DRAFT 10/23/2025

The statement of scope for this rule, SS 033-25, was approved by the Governor on May 28, 2025, published in Register No. 834A1 on June 2, 2025, and approved by the Natural Resources Board on September 24, 2025. This rule was approved by the Governor on insert date.

ORDER OF THE STATE OF WISCONSIN NATURAL RESOURCES BOARD REPEALING, RENUMBERING, RENUMBERING AND AMENDING, AMENDING, AND CREATING RULES

The Wisconsin Natural Resources Board proposes an order to **repeal** NR 45.06 (4) (b) 1 and 45.13 (17) (e).; to **renumber** NR 45.075 (1) and (3), 45.12 (1) (b) 1. e. and f., 2. a., 4. a. to zb., 5. a. to L., n., o., and q. to v., 8. a., e., and f., (bm) 1. to 16., 18., 20., 21, 23. to 31., 35. to 49., and 51. to 64., and (c) 1., 4., and 7. to 10.; to **renumber and amend** NR 45.12 (1) (bm) 50.; to **amend** NR 45.01, 45.02 (1), 45.03 (13), (21), and (24), 45.04 (1) (b) 2., (c), and (d), (1s) (a) 2. and 2. (note), (b) 1., (2) (a) (intro.) and 1. and (b) (intro.), 1., and 2., (3) (am) 2., (i), (v), (w) (intro.) and 3., 45.05 (1) (b) and (d) (intro.) and (3) (e), 45.06 (2), (4) (a) and (b), and (6) (a), 45.08 (3), 45.09 (2) (intro.) and (a) 4., (c), and (4) (intro.), 45.095 (1) (intro.), 45.10 (1) (c), (h), (k), (o), and (p), (2) (c) and (d), and (2m) (c) and (d), and (5), 45.11 (9) (a), 45.12 (1) (bm) (intro.), (3) (b), and (4) (L), 45.13 (2) (c), (10) (b), (10m), and (17) (d) (title); and to **create** NR 1.80, 45.03 (8f) (c) and (18w), 45.12 (1) (c) 1m., 2., 4r., 5g., and 5r., and 45.13 (10m) (title) relating to minor changes to DNR property management regulations (the 2025 property management housekeeping rule).

FWP-22-24

Analysis Prepared by the Department of Natural Resources

1. Statute Interpreted:

The department has interpreted ss. 23.09 (2), 23.091, 23.11, 23.115, 23.117, 23.28, 23.33, 27.01, and 29.617, Stats., as authorizing the provisions in this rule.

2. Statutory Authority:

Sections 23.09 (2), 23.091, 23.11, 23.115, 23.117, 23.28, 23.33, 27.01, and 29.617, Stats., authorize this rule.

3. Explanation of Agency Authority:

The department has the authority under s. 23.09 (2), Stats., to promulgate rules and establish plans and projects for conservation, including establishing game and fish refuges, acquiring lands, and maintaining lands for conservation, habitat, research, scenic, historical and recreational purposes.

Section 23.091, Stats., authorizes the department to acquire, develop, operate and maintain state recreation areas and establish use zones and associated rules within state recreation areas.

Section 23.11, Stats., grants the department jurisdiction over department lands.

In s. 23.115, Stats., the department is directed to designate trails, campgrounds, picnic areas and other special use areas, and roads on department properties.

Section 23.117, Stats., allows the department to post trails as open to use by bicycles, electric scooters or electric personal assistive mobility devices, and requires the department to regularly patrol trails in state

parks and the Kettle Moraine state forest.

Section 23.28, Stats., authorizes the department to designate and regulate state natural areas, and restricts the department from allowing uses of state natural areas that are incompatible with the natural value of those areas.

Section 23.33, Stats., authorizes the department to regulate all-terrain vehicles and utility terrain vehicles in a manner consistent with the rules established in this section of statutes.

The state park system is established in s. 27.01, Stats., and that section grants the department acquisition, development and administration authority for the state park system. This includes authority in s. 27.01 (2) (j), Stats., to promulgate rules regulating the use of state parks. Furthermore, s. 27.01 (10) (b), Stats., allows the department to establish and operate campgrounds on department lands, and s. 27.01 (11), Stats., authorizes the department to establish a campground reservation system and promulgate rules associated with it. Section 27.01 (7) (e) 2., Stats., allows the department, through rulemaking, to authorize a vehicle admission receipt to be displayed by methods other than affixing the receipt to the windshield.

In s. 29.617, Stats., authority is granted to the department to acquire, lease, develop and maintain public hunting and fishing grounds.

In addition, general authority is granted by s. 227.11 (2) (a), Stats., to implement and interpret the statutory authority conferred to state agencies.

4. Related Statutes or Rules:

No related rules or statutes apply.

5. Plain Language Analysis:

Chapter NR 45, Wis. Adm. Code, encompasses department property management regulations that apply to a variety of lands, including the state park system, state forests, state wildlife areas, state fishery areas, and state natural areas. Regulations contained in ch. NR 45 address the protection of public safety, health and welfare, property usership, including allowable recreational activities, resource management and conservation, and special feature preservation on department-managed lands. This rule makes minor, remedial changes to the property management regulations in ch. NR 45 to improve the structure, clarity and accuracy of these regulations by clarifying existing rules, codifying existing policy, correcting errors and outdated language, updating points of reference, property names, and cross-references, updating definitions, adjusting the placement of provisions to enhance readability, and improving phraseology. In addition, multiple other chapters of administrative code contain provisions that relate to department-managed properties or interact with provisions in ch. NR 45, so this rule makes minor changes in a subset of those chapters as well.

This rule will not substantively affect existing policy, and would have minimal, if any, impact on visitors to department-managed lands.

SECTION 1 codifies the department's policy on integrated pest management for improved policy transparency. The department has already implemented this policy through an internal directive (manual code) for use on department lands.

SECTION 2 clarifies that ch. NR 45 applies to Department of Natural Resources lands, not all state lands, which may be under the supervision, management, or control of different state agencies.

SECTION 3 makes grammatical corrections to the applicability section of ch. NR 45.

SECTION 4 specifies and defines types of climbing activities, including rock climbing, ice climbing, and bouldering.

SECTION 5 simplifies the definition of "juvenile group" by removing unnecessary language relating to the type of campsites that juvenile groups occupy.

SECTION 6 creates a definition of "scrambling," which involves navigating over rocks but is not a form of climbing activity.

SECTION 7 corrects the name of Havenwoods State Forest and clarifies that ATVs and UTVs are treated similarly to snowmobiles and therefore are considered vehicles under ch. NR 45, consistent with s. 23.33, Stats.

SECTION 8 removes outdated terminology, makes language consistent with administrative code drafting standards, and clarifies that certain activities are allowed rather than permitted (permits are not required for these activities).

SECTION 9 updates language relating to plant species not regulated under ch. NR 40, clarifies that members of a registered camper's camping party are also allowed to remain on the property after closing hours, improves the structure of language relating to placement of trail cameras, corrects use of the passive voice, and makes language consistent with administrative code drafting standards.

SECTION 10 corrects the use of the passive voice, makes language consistent with administrative code drafting standards, and clarifies that certain activities are allowed rather than permitted (permits are not required for these activities).

SECTIONS 11 and 12 remove outdated language and merges two related provisions relating to Loop 1 of Pinewoods camp, where pets are not allowed. Pets are not prohibited in the group camp of Pinewoods.

SECTION 13 corrects a typographical error.

SECTIONS 14 and 15 move the definitions to the front of the "Natural Emergencies" section.

SECTION 16 corrects the use of the passive voice to more clearly identify the actor and action of the provision.

SECTION 17 clarifies that dead and down wood is a type of dead vegetation that can be used to construct hunting blinds on department property, corrects a spelling error, and corrects administrative code drafting issues and use of the passive voice to more clearly identify the actor and action of the provision.

SECTION 18 makes language consistent with administrative code drafting standards.

SECTION 19 clarifies language relating to the named occupant on the camping reservation being included in the camping party on a campsite, clarifies that members of a registered camper's camping party follow the same policies as the registered camper, clarifies that certain activities are allowed rather than permitted (permits are not required for these activities), removes obsolete language on extensions to camping permits and non-family groups, streamlines language on camping parties registered at equestrian campgrounds, corrects use of the passive voice to more clearly identify the actor and action of the

provision, and makes language consistent with administrative code drafting standards.

SECTION 20 corrects the use of the passive voice to more clearly identify the actor and action of the provision.

SECTIONS 21 to 74, 76 to 118, and 120 to 139 renumber provisions so that properties will be correctly alphabetized.

SECTION 75 removes details from property types from the introduction of the subsection; these details are superfluous.

SECTION 119 renumbers provisions so that properties will be correctly alphabetized and corrects the name of Capital Springs Recreation Area

SECTION 140 adds Baraboo Hills State Recreation Area, Belmont Mound State Park, Hoffman Hills State Recreation Area, and the Loew Lake and Mukwonago River units of Kettle Moraine State Forest to the list of properties with no admission fee.

SECTION 141 removes obsolete language on group camping on the north shore campground of Devil's Lake State Park because the facilities no longer exist, adjusts language relating to how the department marks trails requiring a trail pass to be more consistent with language used elsewhere in the chapter, fixes use of the passive voice to more clearly identify the actor and action of the provision, and corrects language to be consistent with administrative code drafting standards.

SECTION 142 corrects a geographical point of reference and specifies that written permission from the department is sufficient for scavenging golf balls at Peninsula State Park rather than requiring a permit.

SECTION 143 creates a title for this subsection to be consistent with other provisions.

SECTIONS 144 and 145 change the language from "Permitted" to "Allowable/allowed" because permits are not needed for the activities listed.

SECTION 146 removes an obsolete provision; picnicking and camping are already activities allowed at designated areas at Richard Bong.

6. Summary of, and Comparison with, Existing or Proposed Federal Statutes and Regulations:

No federal regulations apply. States have regulatory authority over properties under our management or ownership and state regulations do not conflict with regulations established in the Federal Register. None of these rule changes violate or conflict with the provisions established in the Federal Code of Regulations. These rules would not apply on federally owned or managed properties except where, by agreement, state natural areas have been established on federally owned properties by consent of a federal management authority.

7. If Held, Summary of Comments Received During Preliminary Comment Period and at Public Hearing on the Statement of Scope:

The department received one written comment during the preliminary comment period. That comment related to restoring generator operating hours at a specific department property to mitigate disturbance issues to property users. Because generator operating hours have never been established in administrative code, doing so in this rule would be a substantive rather than minor change.

8. Comparison with Similar Rules in Adjacent States:

Adjacent states establish rules and regulations for the management and use of state properties that are similar to Wisconsin. These rules and regulations protect public health and safety, balance multiple recreational uses of public lands, and help appropriately manage the natural resources and unique features of department properties.

9. Summary of Factual Data and Analytical Methodologies Used and How Any Related Findings Support the Regulatory Approach Chosen:

This rule includes minor changes to administrative code that support existing policies and property management goals. The changes in this rule have been compiled by members of the department's internal Public Lands Team and employees in the divisions of Fish, Wildlife and Parks, Forestry, and Public Safety and Resource Protection to improve the structure and clarity of administrative code.

10. Analysis and Supporting Documents Used to Determine the Effect on Small Business or in Preparation of an Economic Impact Report:

No economic impacts are expected as a result of these rule changes. These changes are minor in nature and will not substantively affect existing policy.

11. Effect on Small Business (initial regulatory flexibility analysis):

No effects on small business are anticipated as a result of these rule changes.

12. Agency Contact Person:

Meredith Penthorn 101 S. Webster St. Madison, WI 53703 Meredith.Penthorn@wisconsin.gov 608-267-9753

13. Place where comments are to be submitted and deadline for submission:

Written comments may be submitted at the public hearings, by regular mail, or email to:

Meredith Penthorn
Department of Natural Resources
P.O. Box 7921
Madison, WI 53707
Meredith.Penthorn@wisconsin.gov
608-267-9753

Comments may be submitted to the department contact person listed above or to DNRAdministrativeRulesComments@wisconsin.gov until the deadline given in the upcoming notice of public hearing. The notice of public hearing and deadline for submitting comments will be published in the Wisconsin Administrative Register and on the department's website, at https://dnr.wisconsin.gov/calendar/. Comments may also be submitted through the Wisconsin Administrative Rules Website at https://docs.legis.wisconsin.gov/code/chr/active.

RULE TEXT

SECTION 1. NR 1.80 is created to read:

NR 1.80 Policy on integrated pest management.

- (1) STATEMENT OF POLICY. It is the goal of the state of Wisconsin to promote the use of integrated pest management on all managed lands and waters in the state. Integrated pest management is a sustainable, science-based decision-making process that combines biological, cultural, physical, and chemical tools to identify, manage, and reduce risk from pests and pest management tools in a way that minimizes overall economic, health, and environmental risks.
- (2) DEFINITION. "Integrated pest management" means an ecosystem-based decision-making strategy informed by current, comprehensive information on pest life cycles and the interactions among pests and the environment that focuses on long-term suppression of pests or their damage and considers all the available pest control practices.
 - (3) OBJECTIVES. The department shall do all of the following:
- (a) Make information on integrated pest management widely available to resource managers, including state agencies.
 - (b) Use integrated pest management to control pests on department-managed lands and waters.
- (c) Promote integrated pest management through procurement and regulatory policies and other activities.

SECTION 2. NR 45.01 is amended to read:

NR 45.01 Purpose. The purpose of this chapter is to govern the conduct of visitors to statedepartment lands and to provide for the protection of the natural resources.

SECTION 3. NR 45.02 (1) is amended to read:

- **NR 45.02 (1)** Except when the context provides otherwise, this chapter applies to <u>anyall</u> of the following:
 - (a) All lands, structures, and property owned by the department.
 - (b) Lands owned by the state of Wisconsin which that are under the management, supervision, and control of the department.

(c) Lands under easement to or lease by the state of Wisconsin whichthat are under the management, supervision, and control of the department.

SECTION 4. NR 45.03 (8f) (c) is created to read:

NR 45.03 (8f) (c) 1. "Rock climbing" means climbing that is done entirely on rock with hands, feet, body, and specialized personal protective equipment, and commonly uses performance equipment like climbing shoes or chalk.

- 2. "Ice climbing" means a discipline of rock climbing using ice tools swung by hand and rigid soled mountaineering boots fitted with crampons to pierce ice for progress on a climb.
- 3. "Bouldering" means a discipline of rock climbing done on shorter formations and generally uses foam crash pads laid on the ground beneath the climbing surface instead of a rope, harness and anchor system to protect climbers in the event of a fall.

Note: Scrambling as defined in s. NR 45.03 (18w) is not considered a climbing activity.

SECTION 5. NR 45.03 (13) is amended to read:

NR 45.03 (13) "Juvenile group" means a group made up of juvenile members of an established organization and under the leadership of at least one competent, mature adult for each 10 juveniles in the group and using any number of camping units or occupying a group campground.

SECTION 6. NR 45.03 (18w) is created to read:

NR 45.03 (18w) "Scrambling" means the activity of moving up and over rocks or boulders that is performed without the use of gear or mats, without following predetermined routes, and without the use of safety equipment or specialized movement to mitigate the risk of falling.

SECTION 7. NR 45.03 (21) and (24) are amended to read:

NR 45.03 (21) "Southern state forests" means Havenwoods state forest preserve, Point Beach state forest and all units of the Kettle Moraine state forests.

(24) "Vehicle" means any motor vehicle, trailer, semitrailer, or mobile home and is further defined in s. 340.01 (74), Stats. For purposes of this chapter, a snowmobile is snowmobiles, all-terrain vehicles (ATVs) and utility terrain vehicles (UTVs) are considered to be a vehicle vehicles.

SECTION 8. NR 45.04 (1) (b) 2., (c), and (d) are amended to read:

NR 45.04 (1) (b) 2. The department may close, by posted notice, any land, structure, or property owned or administered by the state of Wisconsin and under the management, supervision, and control of the department. Closure may include prohibiting access for one or more types of activities and shall be implemented for the purpose of protecting public health, safety, and welfare, or for protection of natural resources or property as determined by the secretary. No person may enter or be in any building installation or area that may be locked or closed to public use or contrary to posted notice without a written permit from the property superintendent department. For gravel pits, all of the following apply:

- (c) Flying-related activities, including but not limited to, use of uncrewed aircraft systems, hang gliding, parasailing, hot air ballooning, land sailing, flying model airplanes or sky diving on state parks, state recreation areas, state natural areas, Kettle Moraine and Point Beach state forests and Lower Wisconsin state riverway, shall be restricted to areas posted for their use.
- (d) In-line skates or roller blades are <u>permittedallowed</u> on all public highways and paved trails under department management and supervision except where posted against such use.

SECTION 9. NR 45.04 (1s) (a) 2. and 2. (note) and (b) 1., (2) (a) (intro.) and 1. and (b) (intro.), 1., and 2., and (3) (am) 2., (i), (v), (w) (intro.) and 3. are amended to read:

NR 45.04 (1s) (a) 2. Herbaceous plant species that are listed as prohibited plant invasive species under s. NR 40.04 (2) (b), listed as restricted plant invasive species under s. NR 40.05 (2) (b), or considered non-restricted invasive species under s. NR 40.03 (1) unregulated non-native plant species that are not subject to the restrictions in ch. NR 40, may be removed without written permission or a permit issued under this chapter.

Note: A list of non-restricted invasive species is available on the department's website at https://dnr.wisconsin.gov/topic/Invasives/what.html. Possession, movement, and proper disposal of invasive species is regulated under ch. NR 40 and an invasive species permit issued under that chapter may be required unless the invasive plants are left or disposed of onsite.

(b) 1. Except as provided in subds. 2. and 3., a person may collect rocks, minerals, or fossil materials may be collected for noncommercial purposes, such as educational uses and personal collections, by hand or using a hand held rock hammer or similar device in accordance with written permission issued by the manager of the property on which the collecting is done. A collector may not remove more than 5 pounds of rock, mineral or fossil material per day from any property, with a maximum total of 50 pounds per year. The written permission may further limit the allowable methods and amounts of material collected.

- (2) (a) No person may enter or be within the boundaries of any state park, state recreation area, southern forest, forest campground, picnic area, beach, amphitheater, posted parking areas and specifically designated areas within the Lower Wisconsin state riverway between the hours of 11:00 p.m. and the following 6:00 a.m. except in any of the following circumstances:
 - 1. Registered campers Members of a registered camping party in or enroute to their designated campsites.
 - (b) Paragraph (a) does not apply to any person who for the sole purpose of fishing, does any of the following:
 - 1. Enters any of the locations listed in par. (a) prior to 11:00 p.m., or
 - 2. Enters any state park or state forest recreation area on the opening weekend of fishing season, or.
 - (3) (am) 2. No person may appear, bathe, sunbathe, <u>or walk while nude</u>, or otherwise be nude on any lands under the management, supervision, or control of the department. This does not apply to breastfeeding by nursing parents and does not apply in any of the following areas not open to public view: restrooms, bath houses, showers, changing facilities, or privately-owned camping units.
 - (i) *Metal detectors*. The use of metal detectors is prohibited No person may use a metal detector except by written permit issued by the property superintendent department.
 - (v) Campfires. On state properties where legally authorized campfires may be built, a person may gather wood that is both dead and down may be gathered from upland areas of the property for campfire use on the property without the need for a forest product permit. Driftwood or other dead and down wood located below the ordinary high watermark of the Willow, Turtle Flambeau, Rainbow, or Chippewa flowage is considered a natural feature that may not be removed or destroyed without written authorization from the department.
 - (w) A<u>No</u> person may place and leave trail cameras unattended overnight on department lands whenunless all of the following conditions are met:

3. The camera's location and entire available field of view is only limited to areas where hunting is allowed and is outside of designated use areas including designated trails, beaches, campgrounds, buildings, roads, water access points, and parking areas.

SECTION 10. NR 45.05 (1) (b) and (d) (intro.) and (3) (e) are amended to read:

NR 45.05 (1) (b) All vehicles shall stop Each operator of a vehicle shall stop the vehicle at a department property entrance stations station when such stop is ordered by department signs.

- (d) No person may park, stop, or leave standing, whether attended or unattended, any vehicle or watercraft in any of the following ways:
- (3) (e) Except where as provided in this paragraph or as otherwise provided in this chapter, bieyeles are prohibited on all no person may operate a bicycle on department lands except on public highways and areas or trails posted for their to allow bicycle use. Bicycles are permitted allowed in all areas, except where posted against such use, on the northern state forests, the Turtle-Flambeau and the Willow flowage scenic waters areas.

SECTION 11. NR 45.06 (2) and (4) (a) and (b) are amended to read:

NR 45.06 (2) Nothing in this section shall prohibit or restrict the use of dogs for hunting purposes in any area which is open to hunting. The use of dogs for dog trials and dog training shall be restricted to areas designated by the property superintendent department under permit procedures established in ch. NR 17.

- (4) (a) Pets are prohibited in Copper Culture and Heritage Hill state parks effective January 1, 1993.
- (b) Pets are prohibited in the following campgrounds effective January 1, 1993 Loop 1 of Pinewoods standard campground Southern Unit Kettle Moraine.

SECTION 12. NR 45.06 (4) (b) 1. is repealed.

SECTION 13. NR 45.06 (6) (a) is amended to read:

NR 45.06 (6) (a) Except as otherwise authorized by the department, no person may ride, lead, or fail to prevent any ungulate animal from being anywhere not posted open to their use. Ungulate animals are allowed in all areas, except where posted against such use, on the northern state forests or and the Turtle-Flambeau scenic waters area.

- **SECTION 14.** NR 45.075 (1) is renumbered NR 45.075 (1r).
- **SECTION 15.** NR 45.075 (3) is renumbered NR 45.075 (1g).
- SECTION 16. NR 45.08 (3) is amended to read:

NR 45.08 (3) No floating device, except coast guard approved life jackets and vests of proper size, properly worn and secured, is <u>permittedallowed</u> in or upon the water at any designated beach or pool in any state park, state recreation area or state forest when a lifeguard is on duty.

SECTION 17. NR 45.09 (2) (intro.) and (a) 4., (c), and (4) (intro.) are amended to read:

NR 45.09 (2) Except for blinds used exclusively for waterfowl hunting as provided in s. 29.327 (2), Stats., and s. NR 10.12 (12), and except for blinds constructed entirely of dead vegetation, including dead and down wood, found on the property, no person may do any of the following:

- (a) 4. <u>Portable A person may occupy and use portable tree stands and blinds may be occupied and used-while lawfully placed under subds.</u> 1. to 3.
- (c) Hunt from any ground blind during any open season or special hunt for hunting deer with firearms unless the outside of the blind displays a minimum of 144 square inches of material that is a solid highly visible color commonly referred to as blaze orange, florescent orange, or florescent blaze orange, or commonly referred to as bright pink or fluorescent pink and is visible 360 degrees around the blind. Blinds that are left unoccupied shall have the owner's customer identification number or name and address written in the English language attached to the outside of the blind in a conspicuous location near the entrance to the blind and be kept legible at all times.
 - (4) Nothing in this section shall prohibit any of the following:

SECTION 18. NR 45.095 (1) (intro.) is amended to read:

NR 45.095 (1) No person at a shooting range may do any of the following:

SECTION 19. NR 45.10 (1) (c), (h), (k), (o), (p) and (s), (2) (c) and (d), (2m) (c) and (d), and (5) are amended to read:

NR 45.10 (1) (c) A camping permit shall be obtained person shall obtain a camping permit prior to setting up camp, where permits are required.

(h) Any person without an advance camping reservation who is at a property may request a camping permit for a site to be occupied that day and one additional permit for the same time for another

camping party, provided he or she has all the required information for registration to obtain both camping permits. Any person making advance reservations for a camping permit may apply for additional permits for themselves or others, providing he or she has all the required information to obtain the camping permits. Each reservation mustshall have a named occupant. The named occupant shall be part of the camping party on that site. An occupant may not have more than one camping reservation or permit on any overlapping days at any department property. Group leaders and parents of juvenile campers may obtain permits for use by juvenile or adult groups. The person to whom the campsite is registered shall be part of the camping party on that site. A person with an advance camping reservation may not advertise or otherwise present to the public an offer to transfer the reservation to another party, nor may a reserved campsite be transferred to another party resulting in any profit without written permission from the department.

- (k) The department reserves the right to reject or cancel camping reservations when necessary to protect either campers or the natural resources, or when <u>members of a registered eamperscamping party</u> are found to be in violation of any statute or administrative rule.
- (o) No person may use standard campground shower facilities in any state park or forest unless that person is a <u>member of a registered campercamping party</u>.
- (p) When camping at designated campsites at the northern flowage properties, the campsite shall be occupied by the camping party shall occupy the campsite on the first night camping equipment occupies the site, and the campsite may not be left unoccupied by the camping party for more than one night of the permit period.
- (2) (c) Extension within the 14-day limit may be granted on camping permits if the site is available. Extension may be obtained up to the day prior to expiration of the camping permit during posted office hours at the state park or forest campgrounds. Extensions The department may grant extensions beyond the 14-day limit, for up to 7 days, may be granted on camping permits in a calendar year when camping prior to Memorial Day weekend or after Labor Day weekend if the site is available. An extension may be obtained up to the day prior to expiration of the camping permit during posted office hours at the state park or forest campgrounds.
- (d) No person may park any motor vehicle outside the parking area designated at each campsite. No person may park more than 2 motor vehicles in the parking area of any standard campsite, except that as many as 6 motorcycles are permitted allowed for members of a camping party registered as a non-family group.

- (2m) (c) No more than 10 persons may be permitted are allowed at each designated backpack campsite in the Kettle Moraine state forest. A party may not camp for more than one consecutive night at each designated backpack campsite in the Kettle Moraine state forest.
- (d) No more than one camping party is permitted allowed at a backpack campsite in state parks, recreation areas, other state forests offering these backpack campsites and boat-in campsites. Except as provided in par. (c), no camping party consisting of a non-family group may exceed 6 persons on a backpack campsite and no family group may exceed a family and two guests.
- (5) EQUESTRIAN CAMPGROUNDS. Registered campers A camping party registered at an equestrian campground shall be accompanied by an equine or part of a camping with another registered camping party that is accompanied by an equine and intendintends to use equestrian-related amenities at a campground the property. A campsite may be registered by a camping party not accompanied by an equine if that camping party is camping with another camping party with equine which are being used by both camping parties. The property manager has the authority to allow any registered campers to stay in the equestrian campground if there is no other family camping available.

SECTION 20. NR 45.11 (9) (a) is amended to read:

- NR 45.11 (9) (a) Within the boundaries of state parks, air boats may not be operated no person may operate an air boat on lands and waters including wetlands under the supervision, management or control of the department unless air boat use is specifically authorized by the property master plan.
- SECTION 21. NR 45.12 (1) (b) 1. e. is renumbered NR 45.12 (1) (b) 1. br.
- **SECTION 22.** NR 45.12 (1) (b) 1. f. is renumbered NR 45.12 (1) (b) 1. bg.
- SECTION 23. NR 45.12 (1) (b) 2. a. is renumbered NR 45.12 (1) (b) 2. c.
- SECTION 24. NR 45.12 (1) (b) 4. a. is renumbered NR 45.12 (1) (b) 4. tm.
- SECTION 25. NR 45.12 (1) (b) 4. b. is renumbered NR 45.12 (1) (b) 4. um.
- SECTION 26. NR 45.12 (1) (b) 4. c. is renumbered NR 45.12 (1) (b) 4. em.
- SECTION 27. NR 45.12 (1) (b) 4. d. is renumbered NR 45.12 (1) (b) 4. wm.
- SECTION 28. NR 45.12 (1) (b) 4. e. is renumbered NR 45.12 (1) (b) 4. zr.
- SECTION 29. NR 45.12 (1) (b) 4. f. is renumbered NR 45.12 (1) (b) 4. bm.
- SECTION 30. NR 45.12 (1) (b) 4. g. is renumbered NR 45.12 (1) (b) 4. xm.

- SECTION 31. NR 45.12 (1) (b) 4. h. is renumbered NR 45.12 (1) (b) 4. gm.
- SECTION 32. NR 45.12 (1) (b) 4. i. is renumbered NR 45.12 (1) (b) 4. hm.
- SECTION 33. NR 45.12 (1) (b) 4. j. is renumbered NR 45.12 (1) (b) 4. im.
- SECTION 34. NR 45.12 (1) (b) 4. k. is renumbered NR 45.12 (1) (b) 4. om.
- SECTION 35. NR 45.12 (1) (b) 4. L. is renumbered NR 45.12 (1) (b) 4. vm.
- SECTION 36. NR 45.12 (1) (b) 4. m. is renumbered NR 45.12 (1) (b) 4. Lm.
- SECTION 37. NR 45.12 (1) (b) 4. n. is renumbered NR 45.12 (1) (b) 4. mm.
- SECTION 38. NR 45.12 (1) (b) 4. o. is renumbered NR 45.12 (1) (b) 4. ym.
- SECTION 39. NR 45.12 (1) (b) 4. p. is renumbered NR 45.12 (1) (b) 4. nm.
- SECTION 40. NR 45.12 (1) (b) 4. q. is renumbered NR 45.12 (1) (b) 4. pm.
- SECTION 41. NR 45.12 (1) (b) 4. r. is renumbered NR 45.12 (1) (b) 4. fm.
- **SECTION 42.** NR 45.12 (1) (b) 4. s. is renumbered NR 45.12 (1) (b) 4. qm.
- SECTION 43. NR 45.12 (1) (b) 4. t. is renumbered NR 45.12 (1) (b) 4. cm.
- SECTION 44. NR 45.12 (1) (b) 4. u. is renumbered NR 45.12 (1) (b) 4. am.
- SECTION 45. NR 45.12 (1) (b) 4. v. is renumbered NR 45.12 (1) (b) 4. rm.
- SECTION 46. NR 45.12 (1) (b) 4. w. is renumbered NR 45.12 (1) (b) 4. sm.
- SECTION 47. NR 45.12 (1) (b) 4. x. is renumbered NR 45.12 (1) (b) 4. zm.
- SECTION 48. NR 45.12 (1) (b) 4. y. is renumbered NR 45.12 (1) (b) 4. km.
- SECTION 49. NR 45.12 (1) (b) 4. z. is renumbered NR 45.12 (1) (b) 4. zg.
- SECTION 50. NR 45.12 (1) (b) 4. za. is renumbered NR 45.12 (1) (b) 4. jm.
- SECTION 51. NR 45.12 (1) (b) 4. zb. is renumbered NR 45.12 (1) (b) 4. dm.
- SECTION 52. NR 45.12 (1) (b) 5. a. is renumbered NR 45.12 (1) (b) 5. um.
- SECTION 53. NR 45.12 (1) (b) 5. b. is renumbered NR 45.12 (1) (b) 5. nm.
- SECTION 54. NR 45.12 (1) (b) 5. c. is renumbered NR 45.12 (1) (b) 5. km.
- SECTION 55. NR 45.12 (1) (b) 5. d. is renumbered NR 45.12 (1) (b) 5. mm.
- SECTION 56. NR 45.12 (1) (b) 5. e. is renumbered NR 45.12 (1) (b) 5. im.

- SECTION 57. NR 45.12 (1) (b) 5. f. is renumbered NR 45.12 (1) (b) 5. qm.
- SECTION 58. NR 45.12 (1) (b) 5. g. is renumbered NR 45.12 (1) (b) 5. rm.
- SECTION 59. NR 45.12 (1) (b) 5. h. is renumbered NR 45.12 (1) (b) 5. sm.
- SECTION 60. NR 45.12 (1) (b) 5. i. is renumbered NR 45.12 (1) (b) 5. fm.
- SECTION 61. NR 45.12 (1) (b) 5. j. is renumbered NR 45.12 (1) (b) 5. Lm.
- SECTION 62. NR 45.12 (1) (b) 5. k. is renumbered NR 45.12 (1) (b) 5. om.
- SECTION 63. NR 45.12 (1) (b) 5. L. is renumbered NR 45.12 (1) (b) 5. em.
- SECTION 64. NR 45.12 (1) (b) 5. n. is renumbered NR 45.12 (1) (b) 5. cm.
- SECTION 65. NR 45.12 (1) (b) 5. o. is renumbered NR 45.12 (1) (b) 5. gm.
- SECTION 66. NR 45.12 (1) (b) 5. q. is renumbered NR 45.12 (1) (b) 5. hm.
- SECTION 67. NR 45.12 (1) (b) 5. r. is renumbered NR 45.12 (1) (b) 5. dm.
- SECTION 68. NR 45.12 (1) (b) 5. s. is renumbered NR 45.12 (1) (b) 5. tm.
- SECTION 69. NR 45.12 (1) (b) 5. t. is renumbered NR 45.12 (1) (b) 5. bm.
- SECTION 70. NR 45.12 (1) (b) 5. u. is renumbered NR 45.12 (1) (b) 5. jm.
- SECTION 71. NR 45.12 (1) (b) 5. v. is renumbered NR 45.12 (1) (b) 5. am.
- SECTION 72. NR 45.12 (1) (b) 8. a. is renumbered NR 45.12 (1) (b) 8. ar.
- SECTION 73. NR 45.12 (1) (b) 8. e. is renumbered NR 45.12 (1) (b) 8. am.
- SECTION 74. NR 45.12 (1) (b) 8. f. is renumbered NR 45.12 (1) (b) 8. ag.
- SECTION 75. NR 45.12 (1) (bm) (intro.) is amended to read:

NR 45.12 (1) (bm) The following state parks, recreation areas, forest recreation areas and state natural areas are designated by the department as areas in which vehicle admission receipts are required, except as otherwise provided, from January 1 through December 31:

- SECTION 76. NR 45.12 (1) (bm) 1. is renumbered NR 45.12 (1) (bm) 16m.
- SECTION 77. NR 45.12 (1) (bm) 2. is renumbered NR 45.12 (1) (bm) 40m.
- SECTION 78. NR 45.12 (1) (bm) 3. is renumbered NR 45.12 (1) (bm) 34m.
- SECTION 79. NR 45.12 (1) (bm) 4. is renumbered NR 45.12 (1) (bm) 42m.

- SECTION 80. NR 45.12 (1) (bm) 5. is renumbered NR 45.12 (1) (bm) 23m.
- SECTION 81. NR 45.12 (1) (bm) 6. is renumbered NR 45.12 (1) (bm) 55m.
- SECTION 82. NR 45.12 (1) (bm) 7. is renumbered NR 45.12 (1) (bm) 56m.
- SECTION 83. NR 45.12 (1) (bm) 8. is renumbered NR 45.12 (1) (bm) 46m.
- SECTION 84. NR 45.12 (1) (bm) 9. is renumbered NR 45.12 (1) (bm) 22m.
- SECTION 85. NR 45.12 (1) (bm) 10. is renumbered NR 45.12 (1) (bm) 41m.
- SECTION 86. NR 45.12 (1) (bm) 11. is renumbered NR 45.12 (1) (bm) 44m.
- SECTION 87. NR 45.12 (1) (bm) 12. is renumbered NR 45.12 (1) (bm) 52m.
- SECTION 88. NR 45.12 (1) (bm) 13. is renumbered NR 45.12 (1) (bm) 24m.
- SECTION 89. NR 45.12 (1) (bm) 14. is renumbered NR 45.12 (1) (bm) 21m.
- SECTION 90. NR 45.12 (1) (bm) 15. is renumbered NR 45.12 (1) (bm) 14m.
- SECTION 91. NR 45.12 (1) (bm) 16. is renumbered NR 45.12 (1) (bm) 4m.
- SECTION 92. NR 45.12 (1) (bm) 18. is renumbered NR 45.12 (1) (bm) 57m.
- SECTION 93. NR 45.12 (1) (bm) 20. is renumbered NR 45.12 (1) (bm) 26m.
- SECTION 94. NR 45.12 (1) (bm) 21. is renumbered NR 45.12 (1) (bm) 27m.
- SECTION 95. NR 45.12 (1) (bm) 23. is renumbered NR 45.12 (1) (bm) 58m.
- SECTION 96. NR 45.12 (1) (bm) 24. is renumbered NR 45.12 (1) (bm) 38m.
- SECTION 97. NR 45.12 (1) (bm) 25. is renumbered NR 45.12 (1) (bm) 5m.
- SECTION 98. NR 45.12 (1) (bm) 26. is renumbered NR 45.12 (1) (bm) 11m.
- SECTION 99. NR 45.12 (1) (bm) 27. is renumbered NR 45.12 (1) (bm) 12m.
- SECTION 100. NR 45.12 (1) (bm) 28. is renumbered NR 45.12 (1) (bm) 20m.
- SECTION 101. NR 45.12 (1) (bm) 29. is renumbered NR 45.12 (1) (bm) 32m.
- SECTION 102. NR 45.12 (1) (bm) 30. is renumbered NR 45.12 (1) (bm) 54m.
- SECTION 103. NR 45.12 (1) (bm) 31. is renumbered NR 45.12 (1) (bm) 18m.
- SECTION 104. NR 45.12 (1) (bm) 35. is renumbered NR 45.12 (1) (bm) 10m.

- SECTION 105. NR 45.12 (1) (bm) 36. is renumbered NR 45.12 (1) (bm) 45m.
- SECTION 106. NR 45.12 (1) (bm) 37. is renumbered NR 45.12 (1) (bm) 1m.
- SECTION 107. NR 45.12 (1) (bm) 38. is renumbered NR 45.12 (1) (bm) 3m.
- SECTION 108. NR 45.12 (1) (bm) 39. is renumbered NR 45.12 (1) (bm) 8m.
- SECTION 109. NR 45.12 (1) (bm) 40. is renumbered NR 45.12 (1) (bm) 6m.
- SECTION 110. NR 45.12 (1) (bm) 41. is renumbered NR 45.12 (1) (bm) 7m.
- SECTION 111. NR 45.12 (1) (bm) 42. is renumbered NR 45.12 (1) (bm) 25m.
- SECTION 112. NR 45.12 (1) (bm) 43. is renumbered NR 45.12 (1) (bm) 35m.
- SECTION 113. NR 45.12 (1) (bm) 44. is renumbered NR 45.12 (1) (bm) 36m.
- SECTION 114. NR 45.12 (1) (bm) 45. is renumbered NR 45.12 (1) (bm) 37m.
- SECTION 115. NR 45.12 (1) (bm) 46. is renumbered NR 45.12 (1) (bm) 47m.
- SECTION 116. NR 45.12 (1) (bm) 47. is renumbered NR 45.12 (1) (bm) 49m.
- SECTION 117. NR 45.12 (1) (bm) 48. is renumbered NR 45.12 (1) (bm) 53m.
- SECTION 118. NR 45.12 (1) (bm) 49. is renumbered NR 45.12 (1) (bm) 17m.
- SECTION 119. NR 45.12 (1) (bm) 50. is renumbered NR 45.12 (1) (bm) 9m. and is amended to read:
 - NR 45.12 (1) (bm) 9. Capital Springs Centennial state park and state recreation area
- SECTION 120. NR 45.12 (1) (bm) 51. is renumbered NR 45.12 (1) (bm) 19m.
- SECTION 121. NR 45.12 (1) (bm) 52. is renumbered NR 45.12 (1) (bm) 33m.
- SECTION 122. NR 45.12 (1) (bm) 53. is renumbered NR 45.12 (1) (bm) 2m.
- SECTION 123. NR 45.12 (1) (bm) 54. is renumbered NR 45.12 (1) (bm) 39m.
- SECTION 124. NR 45.12 (1) (bm) 55. is renumbered NR 45.12 (1) (bm) 13m.
- SECTION 125. NR 45.12 (1) (bm) 56. is renumbered NR 45.12 (1) (bm) 51m.
- SECTION 126. NR 45.12 (1) (bm) 57. is renumbered NR 45.12 (1) (bm) 31m.
- SECTION 127. NR 45.12 (1) (bm) 58. is renumbered NR 45.12 (1) (bm) 15m.
- SECTION 128. NR 45.12 (1) (bm) 59. is renumbered NR 45.12 (1) (bm) 28m.

- SECTION 129. NR 45.12 (1) (bm) 60. is renumbered NR 45.12 (1) (bm) 50m.
- SECTION 130. NR 45.12 (1) (bm) 61. is renumbered NR 45.12 (1) (bm) 30m.
- SECTION 131. NR 45.12 (1) (bm) 62. is renumbered NR 45.12 (1) (bm) 29m.
- SECTION 132. NR 45.12 (1) (bm) 63. is renumbered NR 45.12 (1) (bm) 48m.
- SECTION 133. NR 45.12 (1) (bm) 64. is renumbered NR 45.12 (1) (bm) 43m.
- SECTION 134. NR 45.12 (1) (c) 1. is renumbered NR 45.12 (1) (c) 12.
- SECTION 135. NR 45.12 (1) (c) 4. is renumbered NR 45.12 (1) (c) 5m.
- SECTION 136. NR 45.12 (1) (c) 7. is renumbered NR 45.12 (1) (c) 3r.
- SECTION 137. NR 45.12 (1) (c) 8. is renumbered NR 45.12 (1) (c) 4m.
- SECTION 138. NR 45.12 (1) (c) 9. is renumbered NR 45.12 (1) (c) 4g.
- SECTION 139. NR 45.12 (1) (c) 10. is renumbered NR 45.12 (1) (c) 3g.
- SECTION 140. NR 45.12 (1) (c) 1m., 2., 4r., 5g., and 5r. are created to read:
 - NR 45.12 (1) (c) 1m. Baraboo Hills state recreation area.
 - 2. Belmont Mound state park.
 - 4r. Hoffman Hills state recreation area.
 - 5g. Kettle Moraine state forest Loew Lake unit.
 - 5r. Kettle Moraine state forest Mukwonago River unit.

SECTION 141. NR 45.12 (2) (intro.), (3) (b) and (4) (L) are amended to read:

- **NR 45.12 (2)** CAMPING FEES. No person may use any facility, land or area for which a fee or charge has been established by the department without payment of the fee or charge as listed in the following schedule. All fees under this subsection include state sales tax except for juvenile group camping, and juvenile and adult group camping at the north shore campgrounds in Devil's Lake state park.
- (3) (b) State The department shall indicate state trails and trails on other department lands on which a state trail pass is required shall be designated by the department with markers or signs by posted notice.

(4) (L) The department may determine and charge a fee for special property use that includes a base fee plus the actual costs to the department that are anticipated as a result of the use. In determining the base fee and costs, the department may consider impacts including but not limited to all of the following:

SECTION 142. NR 45.13 (2) (c) and (10) (b) are amended to read:

NR 45.13 (2) (c) No person may hike in any area of Parfrey's Glen state natural area, Natural Bridge state natural area or Roche-a-Cri Mound state natural area other than on a trail specifically designed and signed for that purpose, except for that portion of the gorge at Parfrey's Glen state natural area that lies within 20 feet of Parfrey's Glen Creek as it flows between the end of the designated hiking trail and the base of the waterfall in the NE1/4 SE1/4 NE1/4 of section 2322, township 11 north, range 7 east, or unless authorized to do so in writing by the department.

(10) (b) No person may scavenge golf balls on the golf course except by written permit issued by the superintendent with the written permission of the department.

SECTION 143. NR 45.13 (10m) (title) is created to read:

NR 45.13 (10m) RIB MOUNTAIN STATE PARK.

SECTION 144. NR 45.13 (10m) is amended to read:

NR 45.13 (10m) Downhill skiers and snowboarders are not permitted allowed outside of the leased area of Granite Peak ski area within Rib Mountain state park

SECTION 145. NR 45.13 (17) (d) (title) is amended to read:

NR 45.13 (17) (d) Permitted Allowable recreational uses.

SECTION 146. NR 45.13 (17) (e) is repealed.

SECTION 147. EFFECTIVE DATE. This rule takes effect on the first day of the month following publication in the Wisconsin Administrative Register as provided in s. 227.22 (2) (intro.), Stats.

SECTION 148. BOARD ADOPTION. This rule was approved and adopted by the State of Wisconsin Natural Resources Board on [DATE].

Dated at Madison	, Wisconsin	
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STATE OF Wisconsin DNR

DEPARTMENT OF NATURAL RESOURCES

BY			

Steven Little, Deputy Secretary For Karen Hyun, Ph.D., Secretary