWD in Wisconsin

- First discovered in Southwestern WI in 2002
- Current CWD in Wisconsin
 - 58 Affected/Watch Counties
 - 40 Counties with a wild and/or captive positive CWD deer documented
 - 32 Counties with a wild positive CWD deer documented
 - 10 Hunting Ranches/Deer Farms with positive CWD deer documented still in operation



Deer Waste Disposal Webpage

- https://dnr.wisconsin.gov/topi c/hunt/landfillmap.html
- Provides a list of licensed animal carcass haulers
- Resources on hauling and disposal
- Deer Carcass frequently asked questions document
- Interactive disposal locations map



for hunters. If no other option is available, hunters or other woody vegetation. may obtain landowner permission to dispose of site of harvest as possible. Anyone using this option should also place the carcass waste in a location where other deer and scavengers are unlikely to encounter it. Deer carcasses are solid waste, and it is illegal to dispose of waste on any public lands or roadways specialist for further details. Field dressing a deer and leaving the gut pile and associated animal parts on-site on public or Yes, because CWD can be spread to deer through contact with deer carcasses, it is crucial to minimize carcass movement, especially in CWDaffected areas. State statute requires that the head, spine and lymphoid tissues of deer harvested within a CWD-affected county shall not be moved or disposed of outside of the CWD-affected county of harvest unless it is brought to a licensed landfill, meat processor or taxidermist, the head brought to a CWD sampling station or to an adjacent county No. burial of collected road-killed deer is not allowed. Burying deer carcasses poses a threat to ground water quality. Road-killed deer need to be disposed of at a licensed landfill, renderer or

DNR-approved facility such as a transfer facility

Yes, road-killed deer may be left on the roadside in instances when only one deer is killed. There may be concerns about odor or unsightliness, but they are generally short-lived as the carcass

To avoid vehicle collisions with birds or othe animals feeding on the carcasses, road-killed deer should be moved to the far edge of the road right-of-way but not onto private property outside of the right-of-way. A reasonable effort should be made to obscure the deer carcass from the traveling public. Examples include moving the carcass at a 90-degree angle from the road so unbent grasses hide the carcass, or using bushes

Composting may be an option for commercial or done in counties unaffected by CWD. A license from the DNR is required for this type of

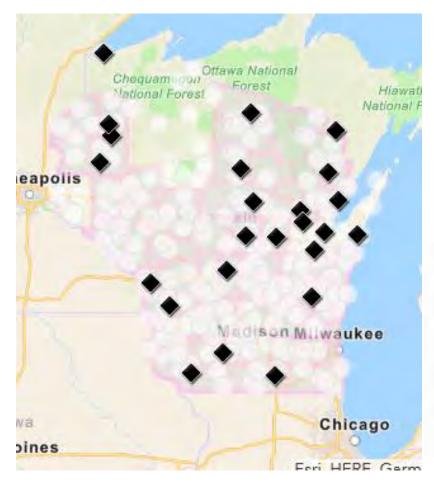
No. licensed meat processors and permitted taxidermists receiving deer carcasses mus dispose of all inedible parts and all parts of the spinal column, brain and lymphoid tissues in a properly permitted landfill or with a licensed enderer in accordance with s. NR 10.105(7)(c), Wis Adm. Code. Use of deer parts as bait for trapping as photography, is prohibited.

Find carcass disposal options near you: dnr.wi.gov/topic/hunt/landfillmap.htm

Find more information on chronic wasting diseas dnr.wi.gov, search "CWD."

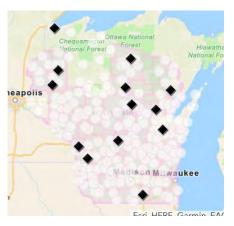
Dan Kroll, DNR waste management specialis 920-662-5488, daniel.kroll@wisconsin.gov

Deer Carcass Disposal Sites



- 13 Landfills
- 7 Transfer Stations
- 4 Adopt-A-Dumpster
- Additional dumpster locations will be added to the map as they become available





Landfills Accepting Deer Carcasses

https://dnr.wi.gov/topic/hunt/landfillmap.html

Adopt-a-Dumpster

- In 2021 the department received a USDA Grant in the amount of \$126,000 to support the Adopt-a-Dumpster and state funded dumpster programs.
- Two ways to participate
 - Donate Full Cost
 - AAD partners are responsible for all costs and guidelines associate with the dumpsters. The length of time
 the dumpster is available would be determined by the participant.
 - Donate Partial Cost through Cost Sharing
 - AAD partners can participate in a cost sharing option during the 2021 deer seasons.
 - Up to the first \$1000.00 of the invoice costs are shared 50/50. Any invoice costs over \$1000.00 are covered at 100%.
 - Cost sharing available in all counties for 2021, with up to 3 dumpsters per county.
- WDNR Contact Amanda Kamps, Wildlife Biologist (608)712-5280 or Amanda.Kamps@Wisconsin.gov

State Funded Dumpsters

- In areas where there are not sufficient disposal options the department will place dumpsters.
- 2021 Deer Season Goal
 - Have disposal options in each county to help prevent the spread of CWD.
 - Expand the dumpster program to have 3 disposal options in CWD counties.
- State funded dumpsters will be placed in mid/late October and will remain in place through the gun deer season.
- 2020 Deer Season Dumpsters
 - 6 dumpsters fully funded by AAD partner
 - 49 dumpsters funded by cost share
 - 40 dumpsters fully funded by department



USDA - APHIS

- USDA tested a horizontal grinder to manage mass animal mortality.
- 10 large dairy cows were ground with a mixture of wood chips.
- About half the amount of carbon is needed to compost if carcasses are ground.
- In 3 weeks, there was no notable tissue remaining.





Guidance for the Mass Disposal of Animal Carcasses in Landfills – WA1915

- Animal carcasses may be disposed of in MSW landfills provided they are disposed in accordance with the landfills Plan of Operation (PO).
- Carcasses must be immediately covered and compacted.
- A plan modification may be needed to accept mass volumes of carcasses if the amount requires the landfill to implement special handling requirements.
- Guidance provides recommended special handling procedures that can be incorporated into the PO.

Contact Information

Dan Kroll (920)401-1314

Daniel.Kroll@Wisconsin.gov

Waste Characterization Study Overview

Casey Lamensky

Stats:

- Contracted with SCS Engineers
- Sept.-Nov. '20 and March-April '21
- 15 host facilities (14 landfills and a transfer)
- Host landfills accept 72% of the state's landfilled MSW
- Focus on MSW and C&D waste

- GFL Hickory Meadows LF
- Brown County Transfer Station
- Outagamie County LF
- WM Ridgeview LF
- City of Superior Moccasin Mike LF
- WM Timberline Trail LF
- Dane County LF Site No.2 (Rodefeld)
- GFL Glacier Ridge LF
- WM Deer Track Park LF
- WM Metro RDF
- GFL Emerald Park LF
- WM Orchard Ridge LF
- Cranberry Creek LF
- GFL Seven Mike Creek LF
- La Crosse County LF



Process:

- Hand sorted and weighed 398 samples MSW from residential, commercial and industrial/ institutional sectors
- Visually inspected 659 samples of C&D waste
- Process similar to 2003 and 2009 studies though categories did change

- Waste was sorted into 85 categories
- Data statewide, by DNR region, and by sector
- Study cost \$335,000

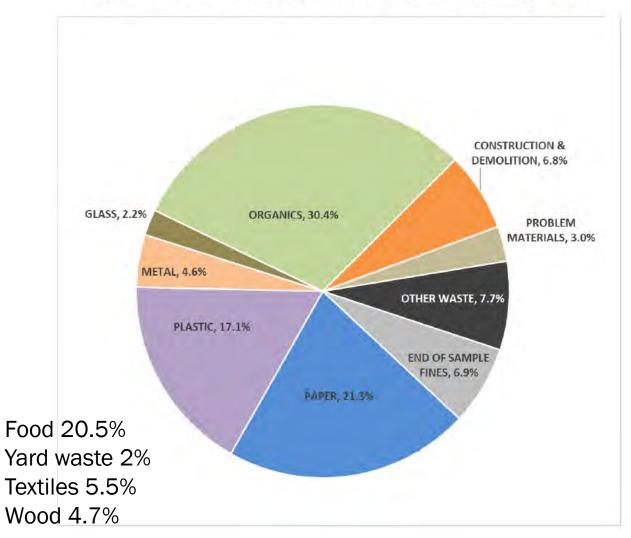
Interpreting results

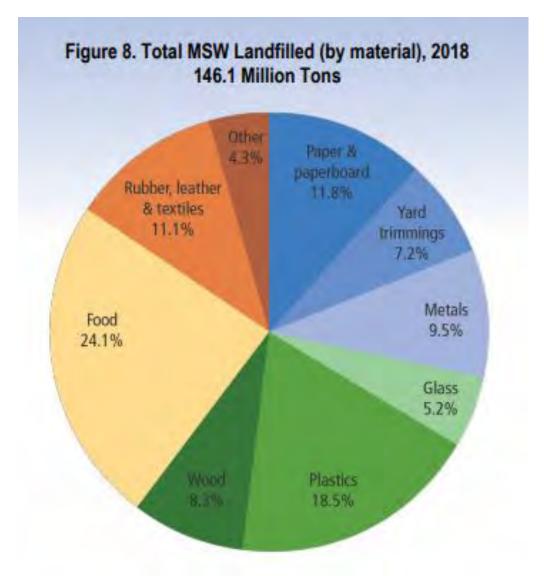
- Data by % composition and extrapolated to weight using the category 1 and category 25 landfill tonnage reports
- 2009 landfill tonnages (used for extrapolation): 3,973,345 tons
- 2020 landfill tons (used for extrapolation): 4,350,100 tons
- Data was likely impacted by the pandemic.

- Results are a picture of what was landfilled, not a picture of the waste stream
- For a comprehensive picture we have compost data, BU data and processing data. Recycling data available but is specific to facilities accepting multi materials or contracting with an RU.

Comparison to National Numbers

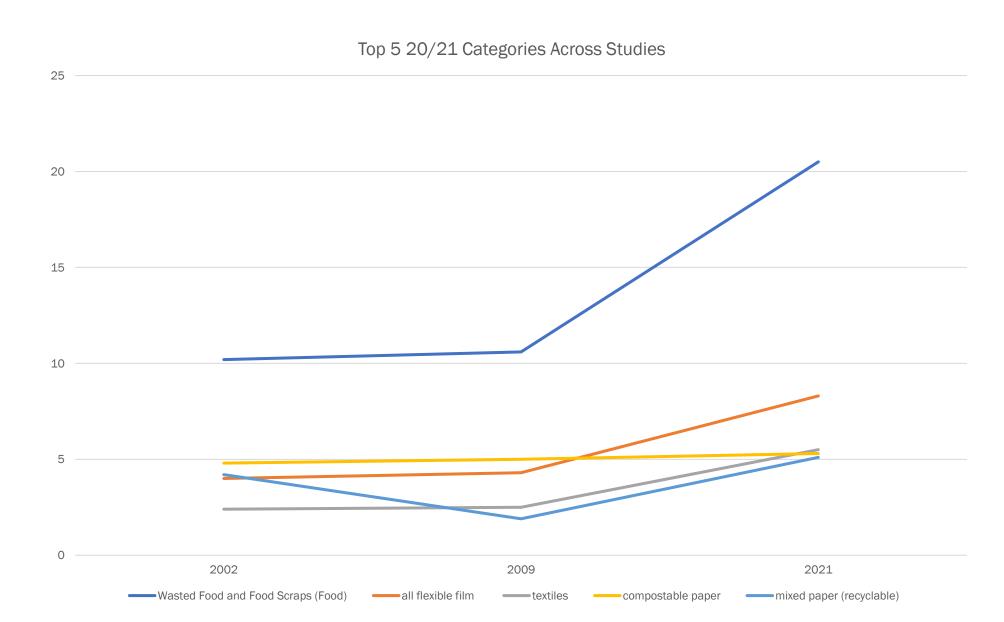
Exhibit 1. Overall Category 1 MSW Statewide Waste Composition





Results by type:

- The five largest components of the MSW landfill waste stream are:
 - 14.5% "wasted food" comprised of food items that are traditionally edible,
 - 7.2% "other flexible films" including flexible plastics like chip bags and granola bar wrappers,
 - 6% "food scraps" which are not traditionally edible food waste such as peels,
 - 5.5% "textiles" or cloth materials, and
 - 5.3% "compostable paper" which is paper that is not able to be recycled such as tissues or paper plates



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Table 3. Comparison of the Top 10 Category 25 CDD Material Components from 2009 and 2020-2021

2020-2021 Study Results		2009 Study Results ¹	
Material Component	Percent Composition	Material Component	Percent Composition
Other C&D (any other material used in home construction, not including wood, rock, brick, concrete, gypsum wallboard, shingles, PVC or ceramics/porcelain fixtures)	25.0%	Roofing Shingles (asphalt shingles tarpaper; also tarpaper from built-up roofing)	29.5%
Untreated Clean Dimensional Lumber (unpainted, untreated new or demolition dimensional lumber such as 2x4s, 2x6s, etc.; may contain nails or other trace contaminants)	11.5%	Rock, Concrete, Bricks (rock gravel, Portland cement mixtures (set or unset), fire-clay bricks, asphalt pavement)	13.2%
Roofing Shingles (asphalt shingles tarpaper; also tarpaper from built-up roofing)	10.0%	Painted/Stained Wood (wood that has had an external coating applied, such as paint or varnish in more than small amounts)	10.1%
Unpainted Engineered Wood (unpainted new or demolition scrap from sheet goods such as plywood, particle board, wafer board, oriented strand board and other residual materials used for sheathing and related construction uses)	8.7%	Clean Dimensional Lumber (unpainted, untreated new or demolition dimensional lumber such as 2x4s, 2x6s, etc.; may contain nails or other trace contaminants)	8.8%
Gypsum Wallboard - Demo (used gypsum drywall typically with paint, wallpaper or other finish coating)	6.5%	Other C & D (any other material used in home construction, not including wood, rock, brick, concrete, gypsum wallboard, shingles, PVC or ceramics/porcelain fixtures)	5.8%

Changes from 2009 to 2020

MSW:

- Food waste is 193% of the percent it was in the 2009 study
- Recyclable waste increased. In 2020 mixed paper #6 and uncoated cardboard #10 (by %)
- TVs reduced by 85%

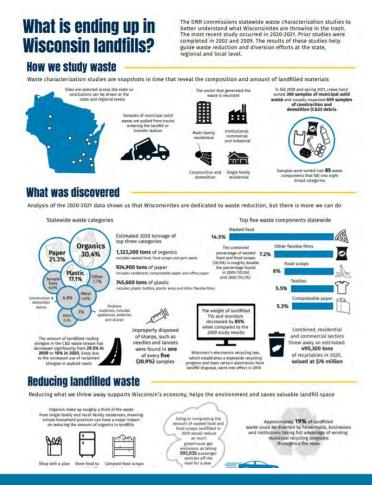
C&D:

 Shingles decreased from 30% to 10% of the construction and demolition waste stream



More info: DNR.wi.gov search "waste sort"

https://dnr.wisconsin.gov/topic/Recycling/studies.html



For landfill certification CEU credits for this meeting

Please direct message Casey Lamensky in the meeting chat or by email at Casey.Lamensky@Wisconsin.gov and provide

- first and last name
- meeting ID if different from your name
- operator certification number

Questions?

DNR.wi.gov search "SWIP"

Or

DNR.wi.gov search "WMM study group"

For slides from this meeting and information about future meetings

Casey.Lamensky@wisconsin.gov for questions